Appendix 1



This form should be completed and forwarded to:

London Borough of Tower Hamlets Licensing Section, Mulberry Place, 5 Clove Crescent, London E14 2BG

Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

	mises certificate under section 87 of the ses described in Part 1 below (delete as
Part 1 – Premises or club premise	es details
Postal address of premises or club predescription	mises, or if none, ordnance survey map reference or
Bow Supermarket 163-167 Devon's Road	
Post town London	Post code (if known) E3 3QX
Name of premises licence holder or club holding club premises certificate (if know	
Number of premises licence or club premises certificate (if known)	27383

Part 2 - Applicant details Please tick □yes I am 1) an interested party (please complete (A) or (B) below) a) a person living in the vicinity of the premises b) a body representing persons living in the vicinity of the premises c) a person involved in business in the vicinity of the premises d) a body representing persons involved in business in the vicinity of the premises 2) a responsible authority (please complete (C) below) 3) a member of the club to which this application relates (please complete (A) below) (A) DETAILS OF INDIVIDUAL APPLICANT (fill in as applicable) Miss Ms Other title I (for example, Rev) First names Surname Please tick yes I am 18 years old or over **Current postal** address if different from premises address **Post Town Postcode** Daytime contact telephone number E-mail address (optional)

(B) DETAILS OF OTHER APPLICANT	
Mr Mrs Miss Ms Other title	example, Rev)
Surname First names	
I am 18 years old or over	Please tick □ yes □
Current postal address if different from premises address	
Post Town Postcode	
Daytime contact telephone number	
E-mail address (optional)	
(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT	
Name and address	
Corinne Holland Licensing Authority Mulberry Place 5 Clove Crescent London E14 2BG	
Telephone number (if any) 0207 364 3986	
E-mail (optional) licensing@towerhamlets.gov.uk	

This application to review relates to the following licensing objective(s) Please tick one or more boxes 1) the prevention of crime and disorder x 2) public safety 3) the prevention of public nuisance x 4) the protection of children from harm

Please state the ground(s) for review (please read guidance note1)

On the 4th August 2021 the Licensing Authority received a complaint from a local resident that Bow Supermarket, 163 -167 Devon's Road was open regularly until 01:30-02:00 hours. It was *quote* - 'attracting big crowds of people outside and inside the shop making life hell for residents'.

This shop holds a Premise Licence to sell alcohol (off sales) for the following times:

On Weekdays, other than Christmas Day 8.00am to 11.00 pm (weekdays refers to Monday to Saturday)

On Sundays, other than Christmas Day 10.00am to 10.30pm

On Christmas Day 12.00 noon to 3.00pm and 7.00pm to 10.30pm

On Good Friday 8.00am to 10.30pm

There are no restrictions on their Licence for their opening hours.

The Premise Licence Holder has been Mr Cem Yesil since 5th March 2019 and he has also been the Designated Premises Supervisor since 2nd December 2019.

On Saturday 4th December 2021 the police attended the premises at 23.10 hours and believed a customer left the shop carrying what appeared to be a bottle of Courvoisier brandy in a plastic bag. The police entered the premises and spoke to a member of staff called Caner, who stated he was currently in charge but his brother was the owner of the shop. The police also noticed that there was no Premise Licence summary on display, which is a requirement under the Licensing Act. Caner eventually found some documentation and was advised to get the licence on display. Whilst the officers were in attendance they witnessed another member of staff selling a bottle of whiskey to another customer. Caner was advised regarding selling alcohol out of the licensable hours.

On the 17th April 2022 enforcement officers working on behalf of the Licensing Authority attended Bow Supermarket at 00.14 hours and purchased a can of Guinness, an alcoholic drink. The officers spoke to the Premise Licence Holder and Designated Premises Supervisor Cem Yesil and informed him of the offence. The officers completed a 'record of contact form' and handed a copy to Mr Yesil. See **Attachment 1**

On the 14th June 2022 a warning letter was sent to Mr Yesil at the premises, his home address and via email pointing out the offence of selling alcohol beyond his hours. Within this letter he was also advised that his licence doesn't contain suitable conditions and therefore he was requested to complete a minor variation to add these conditions onto the licence in order to uphold the licensing objectives. The letter is attached in **Attachment 2**. The conditions requested are shown in **Attachment 3** (with the addition of condition 10).

Having had no response from the letters/email I telephoned the shop on 21st July 2022 but got no reply but shortly after my call was returned by Mr Yesil. As a result of our conversation I emailed him a application/guidance pack to complete a minor variation together with the conditions I required.

On the 1st August 2022 I received an email from Mr Yesil completing the minor variation form but within the application he had applied to extend his licensable hours from 07.00 hours – 01.00 hours every day.

On the 1st August 2022 I returned his email stating he could not apply to increase his hours for the sale of alcohol via a minor variation and this would require a full variation to be applied for. I attached the guidance pack for a full variation. As he explained to me he did not have a copy of his licence and therefore I informed him how to apply for a copy. I advised him at this stage that I would seek a review of his licence if he didn't voluntarily add the conditions onto his licence via a variation.

Unfortunately due to heavy workloads the fact that a minor/full variation had not been applied for was not chased up until 2nd November 2022 when I emailed Mr Yesil asking if he intended to submit a variation to which I received no response.

I telephoned Mr Yesil on the 9th November 2022 to which he returned my call. He stated his solicitor was dealing with this matter. I told him that no application had been received. I checked on our licensing records and could see that a solicitors firm had applied for a copy of the licence on 25th August 2022, which was supplied to them, but nothing further had been received.

Mr Yesil stated that he had some family issues so he had not been on top of things but I told him that I would seek a review of his licence if nothing was received by the end of the following week. He called me back stating his solicitors would apply within the next two weeks.

To date I have received no further communication from him and no minor or full variation has been submitted. Mr Yesil has not shown himself to be a responsible retailer.

Despite the delay from the initial offence the Licensing Authority has attempted to communicate with Mr Yesil on numerous occasions to give him the opportunity to

voluntarily add conditions to his licence. As no variation application has been forthcoming, the Licensing Authority have been left with no option but to submit this review to add them in order to strengthen the existing Premise Licence and uphold the licensing objectives.

Please provide as much information as possible to support the application guidance note 2)	(please read
guidance note 2)	

Have you made an application for review relating to this prem	ises b	efor	е	I	Plea	se ti	ck?	yes
If yes please state the date of that application								
	Day	y	Мо	nth	Ye	ar		
			•					•

If you have made representations before relating to this premises please state what they were and when you made them
Not applicable

	Please tick [yes		
I have sent copies of this form and enclosure premises licence holder or club holding the cl				
I understand that if I do not comply with the a rejected	bove requirements my application will be			
ON THE STANDARD SCALE UNDE	NVICTION TO A FINE UP TO LEVEL 5 R SECTION 158 OF THE LICENSING A ENT IN OR IN CONNECTION WITH THI	ACT		
Part 3 - Signatures (please read guidan	nce note 3)			
Signature of applicant or applicant's solic guidance note 4). If signing on behalf of the	itor or other duly authorised agent (please re e applicant please state in what capacity.	ad		
Signature				
Date 19/12/22				
Capacity				
Contact name (where not previously give with this application (please read guidance)	en) and address for correspondence associa e note 5)	ted		
Post town	Post code			
Telephone number (if any)				
If you would prefer us to correspond with you using an e-mail address your e-mail address (optional)				

Notes for Guidance

- 1 The ground(s) for review must be based on one of the licensing objectives.
- 2 Please list any additional information or details for example dates of problems which are included in the grounds for review if available.
- 3 The application form must be signed.
- 4 An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 5 This is the address which we shall use to correspond with you about this application.

