# **Appendix 1**

# SUMMARY AND DETAILED ANALYSIS OF THE MEDIUM TERM FINANCIAL PLAN

	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£'000	£'000
Net Service Costs	361,985	345,913	344,299	332,564
Growth				
Approved	(16,344)	(1,072)	1,053	(7,458)
New	15,517	7,021	(6,115)	7,512
Savings				
Approved	-	(13,560)	(13,174)	
Prior Year - deleted		1,256		
New	(20,396)	(1,758)	-	(9,030)
Inflation	5,150	6,500	6,500	6,500
Total Funding Requirement	345,913	344,299	332,564	330,087
Government Funding (RSG)	(53,958)	(43,795)	(33,281)	(30,498)
Retained Business Rates				
Council Tax	(131,307)	(135,194)	(139,555)	(139,555)
	(85,837)	(93,777)	(98,029)	(103,756)
Collection Fund Surplus	(1,000)	(1.500)		
Council Tax	(1,000)	(1,500)	-	-
Retained Business Rates	-	-	-	-
Core Grants	(68,265)	(51,457)	(52,932)	(50,822)
Earmarked Reserves	(6,094)	(13,037)	(7,593)	(5,478)
Total Funding	(346,460)	(338,760)	(331,391)	(330,109)
Budget Gap (excl use of Reserves)	(548)	5,540	1,172	(22)
Unallocated Contingencies	(5.10)	-		(22)
Budgeted Reserve Contribution GF smoothing (Approved Feb 2017)	548	(5,459)		
Budgeted Reserve Contribution	(0)	(80)	(1,172)	22
	(0)	(00)	(1,1,2)	
Unfunded Gap	-	_	_	
·	31/03/2018	31/03/2019	31/03/2020	31/03/2021
Balance on General Fund Reserves (£000s)	32.288	26.748	25.576	25,598

	Total		Savings		Growt	h	Adjust	ments	Total	Savin	gs	Grov	vth	Adjus	stments	Total	Savi	ings	Grow	th	Adjust	ments	Total
		Approved	Prior year	New	Approved		pproved	New		Approved	-	Approved		Approved			Approved	-	Approved		Approved	New	
			deleted																				
<u>Service</u>	2017-18								2018-19							2019-20							2020-21
	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	£'000	
Health, Adult & Community	105,985	(1,985)	717	_	2,057	697	(2,821)	289	104,939	(2,242)		2,125	814	(2,122)	(0)	103,514	_	(1,000)	_	3,499	(2,074)	_	103,939
_							(=/===/							(=,===,	(=)			(=,,		-,	(=,01.1)		
Public Health	33,521	(749)	-	-	(581)	-	-	-	32,191	(411)	-	(730)	-	-	-	31,050	-		-	-	-	-	31,050
Children Services	103,462	(2,313)	339	(300)	(135)	879	6	4,661	106,600	(3,011)	-	(414)	-	(370)	(4,430)	98,375	-	(650)	-	-	(2,120)	2,000	97,605
Place	63,023	(2,285)	200	-	578	168	1,823	1,392	64,899	(1,781)	-	577	132	(225)	(219)	63,383	-	(580)	-	744	(1,598)	(98)	61,851
Governance	12,751	(4)	-	-	-	-	-	100	12,847	(4)	-	-	-	-	-	12,843	-	-	-	-	-		12,843
Resources	25,095	(2,075)	-	-	(252)	80	(7,213)	615	16,250	(525)	-	-	-	-	(200)	15,525	-	(1,900)	-	-	(1,666)	1,367	7 13,326
Net Service Costs	343,837	(9,410)	1,256	(300)	1,667	1,824	(8,205)	7,057	337,726	(7,974)	-	1,558	946	(2,717)	(4,849)	324,690	-	(4,130)	-	4,243	(7,458)	3,269	320,614
Other Net Costs																							
Capital Charges	6,997	-	-	(1,458)	-	-	-	-	5,539	-	-	-	-	-	-	5,539	-	-	-	-	-		5,539
Levies	1,796	-	-	-	-	-	-	-	1,796	-	-	-	-	-	-	1,796	-	-	-	-	-		1,796
Pensions	13,290	-	-	-	-	-	-	-	13,290	-	-	-	-	-	-	13,290		-	-	-	-		13,290
Corporate Contingency	3,150	-	-	-	-	-	-	-	3,150	-	-	-	-	-	-	3,150	-	-	-	-	-		3,150
Other Corporate Costs	(24,309)	(4,150)	-	-	196	(1,860)	5,270	-	(24,853)	(5,200)	-	2,212	(2,212)	-	-	(30,053)	-	(4,900)	-	-	-	-	(34,953)
Total Other Net costs	924	(4,150)	-	(1,458)	196	(1,860)	5,270	-	(1,079)	(5,200)	-	2,212	(2,212)	-	-	(6,279)	-	(4,900)	-	-	-		(11,179)
Inflation	1,152	-	-	-	4,231	2,269	-	-	7,652	-	-	4,440	2,060	-	-	14,152	-	-	-	6,500	-		20,652
Total Financing Requirement	345,913	(13,560)	1,256	(1,758)	6,094	2,233	(2,935)	7,057	344,299	(13,174)	-	8,210	794	(2,717)	(4,849)	332,564	-	(9,030)	-	10,743	(7,458)	3,269	330,088
Funding																							
Government Funding (RSG)	(53,958)	-		-	10,163	-	-	-	(43,795)	-	-	10,514	-	-	-	(33,281)	-	2,783	-	-	-		(30,498)
Retained Business Rates	(131,307)	(4,100)		-	214	-	-	-	(135,194)	(4,600)	-	238	-	-	-	(139,555)	-	-	-	-	-	-	(139,555)
Council Tax	(85,837)	-		(7,940)	-	-	-	-	(93,777)	-	(4,253)	-	-	-	-	(98,029)	-	(5,726)	-	-	-	-	(103,756)
Collection Fund Surplus	-	-		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	. ,
Council Tax	(1,000)	-		(1,500)	1,000	-	-	-	(1,500)	-	-	-	1,500	-	-	-	-	-	-	-	-	-	
Retained Business Rates	-	-		-	-	-	-	-	-	-	-	-	-	-	-	-	-		-	-	-		1
Core Grants																							
Public Health Grant	(35,974)	-		-	581	-	-	-	(35,393)	-	-	730	-	-	-	(34,663)	-			-	-		(34,663)
NHB	(19,330)	(5,000)		-	20,407	-	-	-	(3,923)	(5,000)	-	5,741	-	-	-	(3,182)	-	-	-	-	-		(3,182)
Strategic School Improvement Fund	(2,772)	-		-	2,572	-	-	-	(200)	-	-	-	-	-	-	(200)	-	-	-	-	-	-	(200)
Improved Better Care fund	(1,640)	-		(6,071)	-	-	-	-	(7,711)	-	(5,066)	-	-	-	-	(12,777)	-	-	-	-	-	-	(12,777)
Additional Improved Better Care Fund	(7,017)	-		-	-	-	2,821	-	(4,196)	-	-	-	-	2,122	-	(2,074)	-	-	-	-	2,074	-	
Adult Social Care Support Grant	(1,500)	-		-	1,500	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	
Local Lead Flood	(32)	(2)		-	-	-	-	-	(34)	(2)	-	-	-	-	-	(36)	-	36	-	-	-	-	(0)
Reserves											-												
Earmarked (Corporate)	(6,094)	-		-	_	_	114	(7,057)	(13,037)	_	_	_	-	595	4,849	(7,593)	-			_	5,384	(3,269)	(5,478)
General Fund (Smoothing)	(5,05 1)	-		-	-	-	-	(,,057)	(_3,031)	-	-	-	-	-	- 1,543	(,,,,,,,)	-		-	-	-	(5)205)	. (3,.70
Total Financing	(346,460)	(9,102)		(15,511)	36,437	-	2,935	(7,057)	(338,760)	(9,602)	(9,319)	17,223	1,500	2,717	4,849	(331,391)	-	(2,907)	-	-	7,458	(3,269)	(330,109

# **Appendix 2**

# **CORE SPENDING POWER**

#### **Tower Hamlets**

Illustrative Core Spending Power of Local Government;					
	2015-16	2016-17	2017-18	2018-19	2019-2
	£ millions	£ millions	£ millions	£ millions	£ million
Settlement Funding Assessment <sup>2</sup>	187.9	170.7	158.1	151.1	142.
Compensation for under-indexing the business rates multiplier	1.5	1.5	1.3	2.2	3.
Council Tax of which;	69.8	76.9	85.8	96.0	104.
Council Tax Requirement excluding parish precepts (including base and levels growth)	69.8	75.4	81.8	88.9	96.3
additional revenue from referendum principle for social care	0.0	1.5	4.1	7.1	7.
Potential additional Council Tax from £5 referendum principle for all Districts	0.0	0.0	0.0	0.0	0.0
Improved Better Care Fund	0.0	0.0	8.7	11.9	14.9
New Homes Bonus <sup>3</sup>	24.8	28.6	23.9	20.7	19.9
New Homes Bonus returned funding	0.3	0.2	0.2	0.0	0.0
Rural Services Delivery Grant	0.0	0.0	0.0	0.0	0.0
Transition Grant	0.0	0.0	0.0	0.0	0.0
The 2017-18 Adult Social Care Support Grant	0.0	0.0	1.5	0.0	0.0
Core Spending Power	284.3	278.0	279.6	282.0	285.
Change over the Spending Review period (£ millions)					1.1
Change over the Spending Review period (% change)					0.4%

Please see the Core Spending Power Explanatory note for details of the assumptions underpinning the elements of Core Spending Power.

<sup>&</sup>lt;sup>1</sup> The figures presented in Core Spending Power do not reflect the changes to Settlement Funding Assessment made for pilot authorities. For information about pilots please refer to the Pilots Explanatory Note. For the Settlement Finance Assessment figures after adjustments for pilots please see Key Information for Local Authorities.

<sup>&</sup>lt;sup>2</sup> 2019-20 Settlement Funding Assessment has been modified to include a provisional tariff or top-up adjustment.

<sup>&</sup>lt;sup>3</sup> New Homes Bonus allocations for 2019-20 are for illustration purposes only. Actual payments will depend on housing delivery and are subject to change.