ATTACHMENT A

LONDON BOROUGH OF TOWER HAMLETS: LICENSING ACT 2003 RECORD OF CONTACT

Licensing and Safety Team, Environmental Health and Trading Standards Mulberry Place, 5 Clove Crescent, London E14 2BG



		TOWER HAMLET
Premises / Business Name:	ECAN	☐Intelligence Lead Visit (1L)
BOW SUBRINGCITT/CIM	.400	□Compliance Visit (Proactive 1L)
Licence Holder / DPS / Person-Seen:	1	□Revisit (1R)
COVI TEST 1.0.5.		□Notice Check (1N)
Address: 163 - 169 novon Rom	9()	Visiting Officer (s): LTKAN OLDMA A MISHAH ABOX
- ES 3QX		App Officer Initials: 101 AAS
Tel. No:		Position:
Email:	_	Signature: Time of visit:
	i.	Tel: 020 7364 5008 Email: licensing@towerhamlets.gov.uk
Offence of Licensing Act 2003	Section	ACTION REQUIRED:
		ACTION (LEGGINED)
☐ Unauthorised sale of alcohol [No Licence] [Suspended Licence]*strikeout as appropriate	136	☐ Cease Sale By Retail of Alcohol with immediate effect
☐ Unauthorised Provision of Late Night Refreshment (hot food or drink between 23:00 and 05:00 hours) [No Licence]	136	Cease the Provision of Late Night Refreshment with immediate effect
[Suspended Licence] *strikeout as appropriate		Cease Regulated Entertainment with immediate effect.
☐ Unauthorised Regulated Entertainment [No	400	□ Remove all Alcohol from Sale
Licence] [Suspended Licence]*strikeout as appropriate	136	☐ Display Part 2 Summary of the Premises Licence
Sale of Alcohol outside licensed hours	136	Display Fart 2 Summary of the Fremises Licence
 Provision of Late Night Refreshment (hot food or drink between 23:00 and 05:00 hours) outside Licence hours 	136	☐ Ensure a copy of the full Premises Licence is available for inspection on the premises
☐ Alcohol displayed for unauthorised Sale [No Licence] [Suspended Licence] [Outside Licensed Hours]*strikeout as appropriate	137	Ensure a letter of authorisation signed by the DPS is on the premises to enable staff to sell alcohol on their behalf
☐ Keeping Alcohol on the premises for unauthorised Sale [No Licence] [Suspended Licence] [Outside Licensed Hours]*strikeout as appropriate	138	Licensable activity must only be carried out within the hours detailed on your Premises Licence Alcohol must only be Displayed for Sale within the licence hours detailed on your Premises Licence
☐ Breach of licence condition(s) (specify condition text box below)	136	☐ Cease the Sale by Retail of Alcohol until a DPS is in place and
☐ Selling Alcohol with no authorisation from DPS / No DPS present	136	named on the Premises Licence
☐ Failure to display Premises Licence Summary	57	☐ Comply with all conditions stated on the Premises Licence, in
☐ Failure to produce the full Premises Licence	57	particular ones found to be in breach detailed on second sheet
☐ Sale of Alcohol to a person who is drunk	141	☐ See Action detailed on second sheet
Allowing disorderly conduct on licensed premises	140	
Other Offences NOT Licensing Act 2003 (please insert leg here)	gislation	
ACTION TAKEN BY LBTH:		
No further action Advice Warning Issued b	y way of this	report Mevisit needed Malcohol seized Mevisit needed Report Mexicon
Licence holder / DPS cautioned		
Person seen: (64.4.5)	• • • • • • • • • • • • • • • • • • •	Signature:
Position in business: 1.7. 1.5. 1.1. 1.1. 1.1. 1.1. 1.1. 1.1.) ************************************	Date:

This report only covers those areas checked at the time of the visit. It does not indicate compliance with any provision of Licensing Act 2003 or any associated legislation. If you have any queries regarding this report, please contact the Licensing and Safety Team or write to Environmental Health and Trading Standards, Mulberry Place, 5 Clove Crescent, London E14 2BG

BOW SUBIMMERT ILS- 167 DEATH READ FR TOLY	Premises Business Name/Address:	··					
	LOCAL BILLEY MULLICELL.	113 -	107	Drain!	READ.	FK	700x



If you feel the action is not justified you should contact the Team Leader of the Licensing and Safety Team within 14 days of this report.

of this report.	.
Action:	
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INTEXED YOUR PERMITS A	(4.214 (N 1274) APRIL 2532
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THE COMMITTY WHENCE I MI	
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COMMIT OF 30P.	
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THE AUST OF ANAGE THAT IT	***************************************
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AND CONTIGUEN MATE STORY A	
YOU WILL BE CONTACTED F	
VIDE WILL PERIOR ON TO	
•••••	

••••••	

This visit report is to inform you of any offences under the	Visiting Officer:
Licensing Act 2003, or any associated legislation, and what action must be taken in light of the offences. You	MIKAN CLIMO & ALSTAN AGOO
must take steps to ensure these offence(s) do not reoccur. The absence of any comments on this report	17/11/02/02 02 8 2 2 "
does not indicate compliance with the Licensing Act 2003	Date:
and any associated legislation. Failure to comply with the Licensing Act 2003, which includes the	*Circle as appropriate
conditions and hours detailed on any Licence may result in prosecution.	
	Date:
ACTION TAKEN BY LBTH:	
	eport Revisit needed Alcohol seized

Licence holder / DPS /manager cautioned

ATTACHMENT B



Mr Cem Yesil Bow Supermarket 163-167 Devons Road London E3 3QX

14th June 2022

By email:

Our reference P/EHTS/LIC/C110909/CH

Dear Mr Yesil

Place Directorate Public Realm

Environmental Health & Trading Standards

Head Of Service David Tolley

Licensing Officer - Licensing and Safety
Environmental Health and Trading Standards
Place Directorate
2nd Floor, Mulberry Place
5 Clove Crescent
London
E14 2BG

Tel 020 7364 3986
Enquiries to Corinne Holland
Email corinne.holland@towerhamlets.gov.uk

www.towerhamlets.gov.uk

Licensing Act 2003 Out of hours sale of alcohol: Bow Supermarket, 163-167 Devons Road, London,

E3 3QX

The Licensing Authority received a complaint that you were operating beyond your licensable hours. You are licensed for the following hours:

Sale of Alcohol (off sales only)

On weekdays, other than Christmas Day, 8 a.m. to 11 p.m. On Sundays, other than Christmas Day, 10 a.m. to 10.30 p.m. On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m. On Good Friday, 8 a.m. to 10.30 p.m.

In response to this complaint, you were visited by Enforcement Officers at 00:14 hours on the 17th April 2022 who managed to purchase alcohol (a can of Guinness). This is 1hour 14 minutes after your permitted licenced hours ceased.

You are both the Premise Licence Holder and Designated Premises Supervisor and were on the premises at the time of this sale. You must have been fully aware that the alcohol was on display for sale beyond 23:00 hours. It is your responsibility to ensure you and your staff abide by the hours on the Premise Licence at all times. There is no excuse for this.

It is an offence for anyone who carries on, or attempts to carry on a licensable activity on or from any premises without or not in accordance with an authorisation.

The ACT covers:

1. the sale by retail of alcohol (off or on sales)

- 2. the supply of alcohol by or on behalf of a club to, or to the order of, a member of the club (or permitted guest)
- 3. the provision of regulated entertainment (with or without a licence to sell alcohol)
- 4. the provision of late-night refreshment (selling hot food and drinks after 23:00 hours and before 05:00 hours)

A person guilty of an offence under section 136 (1) of the ACT is liable on a summary conviction to imprisonment for a term not exceeding six months or an unlimited fine.

You are advised to cease the unauthorised licensing activity with immediate effect.

It has been noted that you do not have any suitable conditions on your licence therefore as well as issuing this warning letter I request that you submit a minor variation to the Licensing Authority within the next 14 days to add the enclosed relevant conditions to your Premises Licence in order to uphold the licensing objectives. Details of how to do this are on our website. There is an £89 charge.

https://www.towerhamlets.gov.uk/lgnl/business/licences/alcohol_and_entertainment/min_or_variations.aspx

It is also noted that as you do not have any opening hours on your licence and having been open beyond 11pm at the time of the officers visit, the alcohol must be covered/locked outside of licensing hours to show members of the public it is not available to purchase.

If you choose not to apply for a minor variation the Licensing Authority will have no option but to review your licence. The Licensing Sub-committee can decide any of the following courses of action:

- modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times:
- exclude a licensable activity from the scope of the licence, for example, to
 exclude the performance of live music or playing of recorded music (where it
 is not within the incidental live and recorded music exemption);
- remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
- suspend the licence for a period not exceeding three months;
- revoke the licence.

Further enforcement visits will be conducted.

You are being issued a warning, by way of this letter on this occasion, together with the request for a minor variation, for conducting unlicensed activities but if any further offences come to light the Licensing Authority may instigate another course of action, namely a prosecution.

I welcome any comments you may wish to make regards to the above.

Yours sincerely



Corinne Holland Licensing Officer

C.c

Police Licensing Unit, <u>cemailbox-.towerhamletslicensin</u> <u>met. olice.uk</u> Premises Licence Holder – Cem Yesil,

ATTACHMENT C

Bow Supermarket, 163-167 Devons Road, London, E3 3QX Conditions Requested

- 1. There shall be a personal licence holder on duty on the premises at all times when the premises are authorised to sell alcohol.
- 2. When the designated premise supervisor is not on the premises any or all persons authorised to sell alcohol will be authorised by the designated premises supervisor in writing. This shall be available on request by the Police or any authorised officer.
- 3. The premises shall install and maintain a comprehensive CCTV system. All entry and exit points will be covered enabling frontal identification of every person entering in any light condition. The CCTV system shall continually record whilst the premises is open for licensable activities and during all times when customers remain on the premises. All recordings shall be stored for a minimum period of 31 days with date and time stamping. Viewing of recordings shall be made available immediately upon the request of Police or authorised officer throughout the entire 31 day period.
- 4. A staff member from the premises who is conversant with the operation of the CCTV system shall be on the premises at all times when the premises are open. This staff member must be able to provide a Police or authorised council officer copies of recent CCTV images or data with the absolute minimum of delay when requested.
- 5. An incident log shall be kept at the premises, and be available on request to the Police or an authorised officer. It must be completed within 24 hours of any incident and will record the following:
 - a) all crimes reported to the venue;
 - b) any incidents of disorder;
 - c) any faults in the CCTV system,
 - d) any refusal of the sale of alcohol;
 - e) any visit by a relevant authority or emergency service.
- 6. All alcohol shall be secured behind lockable grills/screens when the shop is open for business beyond the hours for licensable activities.
- 7. A Challenge 25 proof of age scheme shall be operated at the premises where the only acceptable forms of identification are recognised photographic identification cards, such as a driving licence, passport or proof of age card with the PASS Hologram.

- 8. A record shall be kept detailing all refused sales of alcohol. The record should include the date and time of the refused sale and the name of the member of staff who refused the sale. The record shall be available to the police or authorised officer upon request.
- 9. There will be a prominent signage near the door to the premises reminding the customers to leave the area quietly.
- 10. All alcohol for consumption off the premises shall be in sealed containers only, and shall not be consumed on the premises or immediately outside.

Appendix 2

(Bow Supermarket)
163-169 Devons Road
London
E3 3QX

Licensable Activities authorised by the licence

Retail sale of alcohol

See the attached licence for the licence conditions

Signed by David Tolley_____
Environmental Health & Head of Trading Standards

Date: 26th September 2005



Part A - Format of premises licence

Premises licence number

27383

Part 1 - Premises details

Postal address of premises, or if none, ordnance survey map reference or description

(Bow Supermarket) 163-169 Devons Road

London

Post town Post code London E3 3QX

Telephone number 0207 531 4959

Where the licence is time limited the dates

N/A

Licensable activities authorised by the licence

The sale by retail of alcohol

The times the licence authorises the carrying out of licensable activities

Alcohol shall not be sold or supplied except during permitted hours.

In this condition, permitted hours means:

a. On weekdays, other than Christmas Day, 8 a.m. to 11 p.m.

b. On Sundays, other than Christmas Day, 10 a.m. to 10.30 p.m. c. On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m. d. On Good Friday, 8 a.m. to 10.30 p.m. See Mandatory conditions for drinking up time
The opening hours of the premises
There are no restrictions on the hours during which this premises is open to the public
Where the licence authorises supplies of alcohol whether these are on and/ or off supplies
Off sales only

Part 2

Name, (registered) address, telephone number and email (where relevant) of holder of premises licence
Mr Cem Yesil 18 Woodmead Grange Road
London N17 0ET
Registered number of holder, for example company number, charity number (where applicable)
N/A
Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol
Cem Yesil
Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises for the supply of alcohol
Licence No: Issuing Authority:

Annex 1 - Mandatory conditions

No supply of alcohol may be made under the premises licence-

- a) at a time where there is no designated premises supervisor in respect of the premises licence, or
- b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended

Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence

3.