# The Council's 2018-19 Budget Report and Medium Term Financial Strategy 2018-21

# **Appendix 3**

**GROWTH** 

# **Additional Budget Pressures**

Directorate	2018/19	2019/20	2020/21	Total
	£'000	£'000	£'000	£'000
Health, Adults and Community	697	814	3,499	5,010
Children's Services	5,150	(4,180)	=	970
Place	908	(128)	344	1,124
Governance	100	=	=	100
Resources	695	(200)	(300)	195
Total	7,550	(3,694)	3,543	7,399

Strategic Priority Area	2018/19	2019/20	2020/21	Total
	£'000	£'000	£'000	£'000
1.1 People access a range of education, training, and employment opportunities and feel they share the benefits from growth	-	=	ı	-
1.2 Children and young people feel they are protected and get the best start in life and realise their potential	5,250	(4,180)	-	1,070
1.3 People access joined-up services when they need them and feel healthier and independent	697	814	3,499	5,010
1.4 Inequality is reduced and people live in a cohesive community	195	-	-	195
2.1 People live in a borough that is clean and green	908	(128)	344	1,124
2.2 People live in good quality and affordable homes and neighbourhoods	-	=	ı	-
2.3 People live in safer neighbourhoods and anti-social behaviour is tackled	-	-	-	-
3.0 A focussed and efficient Council co-producing excellent services	500	(200)	(300)	-
Total	7,550	(3,694)	3,543	7,399

# **Additional Mayoral Priority**

Directorate	2018/19	2019/20	2020/21	Total
	£'000	£'000	£'000	£'000
Health, Adults and Community	289	289	289	867
Children's Services	390	31	2,031	2,452
Place	856	791	791	2,438
Governance	-	-	-	-
Resources	-	-	1,667	1,667
Total	1,535	1,111	4,778	7,424

Strategic Priority Area	2018/19	2019/20	2020/21	Total
	£'000	£'000	£'000	£'000
1.1 People access a range of education, training, and employment opportunities and feel they share the benefits from growth	450	451	451	1,352
1.2 Children and young people feel they are protected and get the best start in life and realise their potential	450	91	2,091	2,632
1.3 People access joined-up services when they need them and feel healthier and independent	-	-	1,667	1,667
1.4 Inequality is reduced and people live in a cohesive community	-	-	-	-
2.1 People live in a borough that is clean and green	101	80	80	261
2.2 People live in good quality and affordable homes and neighbourhoods	100	-	-	100
2.3 People live in safer neighbourhoods and anti-social behaviour is tackled	434	489	489	1,412
3.0 A focussed and efficient Council co-producing excellent services	-	-	-	=
Total Control of the	1,535	1,111	4,778	7,424

Reference	Directorate	New or extension to 2020/21	Title	Strategic Priority Area	Lead Member	2018/19 £'000	2019/20 £'000	2020/21 £'000	TOTAL £'000
GRO/ CHI 01 / 18-19	Children's Services	New	SEND Transport	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	1,200	(1,000)	-	200
GRO/ CHI 02 / 18-19	Children's Services	New	A Team Arts - Youth Services	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Abdul C Mukit	170	-	-	170
GRO/ CHI 03 / 18-19	Children's Services	New	Staffing Vacancy Factor	Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	1,200	(600)	-	600
GRO/ CHI 04 / 18-19	Children's Services	New	Leaving Care	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	1,500	(1,500)	-	-
GRO/ CHI 05 / 18-19	Children's Services	New	Edge of Care	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	450	(450)	-	-
GRO/ CHI 06 / 18-19	Children's Services	New	Children's Social Care - Section 17	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	630	(630)	-	-
			Children's Services Total			5,150	(4,180)	-	970
GRO/ GOV 01 / 18-19	Governance	New	Academy Conversions  Governance Total	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	100 100	-	-	100
GRO/ HAC 01 / 18-19	Health, Adults and	Extension to	Demographic Pressures in Adult Social Care	1.3 People access joined-up services when they need them and	Cllr Denise Jones	697	814	3,499	5,010
	Community	2020/21	Health, Adult & Community Total	feel healthier and independent		697	814	3,499	5,010
GRO/ PLA 01 / 18-19	Place	Extension to 2020/21	Waste Collection and Treatment	2.1 People live in a borough that is clean and green	Cllr Rachel Blake	(62)	(37)	365	266
GRO/ PLA 02 / 18-19	Place	Extension to 2020/21	Freedom Pass	2.1 People live in a borough that is clean and green	Cllr Amina Ali	130	169	379	678
GRO/ PLA 03 / 18-19	Place	New	Food Safety Officers	2.1 People live in a borough that is clean and green	Cllr Amina Ali	100	(100)	-	-
GRO/ PLA 04 / 18-19	Place	New	Public Realm Retenders	2.1 People live in a borough that is clean and green	Cllr Rachel Blake	450	(160)	(110)	180
GRO/ PLA 05 / 18-19	Place	New	Local Plan to 2018 Delivery Package	2.1 People live in a borough that is clean and green	Cllr Rachel Blake	290	-	(290)	-
			Place Total			908	(128)	344	1,124
GRO/ RES 01 / 18-19	Resources	New	Heritage Collections Backlog	1.4 Inequality is reduced and people live in a cohesive community	Cllr David Edgar	115	-	-	115
GRO/ RES 02 / 18-19	Resources	New	Transitional Support to Manage Housing Benefit Admin Grant Reductions	3.0 A focussed and efficient Council co-producing excellent services	Cllr David Edgar	500	(200)	(300)	-
GRO/ RES 03 / 18-19	Resources	New	Idea Stores Book and Materials Stock Fund	1.4 Inequality is reduced and people live in a cohesive community	Cllr David Edgar	80	-	-	80
			Resources Total			695	(200)	(300)	195
			Total Additional Budget Pressure Growth			7,550	(3,694)	3,543	7,399
			Additional Inflation Requirement			2,269	2,060	6,500	10,829
			Total Additional Budget Pressure Growth and Inflation Requirement			9,819	(1,634)	10,043	18,228

<b>Growth Type</b>	Budget Pressures			
Title	SEND Transport			
Reference	GRO/ CHI 01 / 18-19			
Strategic Priority Area 1.2 Children and young people feel they are protected and get the best				
	in life and realise their potential			
Lead Member	Amy Whitelock-Gibbs			
Directorate	Children's Services			
Service Area	SEND			
Lead Officer	Terry Bryan			

Financial	<b>Budget Allocation</b>	Growth Bid					
Information	2017-18	2018-19	2019-20	2020-21			
	£'000	£'000	£'000	£'000			
Employee Costs							
Other Costs	3,000	1,200	(1,000)				
Income							
Reserves							
Total	3,000	1,200	(1,000)				

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

The proposed growth bid is for a one off amount of £1.m from the Risk reserve to fund immediate pressures within the service and a recurring £0.2m for growth. Investigative work is ongoing to scrutinise the levels of spending in order to identify potential savings to reduce the pressure on the service.

The provision of transport for children and young people with SEND is a statutory duty which is funded through the use of the General Fund contribution to the SEND budget in Children's Services and delivered by the Transport Team. Provision of transport is deemed necessary in order to enable children and young people access appropriate educational provision.

The financial pressures in this area are not just an issue in Tower Hamlets. A recent London Councils survey showed that 23 out of 28 boroughs are collectively spending £94 million **more** on high needs than received from central government – equivalent to a 13.6 per cent funding gap. **In addition, there is an estimated average overspend of £1 million per borough on transport for children with SEND**. At a London and national level there is continued lobbying of the government to provide adequate funding for these required services.

The High Needs Funding Block, ring –fenced funding for SEND pupils, has been capped for several years. There is a modest increase for the financial year 2018-19 but this is not related to pupil numbers. When the year on year increase in pupil numbers is accounted for, it can be surmised that efficiencies are already being made as the over-spend is not increasing in proportion to the additional numbers being catered for.

The breakdown of budget pressures which total £1.2m is as follows-

#### <u>Cost Code: 81055 – SEN Transport – In House</u>

Projected overspend - £675,520

This service is for the transport of LBTH pupils with special educational needs from home to school within the borough. The budget was not adequately resourced and therefore carried a year on year over spend. This historic overspend was further exacerbated by a reduction being taken in anticipation of savings to be made by the In-House provider. The required action to realise these savings were not taken by the Transport Service and so resulted in an

apparent increase to the overspend.

#### <u>Cost Code: 81506 – SEN Transport – External</u>

Projected overspend - £599,724

This service is for the transportation of LBTH pupils with special educational needs from home to schools outside the borough, or to schools not serviced by the In-House provider. It has historically been overspent for a number of years.

Numbers of children with SEND are increasing year on year and there is significant projected growth. Whilst there is some scope for dampening demand, this is limited as the higher relative demand in the borough is likely to be real and arising from the levels of poverty (there is a correlation between SEND and poverty), families moving to TH in order to access outstanding SEND school provision as well as local demographic factors. All applications for transport are scrutinised and children and young people who are able to travel independently are given travel training and are funded to use public transport. A review of the provision of transport will be included in the annual review to ensure as children grow and mature, their capacity for independent travel will be assessed.

A forensic scrutiny of spending on transport is being undertaken and although there is expected to be some scope for savings, it is unlikely to be significant in the short term. In the longer term work is being undertaken on strategic pupil place planning for specialist provision and this has the scope to reduce costs in relation to External SEN Transport, but this will involve capital investment and therefore a long timescale to have an impact on the budget.

#### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The Council must make transport arrangements for all children who cannot reasonably be expected to walk to school because of their mobility problems or because of associated health and safety issues related to their special educational needs (SEN) or disability. Eligibility, for such children is assessed on an individual basis to identify their particular transport requirements. Usual transport requirements (e.g. the statutory walking distances) cannot be considered when assessing the transport needs of children eligible due to SEN and/or disability.

#### **Risks & Implications**

- Risk to the effectiveness of assessment and review process
- Risk of additional demand led funding pressures
- Risk to ability to demonstrate a fair and robust needs based individual assessments and re-assessments in accordance with the LA's statutory duties.
- Risk of legal challenge at SEN Tribunal

#### **Value for Money & Efficiency**

A study undertaken by external consultants in 2016 concluded that a further 'best value' review was needed to determine where there was opportunities for efficiency savings, including a cost benefit analysis of the Borough's in house transport services to decide whether it should be outsourced. The best value review will also include an examination all aspects of the policy, entitlement criteria and operational arrangements for the provision of home to school transport for pupils with special educational needs. Work for the review will be overseen by Interim Divisional Director Youth and Commissioning and is expected to be completed before 31 March 2018. Any efficiencies identified will contribute towards savings in both Adults and Children's directorates. The review will also help manage the risk from demand led pressures and legal challenges.

Within the SEND service, a bespoke pupil place planning project is underway which will model relatively accurate projections of pupil numbers and allow more strategic planning including, if shown to be necessary, for local capital projects to accommodate the growing demand without adding disproportionately to transport costs.

<b>Growth Type</b>	Budget Pressures		
Title	A Team Arts - Youth Services		
Reference	GRO/ CHI 02 / 18-19		
Strategic Priority Area 1.2 Children and young people feel they are protected and get the best			
	in life and realise their potential		
Lead Member	Cllr Abdul C Mukit		
Directorate	Children's Services		
Service Area	Youth Service		
Lead Officer	Claire Belgard		

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£'000	£′000
Employee Costs		100		
Other Costs		70		
Income				
Reserves				
Total		170		

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	3	3		

The proposed growth bid is for a £0.170m permanent base budget adjustment to fund the A team Arts – Youth Services as detailed below. The 2017/18 pressure has been funded by Mayor's reserve.

Prior to the current financial year 2017-18 the A Team Arts was funded through a £170,000 Service Level Agreement payment to Arts, Parks and Events. This funded the 3 FTE employees plus some overheads for the use of the Brady Arts Centre and activity costs for projects. During the budget planning process for 2017-18 and beyond, which was closely aligned with the youth service review and restructure and savings proposed in the medium term financial plan, it was intended that this SLA would end from 31<sup>st</sup> March 2017. During the 2017/18 budget setting process an additional amount of funding of £300,000 was requested to be drawn down from the Mayors Reserve to fund two pilots and cover the cost of the A Team Arts for one year. The team has subsequently been moved into the core youth service. If the pilots result in a requirement for future funding this will be assessed separately however a need has already been identified to continue funding A Team Arts as part of the youth service beyond the current financial year.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The A Team Arts is currently one of the highest performing areas of the youth service delivering the highest numbers of accredited outcomes for young people in an informal education setting in Tower Hamlets. Students on the A Team Arts programmes are regularly successful in their applications to university to study arts related subjects.

In the last performance year the A Team delivered over 100% of all performance targets sets and achieved 91 certified and 45 accredited outcomes, this represents a cost for the £170K budget of £1,250 per accredited outcome. A Team Arts also historically attracts a more diverse group of young people than the universal youth service, attracting a much more ethnically diverse group and significantly higher numbers of young women.

All youth service projects, including A Team Arts have been measured against targets for:

- Contacts (numbers of young people accessing provision and registering their details)
- Participants (numbers of registered young people accessing the same provision five times counted once)
- Accredited outcomes (numbers of young people who have completed an accredited training course)

As noted above A Team has historically achieved all their performance targets and achieve accredited outcomes at a lower cost than other provision in the service. For the current year 2017-18 and future years to which this growth bid relates they have been set the same level of performance target.