- (1) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.
- (2) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy
- (3) The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—

 (a) a holographic mark, or

 (b) an ultraviolet feature.
- 5. 1. A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.
 - 2. For the purposes of the condition set out in paragraph 1—
 - (a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979;
 - (b) "permitted price" is the price found by applying the formula $P = D + (D \times V)$

where —

- (i) **P** is the permitted price
- (ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and
- (iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;

- (c)"relevant person" means, in relation to premises in respect of which there is in force a premises licence
 - (i) the holder of the premises licence
 - (ii) the designated premises supervisor (if any) in respect of such a licence, or
 - (iii) the personal licence holder who makes or authorises a supply of alcohol under such a licence
- (d) "relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member prevent the supply in question; and
- (e) "value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994
- 3. Where the permitted price given by Paragraph (b) of paragraph 2 would (apart from this paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub-paragraph rounded up to the nearest penny.
- 4. (1) Sub-paragraph (2) applies where the permitted price given by Paragraph (b) of paragraph 2 on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax
 - (2) The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day



Part B - Premises licence summary			
Premises licence number		27383	
Premises details			
Postal address of premises, or if none, ordnance survey map reference or description			
(Bow Supermarket) 163-169 Devons Road London			
		Post code E3 3QX	
Tele hone number			
Where the licence is time limited the dates	N/A		
Licensable activities authorised by the licence	Retail sale of alcohol		

The times the licence authorises the carrying out of licensable activities

Alcohol shall not be sold or supplied except during permitted hours. In this condition, permitted hours means:

- a. On weekdays, other than Christmas Day, 8 a.m. to 11 p.m.
- b. On Sundays, other than Christmas Day, 10 a.m. to 10.30 p.m.
- c. On Christmas Day, 12 noon to 3 p.m. and 7 p.m. to 10.30 p.m.
- d. On Good Friday, 8 a.m. to 10.30 p.m.

The above restrictions do not prohibit:

- (a) during the first twenty minutes after the above hours, the taking of the alcohol from the premises, unless the alcohol is supplied or taken in an open vessel;
- (b) the ordering of alcohol to be consumed off the premises, or the despatch by the vendor of the alcohol so ordered;
- (c) the sale of alcohol to a trader or club for the purposes of the trade or club;
- (d) the sale or supply of alcohol to any canteen or mess, being a canteen in which the sale or supply of alcohol is carried out under the authority of the Secretary Of State or an authorised mess of members of Her Majesty's naval, military or air forces

The opening hours of the premises

These are not restricted

Name, (registered) address of holder of premises licence

Mr Cem Yesil 18 Woodmead Grange Road London N17 0ET

Where the licence authorises supplies of alcohol whether these are on and / or off supplies

Off sales supplies

Registered number of holder, for example company number, charity number (where applicable)

N/A

Name of designated premises supervisor where the premises licence authorises for the supply of alcohol

Cem Yesil

State whether access to the premises by children is restricted or prohibited

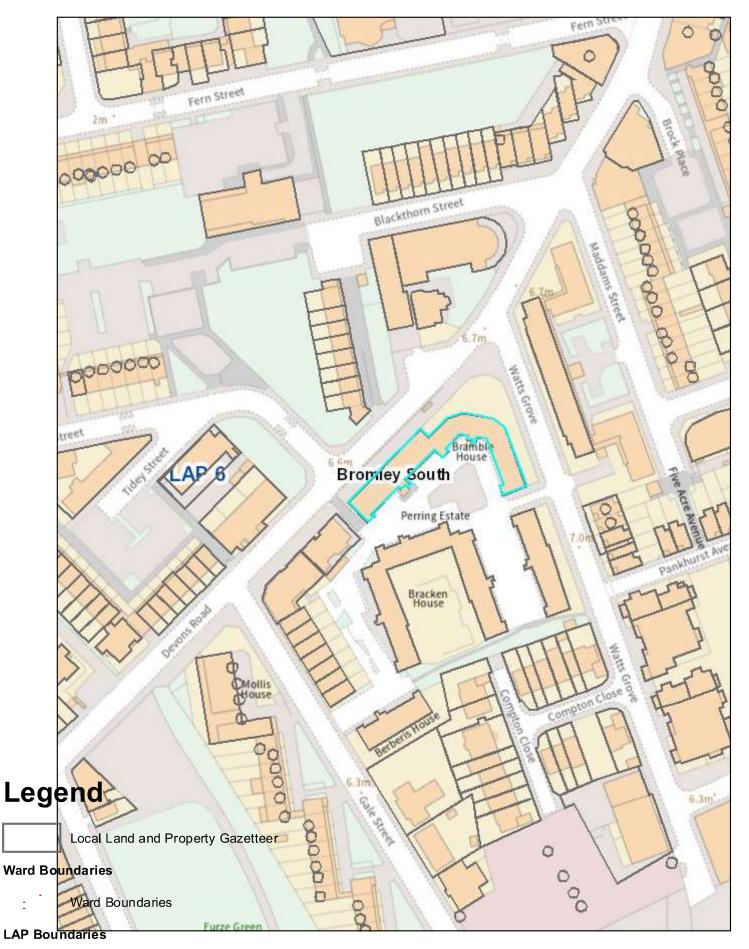
No

Appendix 3



163-167 Devons Road

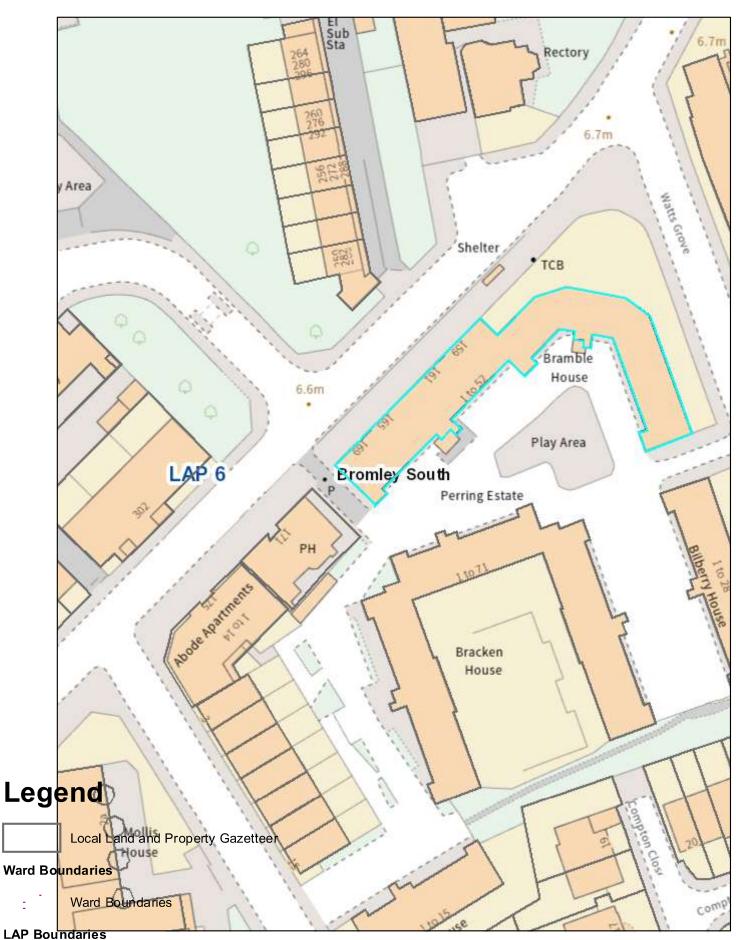






163-167 Devons Road





Appendix 4

11. Reviews

The review process

- 11.1 The proceedings set out in the 2003 Act for reviewing premises licences and club premises certificates represent a key protection for the community where problems associated with the licensing objectives occur after the grant or variation of a premises licence or club premises certificate.
- 11.2 At any stage, following the grant of a premises licence or club premises certificate, a responsible authority, or any other person, may ask the licensing authority to review the licence or certificate because of a matter arising at the premises in connection with any of the four licensing objectives.
- 11.3 An application for review may be made electronically, provided that the licensing authority agrees and the applicant submits a subsequent hard copy of the application, if the licensing authority requires one. The licensing authority may also agree in advance that the application need not be given in hard copy. However, these applications are outside the formal electronic application process and may not be submitted via GOV.UK or the licensing authority's electronic facility. The applicant must give notice of the review application to the responsible authorities and holder of the licence or certificate. The licensing authority is required to advertise the review application.
- 11.4 In addition, the licensing authority must review a licence if the premises to which it relates was made the subject of a closure order by the police based on nuisance or disorder and the magistrates' court has sent the authority the relevant notice of its determination, or if the police have made an application for summary review on the basis that premises are associated with serious crime and/or disorder.
- 11.5 Any responsible authority under the 2003 Act may apply for a review of a premises licence or club premises certificate. Therefore, the relevant licensing authority may apply for a review if it is concerned about licensed activities at premises and wants to intervene early without waiting for representations from other persons. However, it is not expected that licensing authorities should normally act as responsible authorities in applying for reviews on behalf of other persons, such as local residents or community groups. These individuals or groups are entitled to apply for a review for a licence or certificate in their own right if they have grounds to do so. It is also reasonable for licensing authorities to expect other responsible authorities to intervene where the basis for the intervention falls within the remit of that other authority. For example, the police should take appropriate steps where the basis for the review is concern about crime and disorder or the sexual exploitation of children. Likewise, where there are concerns about noise nuisance, it is reasonable to expect the local authority exercising environmental health functions for the area in which the premises are situated to make the application for review.
- 11.6 Where the relevant licensing authority does act as a responsible authority and applies for a review, it is important that a separation of responsibilities is still achieved in this process to ensure procedural fairness and eliminate conflicts of interest. As outlined previously in Chapter 9 of this Guidance, the distinct functions of acting as licensing authority and responsible authority should be exercised by different officials to ensure a separation of responsibilities. Further information on how licensing authorities should

achieve this separation of responsibilities can be found in Chapter 9, paragraphs 9.13 to 9.19 of this Guidance.

- 11.7 In every case, any application for a review must relate to particular premises in respect of which there is a premises licence or club premises certificate and must be relevant to the promotion of one or more of the licensing objectives. Following the grant or variation of a licence or certificate, a complaint regarding a general issue in the local area relating to the licensing objectives, such as a general (crime and disorder) situation in a town centre, should generally not be regarded as relevant unless it can be positively tied or linked by a causal connection to particular premises, which would allow for a proper review of the licence or certificate. For instance, a geographic cluster of complaints, including along transport routes related to an individual public house and its closing time, could give grounds for a review of an existing licence as well as direct incidents of crime and disorder around a particular public house.
- 11.8 Where a licensing authority receives a geographic cluster of complaints, consideration may be given as whether these issues are the result of the cumulative impact of licensed premises within the area concerned. In such circumstances, the licensing authority may be asked to consider whether it would be appropriate to publish cumulative impact assessment. Further guidance on cumulative impact assessments can be found in Chapter 14 of this Guidance.
- 11.9 Responsible authorities and other persons may make representations in respect of an application to review a premises licence or club premises certificate. They must be relevant (i.e., relate to one or more of the licensing objectives) and, in the case of other persons, must not be frivolous or vexatious. Representations must be made in writing and may be amplified at the subsequent hearing or may stand in their own right. Additional representations which do not amount to an amplification of the original representation may not be made at the hearing. Representations may be made electronically, provided the licensing authority agrees and the applicant submits a subsequent hard copy, unless the licensing authority waives this requirement.
- 11.10 Where authorised persons and responsible authorities have concerns about problems identified at premises, it is good practice for them to give licence holders early warning of their concerns and the need for improvement, and where possible they should advise the licence or certificate holder of the steps they need to take to address those concerns. A failure by the holder to respond to such warnings is expected to lead to a decision to apply for a review. Co-operation at a local level in promoting the licensing objectives should be encouraged and reviews should not be used to undermine this co-operation.
- 11.11 If the application for a review has been made by a person other than a responsible authority (for example, a local resident, residents' association, local business or trade association), before taking action the licensing authority must first consider whether the complaint being made is relevant, frivolous, vexatious or repetitious. Further guidance on determining whether a representation is frivolous or vexatious can be found in Chapter 9 of this Guidance (paragraphs 9.4 to 9.10).

Repetitious grounds of review

- 11.12 A repetitious ground is one that is identical or substantially similar to:
 - a ground for review specified in an earlier application for review made in relation to the same premises licence or certificate which has already been determined; or
 - representations considered by the licensing authority when the premises licence or Revised Guidance issued under section 182 of the Licensing Act 2003 I 91

• representations which would have been made when the application for the premises

certificate was granted; or

licence was first made and which were excluded then by reason of the prior issue of a provisional statement; and, in addition to the above grounds, a reasonable interval has not elapsed since that earlier review or grant.

- 11.13 Licensing authorities are expected to be aware of the need to prevent attempts to review licences merely as a further means of challenging the grant of the licence following the failure of representations to persuade the licensing authority on an earlier occasion. It is for licensing authorities themselves to judge what should be regarded as a reasonable interval in these circumstances. However, it is recommended that more than one review originating from a person other than a responsible authority in relation to a particular premises should not be permitted within a 12 month period on similar grounds save in compelling circumstances or where it arises following a closure order or illegal working compliance order.
- 11.14 The exclusion of a complaint on the grounds that it is repetitious does not apply to responsible authorities which may make more than one application for a review of a licence or certificate within a 12 month period.
- 11.15 When a licensing authority receives an application for a review from a responsible authority or any other person, or in accordance with the closure procedures described in Part 8 of the 2003 Act (for example, closure orders), it must arrange a hearing. The arrangements for the hearing must follow the provisions set out in regulations. These regulations are published on the Government's legislation website (www.legislation.gov.uk). It is particularly important that the premises licence holder is made fully aware of any representations made in respect of the premises, any evidence supporting the representations and that the holder or the holder's legal representative has therefore been able to prepare a response.