From October 2017 the youth service is introducing an outcomes framework which has been coproduced with the community and voluntary sector and young people, this will capture a range of measures that better reflect the outcomes sought through engagement with the youth service, these are:

- Young people have an increased sense of agency in their lives and their communities
- Young people feel more optimistic about their futures
- Young people are better able to access holistic and supportive opportunities across the borough of Tower Hamlets
- Young people increase their critical thinking skills

These will be measured through a range of user voice questions scored on a scale of 1-5 at set points within the young person's journey with an overall target of an increase of 20% by 2020. Individual projects, including A Team Arts will be set targets for 2018-19 and 2019-2020 once the 2017-18 baseline has been established.

The youth service outcomes link to the council strategic objective "Creating opportunity by supporting aspiration and tackling poverty"

### **Risks & Implications**

A Team Arts is very well regarded within the local community and has key partnerships with high profile organisations such as Central St Martin's College of Art, Queen Mary University and Tower Hamlets Arts Music Education Service. The team have delivered award winning projects such as Her Link in association with public health which raises awareness of child sexual exploitation and was shown at the Edinburgh Fringe Festival. There is significant reputation risk in withdrawing funding from the service.

#### **Value for Money & Efficiency**

A Team Arts offers good value for money as evidenced in the outcome cost comparison, moving the team into the youth service in the current year has also offered some efficiency in terms of working practices as the team are now running more projects in the universal youth service which is providing more young people the opportunity to access informal learning and reduces the teams dependence of delivering through schools. Although this does not reduce the cost of the service, a large part of which is staffing, it does provide a more effective method of delivery.

<b>Growth Type</b>	Budget Pressures	
Title	Staffing Vacancy Factor	
Reference	GRO/ CHI 03 / 18-19	
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start	
	in life and realise their potential	
Lead Member	Cllr Amy Whitelock-Gibbs	
Directorate	torate Children's Services	
Service Area	Children's Social Care	
Lead Officer	Nancy Meehan	

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£'000	£'000
Employee Costs	23,634	1,200	(600)	
Other Costs				
Income				
Reserves				
Total	23,634	1,200	(600)	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

This growth bid is for £1.2m to fund the vacancy factor pressure on children's social care staffing (exc admin), detailed below. £0.6m will be funded in base budget and £0.6m will be funded as a one-off from Transformation reserves.

Children's Services Directorate have an in built vacancy factor which was introduced as part of the budget savings in 2013 – 2014. This is no longer sustainable in the present climate. Following the recent Ofsted inspection that rated Children's Social Care as inadequate there has been a noticeable and predicted increase in work throughout the whole of Children's Services. The increase in demand since 1.4.2017 is evidenced by a 15% rise in work and an increase in monthly contacts of 41% and in referrals an increase of 66%. Although the service has expanded as part of the redesign, this has not been sufficient to continue to hold a vacancy factor in the overall staffing establishment.

Caseloads have increased and the work continues to be complex. There is a noticeable increase in the child protection figures and those children requiring safeguarding responses. This is likely to continue for a significant time during the period of intervention and improvement. This bid requests additional funding to mitigate the budget pressure in maintaining a 6% staffing vacancy factor.

The original staffing budget was forecast with an agreed 6% vacancy rate to be held across the former Directorate of Education, Social Care and Wellbeing and continued when separate Directorates were established for Adults and Children's Services in 2015. Within Children's Social Care there is a need to maintain a full complex of staffing establishment to manage the work pressures. Presently all vacancies have required filling with agency workers, this relates to not only vacancies but also long term sick and maternity. The result being two fold the overspend on the budget due to not maintaining the vacancy factor but also the use of agency which comes with added expense due to the rate of fees associated to this cohort of staff. There are currently 11 staff in Children's Social Care on maternity leave, 10 of which have a front line role (mostly social workers). Sickness absence is currently an average of 9.36 days per employee, of which 6.87 days is long term absence (periods of sickness lasting 20 days or more). During the last year, 51 employees in Children's Social Care have had a period of absence of 20 days or more which would have either resulted in agency cover being used or additional pressure placed on already stretched staffing resources to maintain a safe level of service.

The vacancy factor accounts for approximately £1.2 m of the overspend alongside covering for those positions where there is long term sick and maternity. The cost of agency to address this demand is forecast at £1.7m

The underlying pressure therefore amounts to £2.9m. This growth bid seeks to agree an increase in budget until 2019 to compensate for the current demand and consequent pressure on the workforce by which time the on-going budget needs will be identified as service demand is expected to have stabilised and benefited from other planned changes, for example, the improve Early Help offer.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Priority one – children get the best start in life and young people realise their potential.

# **Risks & Implications**

The expenditure is inevitable as part of the response to an inadequate judgement. Although there was a previous commitment to maintain a 6% vacancy rate across Children Social Care and other Children's Services, failing to provide sufficient funding will mean the service is unable to adequately respond to the present increase in work.

By not having sufficient workforce with a manageable level of caseloads, it will result in deterioration to the service provided to children and their families which presents a safeguarding risk for them and risks the health and wellbeing of staff in addition to the risk of damaging the Council's reputation. There is also a risk that Ofsted will, on future monitoring visits, not evaluate the Council as delivering the improved performance that have been committed to which will result in a form of external intervention of the management of Children's Social Care.

#### **Value for Money & Efficiency**

This is an area of statutory responses for service delivery as identified in legislation and regulations. The requirement to respond is non-negotiable and the LA is at risk both in reputation but also by not fulfilling its safeguarding responsibilities.

To mitigate the risk of not maintaining sufficient staff, our current recruitment and retention offer has been reviewed to ensure it is competitive. Recruiting permanent staff will reduce the need for agency workers, this is unlikely to impact in the current financial year. It is therefore likely the service requires a growth bid of £1.2m to reverse the 6% vacancy factor. The agency related problems should ease in year 2018 – 2019 as we recruit a more stable and permanent workforce.

<b>Growth Type</b>	Budget Pressures		
Title	Leaving Care Service		
Reference	GRO/ CHI 04 / 18-19		
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start in life and realise their potential		
Lead Member	Amy Whitelock-Gibbs		
Directorate	Children's Services		
Service Area	Childrens Social Care		
Lead Officer	Nancy Meehan		

Financial	<b>Budget Allocation</b>		l	
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£′000	£′000
Employee Costs	892			
Other Costs	1316	1,500	(1,500)	
Income	-15			
Reserves				
Total	2193	1,500	(1,500)	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

The proposed growth bid is for a one off amount of £1.5m from the Risk reserve to fund immediate pressures within the Leaving Care Service (LCS). Investigative work is ongoing to scrutinise the levels of spending in order to identify potential savings to reduce the current pressure on the service. In addition there is a current review of Leaving Care and 16+ services with an aim to reduce future pressures.

2017/18 unfunded Pressure £1.3m - This growth bid (£1.5m) includes £1.3m of unfunded pressure which was not identified for the 2017/18 budget build process. The justification for this pressure is stated in the below.

Request for an increase in the core accommodation budget for Care Leavers. This is due to there being an increase in the number of young people with complex needs entering the LCS cohorts, which has required LCS in sourcing more specialist supported accommodation provisions. These placements often range from £900 per week up to £2,200 per week. In order to match care leavers' needs with the supported accommodation provisions, has resulted in the current overspend. Some of the key factors requiring high supported placements are as follows:

- Trafficked children with complex needs moving on leaving care service
- High risk child sexual exploitation cases becoming adults with high level of vulnerability
- Substance misuse issues
- Sex working
- Violence
- Gang affiliation (danger to themselves and others and mostly like will require out of borough placements)
- Unaccompanied asylum seekers (not having access to public funds)
- Emotional and mental health related cases that does not always meet adult threshold
- Disabilities
- Learning Difficulties
- LCS inheriting cases where care leavers have inadequate level of independent skills that requires high supported placement to help focus on developing basic living skills.
- Rough sleepers

#### Other factors impacting upon the increase in the use of complex and high supported accommodation:

- General increase in the number of care leavers entering the LCS with both low to medium as well as high support needs;
- New legislation placing a duty upon Local Authority (LA) LCS teams to provide support, including accommodation until the Age of 25 (previously up to the age of 21) (Children and Social Work Act 2017);
- Placement breakdowns requiring higher level of supported accommodation;
- The nature of LASPO (Legal Aid, Sentencing and Punishment of Offenders) Act 2012 cases feature themes around gangs and violence, substance misuse and drug dealing and Sexual Exploitation;
- On-going ROTA Referral (Asylum) cases.

This growth bid will help forecast (financial as well as commissioning accommodation providers) and meet the needs of care leavers in line with the statutory responsibilities and duties. Thus enabling a smoother transition to adulthood and better outcomes (employed or in education / training/ suitable accommodation). Additionally this can have financial savings in the long term for the LA as a whole.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

- Ensure that the Local Authorities statutory obligations under the Children Act 1989 and the Leaving care Act in relation to providing services for children and young people who have been looked after and eligible for leaving care services
- To ensure that the Local Authority is compliant and prepared for OFTSED improvements visits which are currently taking place, over the forthcoming 2 years.
- For the Local Authority to demonstrate and support those care leavers to have equal opportunities to enjoy and achieve and have better life chances.

# **Risks & Implications**

# **Statutory Duty:**

The Local Authority (LA) has a statutory responsibility as a corporate parent to provide suitable accommodation to care leavers, and can be prone to judicial review if it does not discharge its duty accordingly.

# Risks associated with lack of adequate suitable accommodation:

- 1. DFE Performance Indicator of Suitable Accommodation being low;
- 2. Below 'Good' rating from OFSTED Inspection: Inability to adequately plan and provide suitable accommodation that meets care leavers' needs (See below for Criteria for 'GOOD');
- 3. Poor Outcomes for LBTH Care Leavers: Care Leavers may become homeless, risk to themselves and others, and remain NEET post case closure, resulting in bleak prospects for their future;
- 4. Resulting in the increase in the number of care leavers accessing services through Adults Social Care and other costly services.

#### **Impact upon OFSTED Rating:**

The LA will need to demonstrate to OFSTED Inspectors the following criteria to achieve a 'Good' Rating:

- Care leavers are safe and feel safe, particularly where they are living, and are helped to understand how their life choices will affect their safety and well-being.
- Care leavers succeed in their transition to greater independence and adulthood at a time that is right for them.
- Risks of tenancy breakdown are identified and alternative plans are in place.
- Accommodation for care leavers is appropriate for each young person to safely develop their independence skills.
- Care leavers develop the skills and confidence they need to maximise their chances of successful maturity to adult-hood, including parent-hood. This includes learning to budget, to live independently and to manage safe

relationships and behaviour.

- Care leavers have access to appropriate education and employment opportunities, including work experience and apprenticeships.
- Care leavers are progressing well and achieving their full potential through life choices, either in their attainment in further and higher education or in their chosen career/occupation.

The costs for Accommodation are statutory and viewed to be essential ingredients in achieving at least a 'Good' Rating from OFSTED.

#### **Accommodation Breakdown:**

Table 1 below provides a breakdown of the number of current cohort of care leavers placed in the range of accommodation (as at End of Aug 2017). Please note the LCS is anticipating an intake of a further 77 cases from the current Looked After Children Cohort within the next 12 months. This does not include any LASPO or Rota Referral cases:

Type of placement	Numbers
Foster care/Staying Put	12
Family/friends perm	22
Family/friends temp	18
Hospital	2
Self-contained	1
HPU perm	2
HPU temp	3
Prison	17
Private rented	6
Residential	18
Supported	80
Shared	59
Staying put	10
Tenancy HA	17
Tenancy LA	19
Unknown	11
Total	297

This Growth Bid relates specifically those marked in PINK.

	Table below shows figures relating to historical spend and current spend and forecast. This is likely to change subject to further cases transferring to LCS					
This larger amount currently for displayab,						

LA is in the process of undertaking a feasibility study into reshaping the LCS to a **16 - 25 service (currently LCS is a 18 plus service)**, if this happens, then we are anticipating an increase of (132 case from the CLA service), additionally due to the duty imposed by the Children and Social Work Act 2017 there is likely to be an increase of further 229.