Powers of a licensing authority on the determination of a review

- 11.16 The 2003 Act provides a range of powers for the licensing authority which it may exercise on determining a review where it considers them appropriate for the promotion of the licensing objectives.
- 11.17 The licensing authority may decide that the review does not require it to take any further steps appropriate to promoting the licensing objectives. In addition, there is nothing to prevent a licensing authority issuing an informal warning to the licence holder and/or to recommend improvement within a particular period of time. It is expected that licensing authorities will regard such informal warnings as an important mechanism for ensuring that the licensing objectives are effectively promoted and that warnings should be issued in writing to the licence holder.
- 11.18 However, where responsible authorities such as the police or environmental health officers have already issued warnings requiring improvement either orally or in writing that have failed as part of their own stepped approach to address concerns, licensing authorities should not merely repeat that approach and should take this into account when considering what further action is appropriate. Similarly, licensing authorities may take into account any civil immigration penalties which a licence holder has been required to pay for employing an illegal worker.
- 11.19 Where the licensing authority considers that action under its statutory powers is appropriate, it may take any of the following steps:

- modify the conditions of the premises licence (which includes adding new conditions or any alteration or omission of an existing condition), for example, by reducing the hours of opening or by requiring door supervisors at particular times;
- exclude a licensable activity from the scope of the licence, for example, to exclude the performance of live music or playing of recorded music (where it is not within the incidental live and recorded music exemption)¹⁰;
- remove the designated premises supervisor, for example, because they consider that the problems are the result of poor management;
- suspend the licence for a period not exceeding three months;
- · revoke the licence.
- 11.20 In deciding which of these powers to invoke, it is expected that licensing authorities should so far as possible seek to establish the cause or causes of the concerns that the representations identify. The remedial action taken should generally be directed at these causes and should always be no more than an appropriate and proportionate response to address the causes of concern that instigated the review.
- 11.21 For example, licensing authorities should be alive to the possibility that the removal and replacement of the designated premises supervisor may be sufficient to remedy a problem where the cause of the identified problem directly relates to poor management decisions made by that individual.
- 11.22 Equally, it may emerge that poor management is a direct reflection of poor company practice or policy and the mere removal of the designated premises supervisor may be an inadequate response to the problems presented. Indeed, where subsequent review hearings are generated it should be rare merely to remove a succession of designated premises supervisors as this would be a clear indication of deeper problems that impact upon the licensing objectives.
- Licensing authorities should also note that modifications of conditions and exclusions of licensable activities may be imposed either permanently or for a temporary period of up to three months. Temporary changes or suspension of the licence for up to three months could impact on the business holding the licence financially and would only be expected to be pursued as an appropriate means of promoting the licensing objectives or preventing illegal working. So, for instance, a licence could be suspended for a weekend as a means of deterring the holder from allowing the problems that gave rise to the review to happen again. However, it will always be important that any detrimental financial impact that may result from a licensing authority's decision is appropriate and proportionate to the promotion of the licensing objectives and for the prevention of illegal working in licensed premises. But where premises are found to be trading irresponsibly, the licensing authority should not hesitate, where appropriate to do so, to take tough action to tackle the problems at the premises and, where other measures are deemed insufficient, to revoke the licence.

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¹⁰ See chapter 16 in relation to the licensing of live and recorded music.

Reviews arising in connection with crime

- 11.24 A number of reviews may arise in connection with crime that is not directly connected with licensable activities. For example, reviews may arise because of drugs problems at the premises, money laundering by criminal gangs, the sale of contraband or stolen goods, the sale of firearms, or the sexual exploitation of children. Licensing authorities do not have the power to judge the criminality or otherwise of any issue. This is a matter for the courts. The licensing authority's role when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure the promotion of the crime prevention objective.
- 11.25 Reviews are part of the regulatory process introduced by the 2003 Act and they are not part of criminal law and procedure. There is, therefore, no reason why representations giving rise to a review of a premises licence need be delayed pending the outcome of any criminal proceedings. Some reviews will arise after the conviction in the criminal courts of certain individuals, but not all. In any case, it is for the licensing authority to determine whether the problems associated with the alleged crimes are taking place on the premises and affecting the promotion of the licensing objectives. Where a review follows a conviction, it would also not be for the licensing authority to attempt to go beyond any finding by the courts, which should be treated as a matter of undisputed evidence before them.
- 11.26 Where the licensing authority is conducting a review on the grounds that the premises have been used for criminal purposes, its role is solely to determine what steps should be taken in connection with the premises licence, for the promotion of the crime prevention objective. It is important to recognise that certain criminal activity or associated problems may be taking place or have taken place despite the best efforts of the licence holder and the staff working at the premises and despite full compliance with the conditions attached to the licence. In such circumstances, the licensing authority is still empowered to take any appropriate steps to remedy the problems. The licensing authority's duty is to take steps with a view to the promotion of the licensing objectives and the prevention of illegal working in the interests of the wider community and not those of the individual licence holder.
- 11.27 There is certain criminal activity that may arise in connection with licensed premises which should be treated particularly seriously. These are the use of the licensed premises:
 - for the sale and distribution of drugs controlled under the Misuse of Drugs Act 1971 and the laundering of the proceeds of drugs crime;
 - · for the sale and distribution of illegal firearms;
 - for the evasion of copyright in respect of pirated or unlicensed films and music, which does considerable damage to the industries affected;
 - for the illegal purchase and consumption of alcohol by minors which impacts on the health, educational attainment, employment prospects and propensity for crime of young people;
 - for prostitution or the sale of unlawful pornography;
 - · by organised groups of paedophiles to groom children;
 - · as the base for the organisation of criminal activity, particularly by gangs;

- for the organisation of racist activity or the promotion of racist attacks;
- for employing a person who is disqualified from that work by reason of their immigration status in the UK;
- · for unlawful gambling; and
- for the sale or storage of smuggled tobacco and alcohol.
- 11.28 It is envisaged that licensing authorities, the police, the Home Office (Immigration Enforcement) and other law enforcement agencies, which are responsible authorities, will use the review procedures effectively to deter such activities and crime. Where reviews arise and the licensing authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence even in the first instance should be seriously considered.

Review of a premises licence following closure order or illegal working compliance order

- 11.29 Licensing authorities are subject to certain timescales, set out in the legislation, for the review of a premises licence following a closure order under section 80 of the Anti-social Behaviour, Crime and Policing Act 2014 or an illegal working compliance order under section 38 of and Schedule 6 to the Immigration Act 2016. The relevant time periods run concurrently and are as follows:
 - when the licensing authority receives notice that a magistrates' court has made a closure order it has 28 days to determine the licence review – the determination must be made before the expiry of the 28th day after the day on which the notice is received:
 - the hearing must be held within ten working days, the first of which is the day after the day the notice from the magistrates' court is received;
 - notice of the hearing must be given no later than five working days before the first hearing day (there must be five clear working days between the giving of the notice and the start of the hearing).

Review of a premises licence following persistent sales of alcohol to children

11.29 The Government recognises that the majority of licensed premises operate responsibly and undertake due diligence checks on those who appear to be under the age of 18 at the point of sale (or 21 and 25 where they operate a Challenge 21 or 25 scheme). Where these systems are in place, licensing authorities may wish to take a proportionate approach in cases where there have been two sales of alcohol within very quick succession of one another (e.g., where a new cashier has not followed policy and conformed with a store's age verification procedures). However, where persistent sales of alcohol to children have occurred at premises, and it is apparent that those managing the premises do not operate a responsible policy or have not exercised appropriate due diligence, responsible authorities should consider taking steps to ensure that a review of the licence is the norm in these circumstances. This is particularly the case where there has been a prosecution for the offence under section 147A or a closure notice has been given under section 169A of the 2003 Act. In determining the review, the licensing authority should consider revoking the licence if it considers this appropriate.