Totalling a 658 Care Leavers needing to provide support services. Future Forecasting of Breakdown

Age Band	No of Cases
16	55
17	77
Current Cohort	297
21- 25 (Cases falling under the Children and Social	229
Work Act 2017	
Total	658

The approval of increasing the baseline budget for accommodation will help LCS operate within a realistic budget framework, which will facilitate the LCS to appropriately meet the statutory responsibilities as corporate parents, as well as meeting the long term needs of the care leavers through effective planning, sourcing and commissioning suitable accommodation

# **Value for Money & Efficiency**

Over the last 12 months there has been a large increase of young people entering the Looked After service. In addition, this cohort group has predominantly aged 10-15. Further analysis of the performance data has identified that dduring the period April 2014 to March 2017; children aged 10 – 17 accounted for 65% (403) of the population entering the care system and of which 54% are between the ages of 10 and 15. Only 60 children (10%) below the age of one became looked after over the same period.

On looking at the monthly cycle; there is not significant seasonal effect on the rate of entry into care with the exception of that of younger teens. The main activity months in the last 3 years appear to be in the months of October and November.

In the year to date, a total of 45 children became looked after and of which seven had previous care experiences. Eighteen children (39%) were aged 16 and over when they entered the care system.

The number of care applications made to the courts by Tower Hamlets has increased substantially in recent years. In comparison that of Tower hamlets is now ranked 2<sup>nd</sup> highest amongst its statistical neighbours compared with its 9<sup>th</sup> position in 2013/14.

The overall proportion of children exiting care is almost the same as the entering care in Tower Hamlets. In the period April 2014 – March 2017; a total of 633 children were discharged from care compared with 619 admitted into care over the same period.

Seven in ten of children leaving care are aged 10 and over and of which half are aged 18 at the time of leaving care. The age distribution of children leaving care is in line with national average, however, fewer proportions of older teenagers left care in 2017 compared with previous years.

The majority of children (61%) that left care in the period April 2014 to March 2017 did so within six months of entering care. Children aged 10 and above account for 40% share of all discharges from care in the same period and those aged 4 and under account for only 13% (81). Children leaving care on turning age 18 account for 32% of the cohort.

At the end of March 2017, 60% of children leaving care did so within 6 months of coming into care indicating an increase of 5.6% increase from 2015. Less than 7% of those ceasing care where looked after for 2 years and over.

A total of three hundred and seven young adults are in receipt of leaving care services at the end of July 2017 comprising of 114 females (37%) and 192 males (64%). These figures also include 31 young adults aged 16 and 17 currently in care (eligible).

A total of three hundred and seven young adults are in receipt of leaving care services at the end of July 2017 comprising of 114 females (37%) and 192 males (64%). These figures also include 31 young adults aged 16 and 17 currently in care (eligible).

The majority of service users are between the ages of 18 and 20. Fifty-five (18%) young adults receiving leaving care support are young unaccompanied asylum seekers and 80% are aged 18 and over.

What does seems clear from the information pertained above, is that LBTH have increased its cohort group of older LAC children and the population of these older younger people have very complex needs, thus placement provision and placement stability have been challenging. The growth bid will enable more robust provision for placement provision; moreover, this will enable older young people to have the opportunity remain in borough. This will enable more effective planning for accommodation earlier on. Sufficient time to develop partnerships with placement providers. Care leavers will have access to suitable accommodation that meet their needs; Care leaver's progress well and achieve their full potential, thus increasing social mobility, independence and employability. Reduction of homelessness amongst care leavers.

<b>Growth Type</b>	Budget Pressures	
Title	Edge of Care	
Reference	GRO/ CHI 05 / 18-19	
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start	
	in life and realise their potential	
Lead Member	Cllr Amy Whitelock-Gibbs	
Directorate	Children's Services	
Service Area	Children's Social Care	
Lead Officer	Nancy Meehan	

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£′000	£′000	
Employee Costs		400	(400)		
Other Costs		50	(50)		
Income					
Reserves					
Total		450	(450)		

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

The growth bid is for a one-off amount of £0.450m from the Transformation/ Improvement Reserve to fund an Edge of Care Service as detailed below.

The aim of the service is to reduce the numbers of children and young people with emotional difficulties and psychological problems who become looked after by the Council.

The service proposal will ensure that there is integrated work with partner agencies to ensure young people aged 11 to 17 and their families experience real choice with regard to their care/support.

It will ensure all agencies working with children, young people and their families are working towards agreed and meaningful outcomes that will help to realise and support the aspirations and goals of each client.

That all front line staff (social work, health, social care, education, third sector) working directly or indirectly with young people and their families are appropriately trained and enabled to recognise and support children and young people and their families who are experiencing or may be experiencing emotional problems.

It will ensure that each child, young person and their family, has a robust, agreed service or integrated care plan that enables them to be active participants developed in full partnership with the lead professional in their case.

The service will plan, provide and oversee intervention packages to ensure each child or young person and their families who access the service are supported and encouraged to view the service provided as a brief intervention that will enable a return to routine and self-maintained life as soon as possible.

It will provide a service that promotes and encourages each child, young person and their family to continue to live normal life as possible whilst receiving services, and will ensure that communities have the following:

- A named facilitator to work alongside the lead professional to coordinate each individual case
- A service that utilises a range of evidenced based approaches/interventions to support young people to

realise their ambitions and goals and encourages positive pro-social behaviour

- Achieves excellent outcomes for young people, families and carers
- Is needs led and ensures effective participation of children, young people, families and carers
- Is responsive and easily accessible and that actively works to reduce stigma surrounding mental ill health
- Embeds Edge of care and prevention as key service components, providing increased community support, and ensuring that less, young people and their families have need of or are referred to tier 3 social work services
- Demonstrates a "can do" approach supporting multi agency and disciplinary collaborative working
- Edge of care will work with the older young people to provide wrap around service to reduce the need for care entry.

LBTH responds to children needs as identified in the threshold document.

Tier 1 emotional well-being services are provided by a range of professionals from Health, allied health professionals, third sector agencies and education to provide early intervention, signposting, support, prevention strategies, mentoring, to children, young people and their families.

Tier 2 services are supported or provided by Targeted Services teams and other professionals. These services are provided by Targeted professionals. They support early identification and early intervention, working other professionals as part of the 'Team Around the Child,' to support the care of the young person.

The aim of the edge of care team is to work with those children at the high ended level of need who require statutory services. Tier 3 and 4 services are for young people with more severe, complex or persistent disorders who may require accommodation from the local authority if their needs are not met. The project will work closely with Social Work practitioners to plan and provide intervention packages including sustaining young people stepping down from accommodation.

In the financial year 16/17 approximately 85 children and young people over the age of 10 entered care and required accommodating by the local authority. As part of the edge of care service LBTH has already been successful in securing MST and FFT via a social impact bond which will respond to 24 of this cohort of children. In the represent accommodation it is believed that at least 50% of this cohort of children will potentially result in requiring residential accommodation (based on present figures of 4 in internal residential and 26 in external residential) the cost of this can be estimated at approximately 4.6 million (based on average cost of residential of £3000 per week). For the other 50% the likelihood is that foster care would be an option, costing £780 000, (based on an average cost of £500 per week as a combination of internal and IFA).

The proposal is to establish a Edge of Care team as a invest to save to support intensive packages of wrap around care to those children on the Edge of Care to support them in remaining safely with family and in the community.

To provide an evidence-informed assessment of the young person and their vulnerabilities using a recognised assessment tool.

#### The Service will:

- Respond to urgent referrals on same day/next working day
- Provide out of hours services to meet planned and urgent needs
- Planned consultation, support and guidance from a specialist young people's practitioner

A wide range of evidence based interventions will be made available to enable real choice for every child, young person and family member. The recovery model will be adopted and promoted as the overarching theme for the whole service. Putting recovery into action means focusing care on supporting recovery and building the resilience of young people with emotional and mental health problems, not just on treating or managing their symptoms.

Based on the present cohort of 60 children this would require approximately 8 workers to be available to support these young people. This is based on a model of 6 to 8 week intensive responses to young people and maintaining an average case load of 8 children. The cost associated with this is approximately £40,000 per year (without on costs) x 8

= £320.000 (without on cost) per year. This equates to £400,000 inclusive of 25% on costs which is required as recurrent funding. An additional £50,000 one off cost for training is also being requested.

Number of young people (10-17 p.a. eligible for services	Number of support staff required to deliver intensive 6-8 week interventions	Staffing Costs (inclusive of on costs)	Training (systemic therapy, motivational techniques and understanding the behaviour of older young people)
60 (excludes 24 young people that will be referred to MST/FFT programme)	8 FTE	£400k per annum recurrent	£50k one off cost

This service would work closely with CSC teams, placement teams, providers, key stakeholders including CAHMS to support young people to remain safely in community.

The additional staff will provide an out of hours intervention service which is currently not available in existing teams.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Priority one – Children get the best start in life and young people realise their potential Ensure better outcomes for looked after children and young people

# **Risks & Implications**

The service believes that for many teenagers, positive outcomes are more likely when families receive effective edge of care support and outreach services than by the young person entering care.

Intensive interventions for children and young people edging towards care, at risk of exclusion and/or exploitation will be delivered to support children remaining out of care. Research is clear that outcomes for older young people entering care in the main are poor.

If we cannot deliver an effective Edge of Care programme, the care cohort will continue to evidence the older age range entering into care, which not only impacts on placement budget as these young people tend to move into residential but also the Leaving care budget and there is limited permanency options available for these young people to exit care to other legal permanency options.

# **Value for Money & Efficiency**

This is an Invest to Save model in that investing in this service will reduce the need for more expensive residential placements and high cost provision which in the long term will reduce the placement budget.

On the basis of the financial modelling above, the financial investment will potentially lead to the avoidance of costs of approximately £4.9m.

Project to start immediately with the edge of care service to be fully implemented by January 2017.

KPIs to be formulated and reported quarterly with a review at 9 months.

<b>Growth Type</b>	Budget Pressures
Title	Children's Social Care - Section 17
Reference	GRO/ CHI 06 / 18-19
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start
	in life and realise their potential
Lead Member	Cllr Amy Whitelock-Gibbs
Directorate	Children's Services
Service Area	Children's Social Care
Lead Officer	Nancy Meehan

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18 £'000	2018-19 £'000	2019-20 £'000	2020-21 £′000	
Employee Costs					
Other Costs	382	630	(630)		
Income					
To Reserves					
Total	382	630	(630)		

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

This growth bid is for a one off amount of £0.630m from the Risk reserve to fund the pressures within the Section 17 Children In Need (CIN) budget. Under Section 17(1) of the Children Act 1989, local authorities have a general duty to safeguard and promote the welfare of children within their area who are in Need; and so far as is consistent with that duty, to promote the upbringing of such children by their families, by providing a range and level of services appropriate to those children's needs. Investigative work is ongoing to scrutinise the levels of spending in order to identify potential savings to reduce the pressure on the service.

The current projected overspends in Children Social Care (CSC) as at September 2017/18 are

- Family Support and Protection (FSP) £185,000
- No Recourse to Public Funds (NRPF) £130,000
- Assessment and Intervention (A&I) £124,000

This totals £439,000 in 2017/18. However we are expecting further pressure on the section 17 budget as outlined below.

In April 2017, the Ofsted inspection report was published which rated LBTH as inadequate. Within the area of FSP that was severely criticised was the Councils Children's social care response to private fostered children and those children who were subject to pre proceedings process under the PLO framework. A further area of concern is the increase in numbers of children subject to Child Protection (CP) plan and CIN resulting in a requirement to support these families which in many case, means financial support to maintain the children remaining at home.