Guidance Issued by the Home Office under Section 182 of the Licensing Act 2003

Updated December 2022

Crime and disorder

- 2.1 Licensing authorities should look to the police as the main source of advice on crime and disorder. They should also seek to involve the local Community Safety Partnership (CSP).
- 2.2 In the exercise of their functions, licensing authorities should seek to cooperate with the Security Industry Authority ("SIA") as far as possible and consider adding relevant conditions to licences where appropriate. The SIA also plays an important role in preventing crime and disorder by ensuring that door supervisors are properly licensed and, in partnership with police and other agencies, that security companies are not being used as fronts for serious and organised criminal activity. This may include making specific enquiries or visiting premises through intelligence led operations in conjunction with the police, local authorities and other partner agencies. Similarly, the provision of requirements for door supervision may be appropriate to ensure that people who are drunk, drug dealers or people carrying firearms do not enter the premises and ensuring that the police are kept informed.
- 2.3 Conditions should be targeted on deterrence and preventing crime and disorder including the prevention of illegal working in licensed premises (see paragraph 10.10). For example, where there is good reason to suppose that disorder may take place, the presence of closed-circuit television (CCTV) cameras both inside and immediately outside the premises can actively deter disorder, nuisance, anti-social behaviour and crime generally. Some licence holders may wish to have cameras on their premises for the prevention of crime directed against the business itself, its staff, or its customers. But any condition may require a broader approach, and it may be appropriate to ensure that the precise location of cameras is set out on plans to ensure that certain areas are properly covered and there is no subsequent dispute over the terms of the condition.
- 2.4 The inclusion of radio links and ring-round phone systems should be considered an appropriate condition for public houses, bars and nightclubs operating in city and town centre leisure areas with a high density of licensed premises. These systems allow managers of licensed premises to communicate instantly with the police and facilitate a rapid response to any disorder which may be endangering the customers and staff on the premises.

- 2.5 Conditions relating to the management competency of designated premises supervisors should not normally be attached to premises licences. It will normally be the responsibility of the premises licence holder as an employer, and not the licensing authority, to ensure that the managers appointed at the premises are competent and appropriately trained. The designated premises supervisor is the key person who will usually be responsible for the day to day management of the premises by the premises licence holder, including the prevention of disorder. A condition of this kind may only be justified as appropriate in rare circumstances where it can be demonstrated that, in the circumstances associated with particular premises, poor management competency could give rise to issues of crime and disorder and public safety.
- 2.6 The prevention of crime includes the prevention of immigration crime including the prevention of illegal working in licensed premises. Licensing authorities should work with Home Office Immigration Enforcement, as well as the police, in respect of these matters. Licence conditions that are considered appropriate for the prevention of illegal working in licensed premises might include requiring a premises licence holder to undertake right to work checks on all staff employed at the licensed premises or requiring that evidence of a right to work check, either physical or digital (e.g. a copy of any document checked as part of a right to work check or a clear copy of the online right to work check) are retained at the licensed premises.

Licensing Policy, updated November 2018

Crime and Disorder

- 7.1 Licensed premises, especially those offering late night / early morning entertainment, alcohol and refreshment for large numbers of people, can be a source of crime and disorder problems and to store prescribed information.
- 7.2 When addressing crime and disorder the applicant should initially identify any particular issues (having regard to their particular type of premises and / or activities) which are likely to adversely affect the promotion of the crime and disorder licensing objective. Such steps as are required to deal with these identified issues should be included within the applications operating schedule. Where the Metropolitan Police, acting as a responsible authority, makes recommendations in respect of an application relating to the licensing objectives the Licensing Authority would expect the applicant to incorporate these into their operating schedule.
- 7.3 Applicants are recommended to seek advice from Council Officers and the Police as well as taking into account, as appropriate, local planning and transport policies, with tourism, cultural and crime prevention strategies, when preparing their plans and Schedules.
- 7.4 In addition to the requirements for the Licensing Authority to promote the licensing objectives, it also has duties under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder in the Borough and to share prescribed information.
- 7.5 The Licensing Authority, if its discretion is engaged, will consider attaching Conditions to licences and permissions to deter and prevent crime and disorder both inside and immediately outside the premises and these may include Conditions drawn from the Model Pool of Conditions relating to Crime and Disorder given in the Secretary of State's Guidance.
- 7.6 **CCTV** The Licensing Authority, if its discretion is engaged, will attach conditions to licences, as appropriate where the conditions reflect local crime prevention strategies, for example the provision of closed circuit television cameras.

7.7 **Touting** – This is soliciting for custom. There has been a historic problem with Touting in the borough, mainly in relation to restaurants, and as such in 2006 the Council introduced a byelaw under Section 235 of the Local Government Act 1972 for the good rule and government of the London Borough of Tower Hamlets and for the prevention and suppression of nuisances.

As a result, in relation to premises where there is intelligence that touting is, or has been carried out, the Licensing Authority, where its discretion is engaged will insert a standard condition that prohibits 'touting' as follows:-

- 1) No person shall be employed to solicit for custom or be permitted to solicit for custom for business for the premises in any public place within a 500 meters radius of the premises as shown edged red on the attached plan.(marked as Appendix -)
- 2) Clear Signage to be placed in the restaurant windows stating that the premises supports the Council's 'No Touting' policy.
- 7.8 **Responsible Drinking -** The Licensing Authority expects alcohol to be promoted in a responsible way in the Borough. This should incorporate relevant industry standards, such as the Portman Group Code of Practice. Where appropriate and proportionate, if its discretion is engaged, the Licensing Authority will apply conditions to ensure responsible drinking. The Licensing Authority also recognises the positive contribution to best practice that "Pubwatch" and other similar schemes can make in promoting the licensing objectives and is committed to working with them.

Model Pool Conditions can be found in the Secretary of State's Guidance.

- 7.9 **Criminal Activity** There is certain criminal activity that may arise in connection with licensed premises which the Licensing Authority will treat particularly seriously. These are the use of the licensed premises:
 - for the sale and distribution of drugs controlled under the Misuse of Drugs Act 1971 and the laundering of the proceeds of drugs crime:
 - for the sale and distribution of illegal firearms;
 - for the evasion of copyright in respect of pirated or unlicensed films and music, which does considerable damage to the industries affected;
 - for the illegal purchase and consumption of alcohol by minors which impacts on the health, educational attainment, employment prospects and propensity for crime of young people;
 - for prostitution or the sale of unlawful pornography;
 - by organised groups of paedophiles to groom children;

- as the base for the organisation of criminal activity, particularly by gangs;
- for the organisation of racist activity or the promotion of racist attacks;
- for employing a person who is disqualified from that work by reason of their immigration status in the UK;
- for unlawful gambling; and
- for the sale or storage of smuggled tobacco and alcohol.

The Secretary State's Guidance states that it is envisaged that licensing authorities, the police, the Home Office (Immigration Enforcement) and other law enforcement agencies, which are responsible authorities, will use the review procedures effectively to deter such activities and crime. Where reviews arise and this Licensing Authority determines that the crime prevention objective is being undermined through the premises being used to further crimes, it is expected that revocation of the licence, even in the first instance, should be seriously considered.