• Those children subject to Public Law Outline (PLO) are our most vulnerable with the threshold for care proceedings being met. Pre proceedings are applied whilst most children remain with their parents. Historically there has been significant drift and delay in this area. Those cases in PLO exceeded 12 weeks, sometimes extended to over 12 months. The statutory guidance for pre proceedings is 12 weeks, 16 weeks at the outside, for those more complex cases. A review of these highlighted that the delay was due to not commissioning appropriate assessments as this required the financial element to be borne by the Local

- Authority (LA) under its section 17 budget.
- Drift and delay at all aspects of the child's journey was acknowledge. A review of cases is being undertaken
  resulting in more children being escalated to Child protection process and it is envisaged as this scrutiny
  continue of those cases within CP, more children will enter the pre proceedings process. Resulting in further
  financial pressures.
- Private Fostering (PF) was a specific area for attention in the Ofsted report where significant improvement activity is taking place. This is likely to increase the identification of private fostering arrangements and the need for associated support services. Following a review of all the private fostering cases some have resulted in Special Guardianship Orders being granted and further number are being supported to obtain orders and formalise the arrangements where private fostering arrangements do not meet the regulations. Where carers refuse obtaining Parental Responsibility (PR), and where there is no parent exercising PR, the LA will be seeking legal advice which could result in PF children becoming Looked After Children (LAC). Again the cost of legal advice and court applications is borne by the section 17 budget that is managed in the FSP service.
- A further demand relates to the transfer of families with no recourse to public funds where these children require long term support and place additional pressures on the section 17 budget. The substantial costs for both support and housing is met by section 17 spend across the service. The CSC have no control over the length of time that these cases remain open as the decision making is led by the home office and the immigration legislation. Only a percentage of these costs are covered by the government grant as the long term costs associated with such cases significantly increase.
- FSP also hold the Prevent cases (radicalisation) due to the sensitivity of this work, most of the cases are heard in the High court resulting in inflated costs due to the need to instruct QC or the equivalent. There are currently 6 families open to the Prevent team which is equivalent to 12 children. Any case resulting in legal action will involve a High Court application costing £2500 to begin with and legal representation costing approximately £250 per hour. Depending on the length of the case in Court, a standard Prevent case could cost the local authority between £50-£70,000.

#### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

- Ensure Local authority's statutory obligations under the Children Act 1989 to provide services for children in need
- Ensure Local Authority is compliant with statutory guidelines and timescales in relation to children in proceedings and pre-proceeding
- Ensure private fostering arrangements are assessed and reviewed in accordance with the private fostering regulations 2005.
- Ensure children and young people have the opportunity to remain in the local area and community
- Ensure children receive support at the right stage of their journey in the social care system

#### **Risks & Implications**

Statutory Duty;

The Local authority (LA) has a statutory response to safeguard children at risk of harm, this includes those children who are subject to private fostering, potentially trafficked children and those who meet threshold for initiating care proceeding abut are being managed under the Pre proceedings process.

#### **Risks identified by Ofsted**

- Ofsted immediately identified that the private fostering arrangement for children in LBTH were unsafe. There was a lack of understanding of the legal framework in response to private fostering. Children who may have been trafficked or abandoned were not safeguarded sufficiently.
- Ofsted identified that there was drift and delay in pre proceedings and children were not effectively

- safeguarded or protected within this process for far too long.
- Ofsted found the application of threshold across the entire child's journey was inconsistently applied and left children at risk of harm

#### **Impact on Ofsted rating**

The LA will need to demonstrate to OFSTED Inspectors the following criteria to achieve a 'Good' Rating.

- That the pre proceedings work is completed within statutory timeframes of 12 weeks. (16 maximum with more complex cases). In order to do this the assessments required, which are usually externally commissioned, need to be completed swiftly
- That drift and delay is reduced particularly in those cases held within the child protection process. There is a review ongoing of all children under the age of 8 who are subject to CP for more than 12 months this is likely to further significantly increase the pre proceedings cases.
- That those children who are subject to private fostering process are adequately protected and safeguarded with clear assessments. That ensures that families are able to access legal advice which is financed by the LA to secure these children with legal permanent options.

# **Value for Money & Efficiency**

Robust assessment and intervention during the CIN and CP process reduces the need for many cases to escalate into further statutory involvement such as LAC. However this ability has to be based on the availability of the Social Worker to build relationships and therefore this requires a manageable caseload to be able to deliver the intervention.

<b>Growth Type</b>	Budget Pressures
Title	Academy Conversions
Reference	GRO / GOV 01 / 18-19
Strategic Priority Area 1.2 Children and young people feel they are protected and get the	
	in life and realise their potential
Lead Member	Cllr Amy Whitelock-Gibbs
Directorate	Governance
Service Area	SPP / Legal
Lead Officer	Layla Richards

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs	0	101.625			
Other Costs	0	33.875			
Income	(40.5)	(35.5)			
To Reserves	0				
Total	(40.5)	100			

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	0	2		

Academy conversions have increased in the borough in the past year with 8 schools having either been converted / currently in the process of converting. This is a significant increase on previous years, but it is likely that schools and their Governing Bodies will continue to take the decision to convert to academies in the coming years. While schools receive a £25K grant from the DfE towards their conversion costs local authorities do not receive any extra funding. As a result, the Council incurs costs for which it is not funded. To mitigate this, a schedule of charges for any school converting to an academy was introduced for schools converting after 1 May 2017. Costs incurred by the Council are mainly officer time in SPP and Legal, but also Building Development, Asset Management and HR.

This bid assumes that there will be 5 conversions in a year with 75% of those being standard community school conversions and 25% requiring additional work as PFI schools. The income included above is therefore calculated on this basis. The bid is essentially for two full-time posts to support conversions. One post is a senior lawyer post and the other is a project manager post. Other costs factored in include a legal property cost which is calculated on a fixed rate per conversion.

Local authorities have no choice but to support schools to convert to an academy once they have received an Academy Order.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Local authorities have no choice but to support schools to convert to an academy once they have received an Academy Order.

# **Risks & Implications**

Without appropriate resourcing there is a risk that conversions are not supported in a timely manner which can lead to complaints from schools. There is a reputational risk if appropriate resourcing to support academies is not made available.

# **Value for Money & Efficiency**

This year a schedule of charges for schools converting to academies has been introduced which will mitigate some of the cost to the Council. This bid builds in a senior lawyer post which will enable legal support to be provided in-house rather than going out externally thereby providing better value for money. It will also enable the Council to build in-house capacity and skills to support conversion work going forward.

<b>Growth Type</b>	Budget Pressures			
Title	Demographic Pressures in Adult Social Care			
Reference	GRO / HAC 01/ 18-19			
Strategic Priority Area	1.3 People access joined-up services when they need them and feel healthier and independent			
Lead Member	Cllr. Denise Jones			
Directorate	Health, Adults and Community			
Service Area	Adult Social Care			
Lead Officer	Karen Sugars			

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs					
Other Costs	61,590	2,754	2,939	3,499	
Income					
Reserves					
Total	61,590	2,754	2,939	3,499	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

Information should include a brief description of the growth requirement; evidence of numbers; cost drivers; impact on outcomes; reasons such as changes in legislation etc

The growth calculation assumes that increases in population, combined with other demographic factors detailed below will lead to more clients needing social care support for longer. The estimated average rate of growth per client group is different and is influenced by a number of factors such as age, ethnicity, deprivation and other such demographic factors.

Client Group	Total Budget	Estimated Growth	Growth Required	Total Budget	Growth Required	Total Budget	Growth Required	Total Budget
-	2017/18	Rate	2018/19	2018/19	2018/19	2019/20	2020/21	2020/21
	£'k	%	£'k	£'k	£'k	£'k	£'k	£'k
ОР	30,190	3.50%	1,057	31,247	1,094	32,341	1,132	33,473
PD	6,984	2.70%	189	7,173	194	7,367	199	7,566
LD	18,583	5.60%	1,041	19,624	1,147	20,771	1,624	22,395
МН	5,833	8.00%	467	6,300	504	6,804	544	7,348
Total	61,590		2,754	64,344	2,939	67,283	3,499	70,782

Predicted population growth in Tower Hamlets will inevitably bring an increase in the number of people who need adult social care services. Tower Hamlets has high levels of deprivation, which in turn is associated with poor mental and physical health. Deprivation levels may be further exacerbated by welfare reform. An increase in the number of people living for longer with poor health is also a factor driving an increase in demand for adult social care across all client groups.

There is likely to be an increased demand for adult social care from all sections of the population as it continues to

expand. Based on the latest GLA projections, the borough's population is expected to grow by 22% between 2016 and 2026, equating to an average annual population growth rate of 2.2%, and a resident population of 364,500 in 2026. By 2021, the population will have increased to 337,600, an annual average growth rate of 3.3%. In absolute terms the projected growth is mainly in the lower working age range (people aged 30 to 49), but over the course of the next decade, the age structure of Tower Hamlets is expected to shift, with the proportion of young adults in their twenties and thirties decreasing and the proportion of older adults increasing.

High levels of deprivation are strongly linked to poor mental and physical health. Tower Hamlets is the 10th most deprived local authority in England out of the 326 local authorities (based on Indices of Multiple Deprivation 2015 data). There is also a link between some learning disabilities and poverty. Possible explanations include poor nutrition and low uptake of screening programmes and antenatal care, which increase the prevalence of learning disabilities. Levels of deprivation may be further worsened by welfare reform changes which are starting to come into effect. It is likely that this may have an impact on demand, due to the evidence that high levels of deprivation are a driver for increased need for social care services.

Trends show that increases in healthy life expectancy have not kept pace with improvements across London or in the improving trend in total life expectancy locally. If the extra years from increased longevity are mostly spent in disability and poor health, there will be an increase in demand for social care across all client groups.

Older people in Tower Hamlets have worse health in many areas compared to England and London averages. In addition, a higher than average proportion of older people in the borough live alone. Older people who live alone are significantly more likely to have a social care need (linked to loneliness and isolation) than those who do not live alone. Survival rates of young people with profound and multiple learning disabilities are improving and this cohort is now coming through to adulthood. Tower Hamlets is a young borough and there is considered to be a higher rate of learning disabilities in the school-age population. Due to a complex set of reasons, there are higher prevalence rates of profound and multiple learning disabilities in children of a Bangladeshi ethnic background. Tower Hamlets has a significant Bangladeshi community.

The Tower Hamlets Mental Health Strategy Needs Assessment lists a number of "risk factors" and "protective factors" in relation to mental health. On some of these, Tower Hamlets has been shown to face a greater challenge than the rest of London (carers, older people, drug and alcohol misuse) but all need attention because of the specific risks they pose to mental health or because all are linked to the high levels of deprivation which exist in the borough.

This bid uses estimated growth rates from the Greater London Authority's Housing-linked Projections and the Department of Health sponsored systems 'Projecting Adult Needs and Service Information' (PANSI) and 'Projecting Older People Population Information' (POPPI) Systems. The latter two systems combine population projections with benefits data and research on expected prevalence rates to produce projections of the likely future demand on social care and health services. Projections from POPPI and PANSI for previous years have proven to be reasonably accurate and we are satisfied that these are the most robust figures available for calculating projections of future growth in ASC demand.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

This growth bid relates directly to the Council's priority to have "More people living healthily and independently for longer", and is necessary to ensure the Council can fulfil its statutory duties to residents needing care and support.

#### **Risks & Implications**

Highlight Service/ Corporate associated;

#### **Older People**

There has been a progressive increase in services provided to older people since 2009/10. Despite the various one off efficiency savings the actual spend on commissioned older people's services has increased by 19.1% over the past five years. Due to the health and demographic factors, demand for adult social care services from older people is predicted to continue to increase between now and 2021. There is a forecasted annual average growth rate of 3.5% until 2021 therefore the growth requirement in 2018/19 for Older People Services is estimated at £1,057k.

Home care, which is particularly heavily used by older people in Tower Hamlets, is expected to continue to be under growing pressure over the next 8 years. Separate growth bids cover rising unit costs in home care (related to the introduction of the Ethical Care Charter and the annual uprating of the London Living Wage), but do not include any allowance for rising demand, which is dealt with here.

#### **Clients with Learning Disabilities**

The Tower Hamlets Joint Strategic Needs Assessment 2015/2016 factsheet: Preparing for adulthood for young people with physical disabilities and/or learning difficulties shows that Tower Hamlets has a younger population than England as a whole. Over the next 5- 10 years the population of Tower Hamlets is predicted to increase. In the 14-25 year old age group, the population is expected to increase by 10.9% by 2020 and 16.9% by 2025<sup>1</sup>. This population growth will have an impact on scale of need and demand for all health and social care services including those concerned with transition.

#### Young people in transition in Tower Hamlets

Overall the JSNA shows that in 2015 there were 838 young people in the transition age group. The annual number of young people transitioning from Children to Adults services can be better estimated using service data from the Children With Disabilities team and the Community Learning Disability Service (CLDS) and the Children with Disabilities team. The table below gives an indication of the number of young people identified by children's services as having needs which may be met by Adults services and the number of young people who are assessed and accepted by and the adults CLDS service. The table includes the number of young people supported by Children with Disabilities Team in Children's Social Care, and the number of young people eligible for the Community Learning Disability Service in Adult's Social Care (**Table 1**).

Table 1: Annual numbers of young people transitioning from children's to adults services 2011-2014

	Young people identified by need support as adults	Young people in assessed by adults services	
Year	Young people (aged 14 and above) with an allocated social worker in the Children With Disabilities Team	(aged 14 and above) in the	Young people aged 16-18 assessed eligible for Community Learning Disability Service (CLDS)
2014	79	13	43 eligible and 16 awaiting assessment
2013	86	9	30 assessed 24 eligible
2012	97	10	33 assessed 24 eligible
2011	93	7	46 assessed 41 eligible

#### **Future trends**

<sup>&</sup>lt;sup>1</sup> GLA, Population projections, 2014.

Assuming that the prevalence of learning disability and physical disability remains the same the population of young people in transition could also be predicted to increase by 10.9% increase by 2020 and a 16.9% increase by 2025.

This would mean an estimated 930 young people (aged 14-19) preparing for adulthood by 2020 and 980 young people preparing for adulthood by 2025 (aged 14-19).

Using the year 9 tracking record that CLDS maintain in partnership with special education and Children's Services, an anticipated 35 new referrals are expected in 2017/18; 46 new referrals in 2018/19, and 55 in 2019/20. The average cost of a transition care package is: Lowest £15, 000, Middle: £62,000, Highest £125,000+

Using the referral and eligibility data from the above table 1, this indicates that an average of 70-80% of referrals lead to the identification of eligible needs being met. This estimate together with the mid-range cost suggests a gross growth requirement of;

LD Transition Clients	2017-18	2018-19	2019-20	2020-21
New Referrals	35	46	55	66
Eligible (70%-80%)	28	37	38.5	46
Exits	20	20	20	20
Additional demand	8	16.8	18.5	26.2
Growth (at £62k)	£496,000	£1,041,600	£1,147,000	£1,624,400

The recent trend is that children with more complex needs are coming through; increasing the need for complex and specialist care packages in the high cost range and therefore a higher percentage of those referred up to 2020 may be eligible.

#### **Mental Health Clients**

Evidence suggests there has been a steady increase in the number of adults who have a mental health problem and who are eligible to receive support from adult social care. Projecting Adult Needs and Services Information (PANSI) has a number of future predictions for mental health prevalence rates amongst working-age adults in Tower Hamlets. This information is categorised according to mental health condition, and does not give an indication as to who might be eligible for adult social care. In addition to this general growth in the number of MH clients there are also particular pressures in Tower Hamlets on the number of mental health forensic placements. The combined effect of this is forecasted to lead to an annual growth requirement of approximately 8%.

#### **Clients with Physical Disability**

The causes of physical disabilities and sensory impairments in working-age adults are complex. This information along with predictions on future prevalence rates is not detailed in this report. Evidence suggests there has been a moderate increase in demand in the number of working-age adults who have a physical disability or sensory impairment and who are eligible to receive support from adult social care.

Projecting Adult Needs and Services Information (PANSI) has a number of future predictions for physical disability and sensory impairment prevalence rates amongst working-age adults in Tower Hamlets. This information is categorised according to health condition, and does not give an indication as to who might be eligible for adult social care. The forecast shows an average annual increase of 2.7%, which is likely to lead to a growth requirement of £189k for 2018/19.

#### Value for Money & Efficiency

Provide justification for VFM & Efficiency

The amounts required for growth is intended to meet the assessed eligible needs of vulnerable individuals and in many instances will pay for homecare, day care, meals, direct payments and residential and nursing care services.

Scrutiny on the quality of assessments and their value for money in legally meeting assessed needs is central to social care operational practice. The identification of needs to be met as a duty must be funded. The eligibility criteria are set nationally via regulations within the Care Act, which has a threshold of significant impact on wellbeing as the benchmark on where the duty is reached. This demand led service is therefore very sensitive to demographic changes and the accompanying assessment practice.

Overall the budget has seen increased unit costs, especially in the Home Care and residential care area which combined with an increase in the number of adults receiving home care, day care and direct payments has resulted in increased budget pressures. The development of extra care sheltered housing (ECSH) as an alternative to residential care, at an average annual cost of £9,676 per service user against £28,600 per residential placement, has been another efficiency driver. Compared to other London authorities, we are a low user of residential care as we seek to offer choice to our service users and focus on them maximising their independence in their community

<b>Growth Type</b>	Budget Pressure		
Title	Waste Collection and Treatment		
Reference	GRO / PLA 01 / 18-19		
Strategic Priority Area	2.1 People live in a borough that is clean and green		
Lead Member	Cllr Rachel Blake		
Directorate	Place		
Service Area	Public Realm		
Lead Officer	Roy Ormsby		

Financial	<b>Budget Allocation</b>		Growth Bid	
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£'000	£'000
Employee Costs				
Other Costs		324	344	365
Income				
To Reserves				
Total		324	344	365

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

Information should include a brief description of the growth requirement; evidence of numbers; cost drivers; impact on outcomes; reasons such as changes in legislation etc

In the 3 year period 2018/19 to 2020/21 waste collection and treatment costs will increase due to growth in the quantity of Municipal Waste brought about by the economic recovery remaining steady along with the anticipated growth in the resident and day time population levels within the borough.

According to GLA 2015 round population projections (SHLAA, Capped household size), the population will rise from 304,000 in 2017 to 374,000 in 2026, with the number of households increasing to 155,391. By 2020, the number of households is estimated to have increased by 3,000.

This bid is addressing the financial shortfall that such growth will create.

The details are set out below:

#### **Growth in Waste Treatment and Disposal Costs**

The Council currently has contracts in place for the treatment and disposal of waste and recyclable materials that utilise spare operating capacity at existing waste facilities within and around London. The Council's residual Municipal Waste and Other wastes (organic and healthcare waste) are managed through a contract with Corys, which will run until 2027.

The sorting of the Council's dry recyclable material is managed under a separate contract which is operated by Bywaters (Leyton) Ltd which will run until March 2019.

A number of assumptions have been made in calculating the funding required. These are:

- that the calculated growth is based on the actual tonnages in 2016/17 and will continue to grow in line with the GLA SHLAA household projection rate,
- that it is known that the markets for recyclable materials have remained depressed and that Local Authorities will continue to be charged a processing fee for dry recyclable materials,
- that the gate fee price for processing the Council's dry recycling will increase in line with current market

conditions.

#### **Growth Calculation:**

The calculations are based on charges levied on a unit rate basis per tonne of waste treated or disposed of.

The current waste disposal contract is due to expire in 2027 and the unit rate per tonne of waste treated that will be levied for the years 2018/19 to 2020/21 are therefore unknown. The current cost per tonne is £79.50 for municipal residual waste and the current CPI indexation of 2.9% has been applied each year to calculate the rate for 2018/19 onwards.

As part of the re-procurement process for the waste disposal contract, future growth in waste tonnages has been calculated. This has been worked out using the GLA SLHAA household projections and has been used to calculate cost of growth required.

#### Municipal Residual Waste:

The estimated tonnage of residual waste in 2017/18 is 103,539 tonnes

Year	Estimated Residual Waste Growth (Tonnes)	Cost per Tonne (£)	Cost of Growth (£)
2018/19	3,417	79.50 – 81.81	£275,572
2019/20	3.530	81.81 – 84.18	£292,921
2020/21	3,646	84.18 – 86.62	£311,363

#### Dry Recycling:

A new MRF contract started in April 2017 and the gate fee price is dependent on the levels of contamination within each load. The higher the contamination the higher the gate fee. There is a range of levels from one to five with prices from £20.65 to £133.77 per tonne. The estimate is calculated assuming a percentage for each level based on actual load collected in April 2017.

The growth requirement in 2018/19 is assumed on the basis of the amount of recycling being delivered to the MRF increasing in line with the general growth of recycling for 2017/18 @ 3.3%.

The same set of assumptions have been used to estimate the growth requirement for 2019/20 and 2020/21 with the addition of a gate fee price increase capped at 2% per year

Year	Additional Tonnage	Cost per Tonne (£)	Cost of Growth (£)
2018/19 (includes 3.3% waste growth)	426 tonnes	Range from £20.65 to £133.77 per tonne	£31,340
2019/20 (includes 3.3% waste growth)	441 tonnes	Range from £21.25 to £137.65 per tonne	£33,069
2020/21 (includes 3.3% waste growth)	455 tonnes	Range from £21.86 to £141.64 per tonne	£34,818

Other Wastes (Organic wastes and healthcare waste):

Year	Tonnage (combined, difference)	Cost per Tonne (£)	Cost of Growth (£)
2018/19	172	Various rates apply	£17,288
2019/20	177	Various rates apply	£18,485
2020/21	182	Various rates apply	£19,123

The growth in Other Waste types have been taken from the workings used for the re-procurement of the new waste disposal contract. The charge for the disposal and treatment of these waste types varies. A 2.9% indexation rate rise has been applied to the gate fee prices each year based on the 2017/18 prices.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

#### **Risks & Implications**

Highlight Service/ Corporate associated;

The Council has a statutory obligation to treat and dispose of the Municipal Waste that is generated within the borough and the quantity of Municipal Waste will increase year on year with the growth in the number of housing units and associated population increase and projected increases in economic performance. Because the services for waste treatment and disposal are charged for on a per tonne basis the cost associated with the growth in the quantity of Municipal Waste is inescapable.

There are a number of variables that could have an impact on the waste treatment and disposal budget:

- economic recovery increases the average amount of waste produced per property.
- the percentage of non-conforming loads and contaminated material increases and we are charged at a higher processing rate.

The bid for 2018/19 to 2020/21 is based on the retendered waste contract which commenced during 2017.

The directorate has developed a model to track the borough's waste tonnage and the waste disposal cost projections to provide insight in the potential pressure on financial provision and future demand for the services. The projections show that there has been a steady increase in the amount of waste produced per household as the economy recovered from the recession in 2008. It is expected this waste growth to level out to reach a plateau. However, the level of this plateau is currently unknown and the Borough will experience increasing pressure on its waste services as the population increases. The projections are continually reviewed and reassessed to inform the budgets and the Medium Term Financial Strategy process.

# **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

The Council has made significant strides in mitigating the costs of waste treatment and disposal by maintaining levels of diversion from landfill disposal to other forms of waste treatment and reducing exposure to the increases in Landfill Tax with the cost per tonne.

In addition, the Council's contracts for waste treatment and disposal services have recently been procured through open competition under OJEU using a Competitive Dialogue process which has secured competitive gate fee prices.

Growth Type Budget Pressures				
Title	Freedom Pass			
Reference	GRO / PLA 02 / 18-19			
Strategic Priority Area	2.1 People live in a borough that is clean and green			
Lead Member	Cllr Amina Ali			
Directorate	Place			
Service Area	Public Realm			
Lead Officer	Roy Ormsby			

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs					
Other Costs	9,034	322	365	379	
Income					
Reserves					
Total	9,034	322	365	379	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

The Freedom Pass scheme provides free travel on public transport for pass holders over 60 and registered as disabled throughout London. The scheme is administered by London Councils and decisions on apportioning the costs of the scheme between boroughs are made by Members of London Councils' Transport & Environment Committee.