- 7.10 In particular the Licensing Authority is mindful of the Secretary of State's Guidance "Reviews arising in connection with crime".
- 7.11 From 1 April 2017, businesses which sell alcohol (for example, retailers of alcohol and trade buyers) will need to ensure that the UK wholesalers that they buy alcohol from have been approved by HMRC under the Alcohol Wholesaler Registration Scheme (AWRS). They will need to check their wholesalers Unique Registration Number (URN) against the HMRC online database which will be available from April 2017. This is an ongoing obligation and if a business is found to have bought alcohol from an unapproved wholesaler, they may be liable to a penalty or could even face criminal prosecution and their alcohol stock may be seized. Any trader who buys alcohol from a wholesaler for onward sale to the general public (known as a 'trade buyer') does not need to register unless they sell alcohol to other businesses. Examples of trade buyers would be pubs, clubs, restaurants, cafes, retailers and hotels. However, they will need to check that the wholesaler they purchase alcohol from is registered with HMRC. Further information may be https://www.gov.uk/guidance/the-alcohol-wholesalerregistration-scheme-awrs.

Smuggled goods

- 7.12 The Licensing Authority will exercise its discretion to add a standard condition as follows:-
 - The premises licence holder and any other persons responsible for the purchase of stock shall not purchase any goods from door-todoor sellers other than from established traders who provide full receipts at the time of delivery to provide traceability.
 - 2) The premises licence holder shall ensure that all receipts for goods bought include the following details:
 - i. Seller's name and address
 - ii. Seller's company details, if applicable
 - iii. Seller's VAT details, if applicable
 - iv. Vehicle registration detail, if applicable
 - 3) Legible copies of the documents referred to in 2) shall be retained on the premises and made available to officers on request.
 - 4) The trader shall obtain and use a UV detection device to verify that duty stamps are valid.
 - 5) Where the trader becomes aware that any alcohol may be not duty paid they shall inform the Police of this immediately.

Olympic Park – Football Ground

- 7.13 Premises where Police intelligence shows that football supporters congregate within the borough should consider in their application form the following conditions:
 - 1) On Match Days for premises licensed for the supply of alcohol for consumption on the premises:
 - a) Drinks shall only be supplied in polypropylene or similar plastic and all bottled drinks shall be poured into such drinking vessels before being handed to the customer. These should be made of recyclable materials.
 - b) Registered door staff shall be employed to control the entry and exits to the premises and to manage any licensed outside area(s).

Guidance Issued by the Home Office under Section 182 of the Licensing Act 2003

Updated December 2022

Public nuisance

- 2.15 The 2003 Act enables licensing authorities and responsible authorities, through representations, to consider what constitutes public nuisance and what is appropriate to prevent it in terms of conditions attached to specific premises licences and club premises certificates. It is therefore important that in considering the promotion of this licensing objective, licensing authorities and responsible authorities focus on the effect of the licensable activities at the specific premises on persons living and working (including those carrying on business) in the area around the premises which may be disproportionate and unreasonable. The issues will mainly concern noise nuisance, light pollution, noxious smells and litter.
- 2.16 Public nuisance is given a statutory meaning in many pieces of legislation. It is however not narrowly defined in the 2003 Act and retains its broad common law meaning. It may include in appropriate circumstances the reduction of the living and working amenity and environment of other persons living and working in the area of the licensed premises. Public nuisance may also arise as a result of the adverse effects of artificial light, dust, odour and insects or where its effect is prejudicial to health.
- 2.17 Conditions relating to noise nuisance will usually concern steps appropriate to control the levels of noise emanating from premises. This might be achieved by a simple measure such as ensuring that doors and windows are kept closed after a particular time, or persons are not permitted in garden areas of the premises after a certain time. More sophisticated measures like the installation of acoustic curtains or rubber speaker mounts to mitigate sound escape from the premises may be appropriate. However, conditions in relation to live or recorded music may not be enforceable in circumstances where the entertainment activity itself is not licensable (see chapter 16). Any conditions appropriate to promote the prevention of public nuisance should be tailored to the type, nature and characteristics of the specific premises and its licensable activities. Licensing authorities should avoid inappropriate or disproportionate measures that could deter events that are valuable to the community. such as live music. Noise limiters, for example, are expensive to purchase and install and are likely to be a considerable burden for smaller venues.
- 2.18 As with all conditions, those relating to noise nuisance may not be appropriate in certain circumstances where provisions in other legislation adequately protect those living in the area of the premises. But as stated earlier in this Guidance, the approach of licensing authorities and responsible authorities should be one of prevention and when their powers are engaged, licensing authorities should be aware of the fact that other legislation may not adequately cover concerns raised in relevant representations and additional conditions may be appropriate.

- 2.19 Where applications have given rise to representations, any appropriate conditions should normally focus on the most sensitive period for people being disturbed by unreasonably loud music is at night and into the early morning when residents in adjacent properties may be attempting to go to sleep or are sleeping. This is why there is still a need for a licence for performances of live music between 11 pm and 8 am. In certain circumstances, conditions relating to noise emanating from the premises may also be appropriate to address any disturbance anticipated as customers enter and leave.
- 2.20 Measures to control light pollution will also require careful thought. Bright lighting outside premises which is considered appropriate to prevent crime and disorder may itself give rise to light pollution for some neighbours. Applicants, licensing authorities and responsible authorities will need to balance these issues.
- 2.21 Beyond the immediate area surrounding the premises, these are matters for the personal responsibility of individuals under the law. An individual who engages in anti-social behaviour is accountable in their own right. However, it would be perfectly reasonable for a licensing authority to impose a condition, following relevant representations, that requires the licence holder or club to place signs at the exits from the building encouraging patrons to be quiet until they leave the area, or that, if they wish to smoke, to do so at designated places on the premises instead of outside, and to respect the rights of people living nearby to a peaceful night.

Prevention of Public Nuisance

- 9.1 Licensed premises, especially those operating late at night and in the early hours of the morning, can cause a range of nuisances impacting on people living, working or sleeping in the vicinity of the premises.
- 9.2 The concerns mainly relate to noise nuisance both from the premises and customer egress, light pollution, noxious smells and disruption from parked vehicles and due regard will be taken of the impact these may have in considering a licence. The Licensing Authority will expect Operating Schedules to satisfactorily address these issues. Applicants are advised to seek advice from the Council's Environmental Health Officers before preparing their plans and Schedules.
- 9.3 The Licensing Authority, where its discretion is engaged, will consider, where appropriate, attaching conditions to licences and permissions to prevent the problems identified in Section 18 of this Policy (Special Cumulative Impact Policy for the Brick Lane and Bethnal Green Area), and these may include conditions drawn from the Model Pool of Conditions found in the Secretary of States Guidance.
- 9.4 **Street Furniture** placing of street furniture, which includes advertising boards, on the highway can cause a public nuisance by way of obstruction, or encourage consumption of alcohol on an unlicensed area. The Licensing Authority expects applicants to have ensured that they fully comply with the Councils rules relating to authorisation of obstructions on the highway, and that the required authorisations are obtained prior to submitting a licence application. Where proportionate and appropriate, and its discretion is engaged, the Licensing Authority will impose conditions in relation to street furniture, including on private land.
- 9.5 **Fly Posting** The Council has experienced problems with "fly posting" in relation to venues that offer entertainment. Fly posting is the unauthorised posting of posters / advertisements etc. Where it considers it proportionate and appropriate, and its discretion is engaged, the Licensing Authority will attach conditions relating to the control of fly posting to ensure that venues clearly prohibit all fly posting in their contract terms with others and they effectively enforce this control.