London Councils manage the negotiation of the Freedom Pass settlement with TfL and the allocation process between all the London Boroughs of their respective budget contributions to TfL. The methodology for this is as follows:-

- 1. TfL state the overall Freedom Pass cost for London
- 2. London Councils receive a DfT grant towards Freedom Passes (about 11% of total cost)
- 3. The DfT grant is then deducted from the total cost to calculate the cost payable by Boroughs towards the scheme.

London Councils has in the past apportioned the deficit to boroughs based on usage data (bus and underground) in proportion to Relative Needs Formula.

In December 2013 London Councils' Transport & Environment Committee revised the method of apportionment to move away from the 'Relative Needs Formula' to one based wholly on usage. The method remains in place for the future calculation of the apportionment of the scheme between boroughs. The decision on the size of the deficit to be apportioned to boroughs is usually taken at the December meeting of the London Councils' Transport & Environment Committee. Following this the bid will then be updated to reflect the decision.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The schedule produced by London Councils will be re-based to show the contribution required by LBTH in 2018/19 The assumptions made for the growth figure for 2018/19 is based firstly on the anticipation that there will not be a reduction to the overall payments made by London boroughs in 2017/18 of £345.007 million. Secondly no significant use of reserves planned by London Councils to reduce the costs in future years and thirdly no major changes in usage. The 2018/19 settlement will be approved at the London Councils Leaders' Committee due in the Autumn 2017. Updated schedules will be circulated to boroughs confirming the impact for each individual authority.

#### **Growth Calculation:**

Assumptions:

- Inflation added to borough contribution in line with RPI (July 2016)
- The council's proportion of the allocation of cost remains unchanged at 2.61%.
- London Councils settlement was agreed in December 2016 for 2017/18.

Inflation	YEAR	BORO	LBTH % of	LBTH	GROWTH
		CONTRIBUTION	Total		
		£'000		£'000	£'000
3.9%	2017/18	345,007	2.61%	9,033	(91)
3.9%	2018/19	351,563	2.61%	9,356	322
3.9%	2019/20	358,242	2.61%	9,721	365
3.9%	2020/21	365,049	2.61%	10,100	379

#### NOTE:

- 1. TFL settlement does not include the cost of the am journeys
- 2. Bus, Tram, Underground and DLR costs are apportioned by respective usage.
- 3. London Overground and National Rail costs are apportioned as 70% by the respective usage and 30% by the proportion of previous year's Formula Funding.
- 4. Non TFL buses and reissue elements are apportioned by proportion of the previous year's Formula Funding allocated to boroughs (as calculated by Central Government)

There is an admin fee also charged by London Councils' for managing the Freedom Pass operation for 2018/19.

Calculations are based on the schedule of contributions provided by London Councils which reflect the factors highlighted in the section below.

# **Risks & Implications**

The Council is bound to pay a contribution to the Freedom Pass scheme and may not legally withdraw from the scheme. The apportionment methodology is determined by the Boroughs working through London Councils.

The settlement is usually confirmed annually in December which provides the information on what the Authority's annual contribution will be based on for the next year. The figures provided for, in this growth bid for future years reflect the same assumptions as per the current regime, this will be subject to change once further information is available from London Councils

Other work currently being undertaken on demographic and social changes within the Borough indicate that the Authority has an increasing population which may mean an increased demand for freedom passes. It should be noted therefore that further re-basing exercises undertaken by London Councils moving away from RNF to usage could mean that the Authority's contributions will again rise (comparative to other local authorities) in future

# **Value for Money & Efficiency**

The Authority has no individual control over the amount of money levied upon it to fund the Freedom Pass scheme. Arguably the Freedom Pass scheme represents value for money in offering enhanced mobility to traditionally less mobile members of the community and enhances sustainable travel by encouraging the use of public transport.

<b>Growth Type</b>	Budget Pressures		
Title	Food Safety Officers		
Reference	GRO / PLA 03 / 18-19		
<b>Strategic Priority Area</b>	2.1 People live in a borough that is clean and green		
Lead Member	Cllr Amina Ali		
Directorate	Place		
Service Area	Environmental Health and Trading Standards		
Lead Officer	David Tolley		

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£′000	£'000	£'000	£'000	
Employee Costs	549	90	(90)		
Other Costs	144	10	(10)		
Income	(52)				
Reserves					
Total	641	100	(100)		

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	9	2		

Information should include a brief description of the growth requirement; evidence of numbers; cost drivers; impact on outcomes; reasons such as changes in legislation etc

This is a request for an additional Food Safety Officer to work within the Food Team. The team currently has 9 staff, the annual Food Safety Enforcement Plan, which is an annual report that needs to be signed off by Cabinet identified a shortfall of 3.5 FTE. The proposal provides for a revaluation of service needs and requirements in 2018/19.

This gap in provision has been the result of the increase in food premises over the year, the demand for inspections to review food hygiene rating scores achieved by businesses and the increase in service requests.

The service has been managing this shortfall over the years, but the gap has become wider due to extra demands and there are only so many low risk activities that we can stop doing.

If the Authority fails to deliver a comprehensive Service, the Food Safety function can be taken from the Authority and given to the Food Standards Agency – whereby we will be required to fund an adequate Service. The food function is also under scrutiny via annual returns to the FSA and consumer interest groups publish an annual rating list of local Councils and their performance, we are slipping down this ranking.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

This request will assist with the demand that is placed on the Team and will ensure that performance is above where remedial action may need to be taken.

# **Risks & Implications**

Highlight Service/ Corporate associated;

The council could have the Service taken way from its control and highlighted as poor performing

# **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

Each extra staffing resource will ensure that public health risks are minimised and that performance levels are satisfactory to the monitoring agency.

<b>Growth Type</b>	Budget Pressure
Title	Public Realm Contracts Retender
Reference	GRO / PLA 04 / 18-19
Strategic Priority Area	2.1 People live in a borough that is clean and green
Lead Member Cllr Rachel Blake	
Directorate	Place
Service Area Public Realm	
Lead Officer Roy Ormsby	

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs		240		(110)	
Other Costs		210	(160)		
Income					
To Reserves					
Total		450	(160)	(110)	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)		3.5	3.5	1.5

The bid is the growth required to fund the procurement project arrangements that will be needed to deliver both the Waste contracts and Highways.

The costs of the projects cannot be met from within the existing budget resources. The total growth provision is indicative and will need to be reviewed to ensure sufficient resources from reserves are in place to support the size and scale of each of the procurement processes.

#### Waste

The procurement process for the waste contracts includes refuse collection, recycling collections, street cleansing and associated services. The value of the current contracts is in the region of £19 million per annum. The existing contracts will expire in March 2020. A procurement project has been set up to facilitate the retender process and to ensure that the new contracts will be in place so that service delivery is not impacted.

The level of involvement and expectations, from the process, will require a dedicated team which will be drawn from the existing Waste Services staff with backfilling arrangements put in place, as well as the need for additional Legal, Procurement, Commercial and Finance support for the project.

#### **Highways**

The procurement process for the Highways contracts includes Highways Maintenance, Highways Capital, Street Lighting maintenance and Street Lighting Capital. The value of the current contracts is in the region of £13 million per annum. The existing contracts will expire in September 2019. A procurement project will need to be set up to facilitate the retender process and to ensure that the new contracts will be in place so that service delivery is not impacted.

Due to the specialist nature, it is proposed to employee x2 contracts specialist to facilitate and deliver the project. It is assumed internal Legal, Procurement and Finance will support the delivery.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Achieving an optimal outcome will necessitate the use of dedicated and appropriately skilled Council staff and other resources to undertake process and service reviews, benchmarking activities and identify areas of best practice that are transferable to Tower Hamlets, reviewing current policy, developing new policy and actions plans that will deliver change and ultimately drafting Service Specifications that will formulate the basis of the new contracts. To put this into perspective, should there be as little as a 1% deviation from the optimal service standards and specifications for the long term services the outcome could see an additional £2.2M (at today's costs) added to the overall cost of the services over the life of the contracts.

# **Risks & Implications**

Highlight Service/ Corporate associated;

If funding is not approved it will not be possible to deliver a quality procurement process for the complex and high value services. The need to ensure that delivery of contracts with a tender value of circa £19m per annum for a minimum of eight years (£152m over the life of the contract) for the Waste Service and £13m per annum for a minimum of five years (£65m over the life of the contract) for the Highways Service have substantial financial implications to the council. Not to mention the continuation of service delivery at the end of the current contracts.

# **Value for Money & Efficiency**

The cost of the procurement project of £2.2m is representative of 1% of the life value of the contracts. The procurement process is also expected to deliver a level of savings, whilst improving on service delivery and meeting the council's Waste/Recycling aspirational targets.

Growth Type Budget Pressures			
Title	Local Plan to 2018 Delivery Package		
Reference	GRO / PLA 05 / 18-19		
Strategic Priority Area	2.1 People live in a borough that is clean and green		
Lead Member	Councillor Rachel Blake		
Directorate	Place		
Service Area Planning & Building Control			
Lead Officer	Owen Whalley		

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs	288	288		(288)	
Other Costs	2	2		(2)	
Income					
Reserves					
Total	290	290		(290)	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	5.1	5.1		

A new Statutory Local Plan is only required every 5 to 6 years as the older plan becomes out of date and ineffective in managing development pressures and securing the best outcome for the borough. It takes around 2/3 years to prepare a new Plan and this was identified as a priority of the most recent Mayoral administration. The current structure and resource capacity of the Strategic Planning section is not staffed in business as usual state at a high level to absorb this responsibility, so the approach has always been to supplement it at the relevant time.

To enable us to progress this Local Pan process a Local Plan Place (LPP) Project team was created and has been supported over the last 12 months with funding from Planning & Building Control reserves. As this is no longer an option this growth bid is seeking support to continue the funding of the team, through the final stages of the lengthy process to ensure that the Council's new Local Plan can be delivered to Adoption by Full Council later in 2018/19.

The team includes the following roles:

LPP Team Leader

LPP Principal Urban Design Officer

LPP Strategic Transport Planning Officer

LPP Growth Monitoring Officer

LPP Neighbourhood Planning Officer (.6)

LPP Engagement and Communication Officer (.5)

This project team has been focussed on place based aspects of the plan, including relevant policy development, area masterplanning, strategic site allocations, site development capacity and options assessment, transport and infrastructure impacts and community engagement in these matters. Essential areas of work that lacked permanent resource at a level to deliver the new Plan.

This final stage has two main parts which involves:

- Supporting and delivering the Plan through a detailed Examination in Public, with a Government appointed examiner. There may be some additional challenges coming from that and it is worth bearing in mind that in the past, within London certainly, LBTH's Public Examination is usually the most detailed, challenging and well

attended. The development industry are careful at this stage to take every opportunity to test and scrutinise everything we do. Policies can stand or fall on this basis. We are always at the forefront of tackling issues within policy that relate to deliverability, pushing our priorities which do not always coincide with those of the market such as affordable housing provision for local people. It is at this stage that policy is properly tested.

- The Plan then needs to progress through to Adoption at Full Council. This likely to be later in 2018/19.

To ensure we have a section that is able to do this and focus on producing a plan, with all the evidence required to enable us to be as robust as possible we need the additional resources of the Local Plan Place Project Team.

The Local Plan is our statutory planning policy document. The policies in this document set the vision, objectives and policy direction for how we as an authority want to see Tower Hamlets be developed. It's policies are targeted at leading, managing and delivering substantial growth and if kept up-to-date have a better chance of creating and maintaining a vibrant and successful place including improved place making and all the benefits from developments that enable the Council to:

- provide more housing and especially affordable and affordable family housing for residents;
- secure funding and space for infrastructure such as schools, health facilities, transport, public realm and open spaces;
- secure resources to support and maintain a wide range of other often locally led initiatives;
- provide funding and support to deliver economic development, employment and training initiatives;

As our growth levels are the highest in London, our housing target is the largest and our record of delivery is improving we need an ambitious and robust plan in place as quickly as we can. This project team provides the additional capacity the Strategic Planning section and the service needs to complete this task and present the best plan possible at this time.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The wider Strategic Planning function has prioritised the delivery of a new local plan in line with the Strategic Plan objectives and milestones as shown below:

- Priority Outcome 2: Creating and maintaining a vibrant and successful place
- 4. Manage development pressure through the preparation of a new Local Plan and provide effective local infrastructure, services and facilities
- Complete key stages in the proposed regulation 19 submission Local Plan Owen Whall

Owen Whalley (PLACE) 31/07/17

The Local Plan Place project team has been focussed on delivering against this 17/18 Strategic Plan Priority Outcome. The key stage has been delivered in 17/18 but the process continues into 18/19 (as will this process of preparing a new Local Plan).

The Local Plan Place project team is needed to ensure that the Strategic Planning function delivers this outcome in 2018/19 and provides the framework to secure all the associated benefits for the Council from having an up-to-date Local Plan.

# **Risks & Implications**

The Directorate and the Divisional Risk Registers identify:

Risk 1: Too much of the wrong development in the wrong place without infrastructure. Risk Category: Resources One of the Main control measures is: <u>Produce a new Local Plan.</u>

The Implications of not actively mitigating this risk include:

- Reduced affordable housing
- Reduced benefits for the local community

- Increased costs for the Council in fighting and losing appeals
- Poor place-shaping, neighbourhoods not functioning
- Reduced New Homes Bonus and other funding such a council tax and business rates if development is delayed/deterred
- Poorer designed buildings approved
- Reputational damage and special measures on appeal decisions
- Social cohesion and unrest issues emerge

### **Value for Money & Efficiency**

There is no base budget for this specific project team. Once the Local Plan Place team has completed its input into the Local Plan process the team is disbanded, as a project team and the need for the resources identified in this bid discontinued. This is anticipated to be fully completed by end of 2018/19.

As the production of an up-to-date Local Plan is a statutory requirement, in the past the Division has utilised reserves in a structured way and created a fund that builds over a time period to enable it to fund, when required, the additional costs of the plan-making process. It is a significant commitment and requires additional technical staff, a sustained and detailed period of evidence base gathering and an extensive period of public consultation, amendment and formal challenge periods through to adoption at Full Council. The process can take 2-3 years and is, in a growing Borough, needed every 4/5 years to remain up-to-date.

To this end the Division recommends resources are continued to be assigned as a contribution from any surplus, generating each year towards future plan-making processes, this way prudently allotting resources over time to cover a known cost parameter in the future.

<b>Growth Type</b>	Budget Pressures	
Title	Heritage Collections Backlog	
Reference	GRO / RES 01 / 18-19	
<b>Strategic Priority Area</b>	1.4 Inequality is reduced and people live in a cohesive community	
Lead Member	ad Member Cllr David Edgar	
Directorate	Resources	
Service Area Idea Store		
Lead Officer	Tamsin Bookey, Heritage Manager	

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£'000	£'000
Employee Costs	257	103		
Other Costs	21	12		
Income				
Reserves				
Total	278	115		

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	6	9		

Tower Hamlets Local History Library & Archives has been collecting archives and providing free public access to them since 1965, with an archivist first appointed in the early 1980s. The library inherited (and has since has been adding to) extensive collections of historic materials requiring permanent preservation – the largest quantity being records transferred from the local authority itself which it has a statutory function to maintain.

The collections are typically acquired more quickly than they can be processed by staff (ie catalogued onto an online searchable database, repackaged in acid-free boxes, and made available to the public for research). This is due to a combination of factors: longterm under-resourcing requiring c.60% of staff capacity to be spent on customer service rather than back-office collections management tasks; plus a storage facility which is outdated and became full in 2005. A feasibility study has been commissioned to address the capital requirements – these are not in scope of this growth bid.

An Internal Audit report of March 2017 gave the library <u>Limited Assurance</u> due principally to the inadequate storage facilities for collections and the extensive cataloguing backlog which dates to the 1980s. It is estimated that approx. 50% of the collections stored are uncatalogued and therefore not accessible, whether by the public or LBTH officers or Members researching legacy issues.

Following this audit, submission of a growth bid for fixed-term staff to tackle the cataloguing backlog was cited as a management action and was sanctioned by Audit Committee at its meeting of 29/9/17. There are three strands to the growth bid proposal:

1) We seek to recruit one full-time archivist (SO1) fixed-term for three years who would have no other duties except for cataloguing. They would recruit and manage volunteers to assist them. The table below shows how we have quantified the cataloguing time required to clear the backlog:

	Deriving from LBTH	Deriving from other sources*
Uncatalogued collections	c. 200	c.285
Total number of files	16,410	9858
Average cataloguing rate (files per month per person)	250	250
Total number of months required	66	40

<sup>\*</sup>This category includes archives deposited by former Councillors and Mayors of Tower Hamlets.

So, one cataloguer for 3 years (36 months) should clear 34% of the backlog. Collections would be prioritised for cataloguing based on their perceived usefulness to researchers. There are two core-funded archivists on the staff who will be cataloguing during this period too. If they can be freed up entirely from all other duties (see below), according to the calculations above 100% of the backlog should be cleared. However it should be noted that the library will continue to accrue new collections, so the backlog extent is never fixed. The relocation from Mulberry Place to the new Civic Centre will likely generate a large bulk of LBTH deposits as offices are cleared.

- 2) We therefore also seek to fund two additional full-time permanent members of staff one Heritage Assistant (Sc 6) to work exclusively on public enquiry duty, and one annual Heritage Traineeship (Sc 5) who would work towards a Level 5 Diploma in Cultural Heritage, focussing on cataloguing as well as customer service. The creation of these cheaper posts would enable the core-funded archivists to focus on cataloguing during this three year period (and going forward), and would mitigate against the likelihood of the backlog building up again in future.
- 3) We also seek to acquire a conservation budget of £12k pa ex VAT, so as to fund the ongoing purchase of acidfree folders, boxes, tape and so on, into which deposited collections can be repackaged. There has never been a specific budget formally identified for this core archival function, and procurement is currently done on an ad hoc basis.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

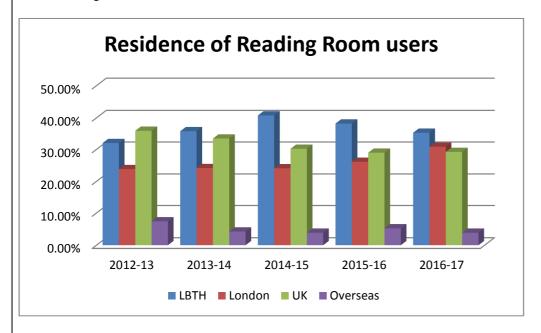
When residents engage with the heritage of Tower Hamlets using the unique, primary sources held at the library, whether through individual research, a group visit or an exhibition, many different strategic priorities are met, the key ones being "Creating and maintaining a vibrant and successful place" <u>AND</u> "Respect, value and celebrate our cultural history and diversity". It has been documented by studies in the archival education sector that employability, educational attainment, mental and emotional wellbeing and developing a sense of belonging – which of course leads to greater community cohesion - are boosted by engaging, even informally, with the history of one's neighbourhood, ancestral roots, and affiliated community or ethnic group.

If the documents currently obscured in the cataloguing backlog can be revealed and made publicly accessible, this will in turn lead to substantially more research visits by residents and other members of the public. It will also provide additional materials for use during the school and community workshops and exhibitions that are regularly held. Furthermore, we receive many requests annually from LBTH officers seeking legacy information about the council's actions during the 1980s and 1990s – these would be far more easily met with the relevant council papers catalogued and searchable online.

The annual CIPFA survey of Local Government Archives indicates that our backlog is the one of the largest of all the London boroughs. It should be noted that based on experience to date, external funding for cataloguing records which have been deposited by the parent authority is not available from the Heritage Lottery Fund who consider this to be part of our 'business as usual'. As the council goes about considering the options for expanding the storage facilities onsite at Bancroft Road, or perhaps via a relocation, to have access to and knowledge of the full extent of the collections held will only help build a positive corporate reputation as a council which properly values its principal

heritage asset in a borough world famous for its fascinating history.

The library is a vital resource for Tower Hamlets' heritage tourism offer – a visitor attraction which hosts regular free exhibitions and events on a wide variety of different aspects of East End history, ensuring many repeat visits. The market or audience for East End history is booming – it is a constant inspiration for exhibitions, books, websites, films, tv programmes and daily walking tours, but due to a lack of marketing resource (and arguably its location), the library is not as well-known as it should be. However, despite a relatively low profile, the quality of the service and the offer is extremely well-regarded by all who experience it, with positive feedback and emails of thanks and praise coming in regularly from all over the world. The exhibitions and events held have attracted coverage on ITV and BBC London News in recent years, and visitors travel across the country and from overseas to carry out their own personal research in the reading room, as the chart below shows.



The 2016 archive visitor satisfaction survey gave the library a result of 93%, above the national average. These levels of attendance and satisfaction will only improve with the greater resourcing proposed in this bid.

Finally, recruitment to the new annual Heritage Traineeship will be targeted at borough residents wishing to develop a career in the heritage sector. It will support the corporate objective of Improve educational aspiration and attainment especially from low-income families, as the Level 5 qualification does not require an expensive first degree, unlike the Archives & Records Management postgraduate course. A graduate traineeship would exclude many borough residents, so a diploma is felt to be the most appropriate way of ensuring take-up. We will investigate structuring the traineeship so as to be specifically for BAME residents or BAME young people, as it is important, particularly in Tower Hamlets, to ensure the heritage sector has a workforce to reflect the community it serves.

### **Risks & Implications**

Not to fund this project is to neglect a serious management control issue identified by Internal Audit, now addressed by Audit Committee. If this bid is not accepted it is likely that the service offer will have to be redesigned, leading to a significant reduction in opening hours and the offer to the public. In 2008-9 a large public campaign in favour of the preservation of the library service resulted in substantial and widespread outcry against the council by local residents as well as in national media.

The length of the backlog – dating in many cases from the late 1980s – demonstrates that despite the best will and efforts of staff, it is simply not possible to address this issue without additional capacity. Due to the specialist nature of the work as well as data protection legislation, cataloguing is a job for which archivists undertake a postgraduate qualification, and cannot be left to volunteers.

Going forward, the biggest challenge for the continued acquisition of archives by the service is the requirement to develop a digital archive system which will manage recent and contemporary records created and accessed digitally never printed. Such a system needs to be designed and maintained with the objective of ensuring the *permanent preservation* of its contents, and navigate the risks posed by the rapid pace of technological obsolescence. The two new posts focussed on customer service will ensure that the library's existing core professional staff are freed up to address this important stepchange in due course.

### **Value for Money & Efficiency**

Cataloguing is a one-time-only task – it has a permanent legacy. Reference numbers which are in regular use today were assigned to items during cataloguing that took place fifty years ago or more. Once described, numbered and repackaged, all items catalogued during this project will remain permanently accessible with no further work anticipated.

As mentioned above, the increase in available stock is expected to lead to an increase in usage, but it is very hard to forecast this. Furthermore, the greater the number of visits the library receives, the greater the audience for the sale of items such as digital image scans, history books, reproduction maps, and so on.

This table shows how, though there were fewer onsite visitors to the reading room during the last financial year (as the ceiling in the reading room collapsed and for ten months only a limited service could be offered), there were benefits to diverting staff capacity to collection management. More items were catalogued by staff during this 'downtime', and more income was generated from booksales of duplicate stock.

Totals	April 2015-March 2016	April 2016-March 2017
Number of visits	4041	4017
Number of enquiries	2263	2355
Records added to online catalogue	2967	4445
Productions*	6830	5531
Income generated	£10,268	£11,617

<sup>\*</sup> A production is when someone requests to see an item, and staff locate it on the shelves and produce it for them to look at.

The following performance indicators will be monitored before, during and after to measure impact:

- Number of visits by the public
- Number of records added to catalogue
- Number of productions
- Number of hits on online catalogue
- Income generated

<b>Growth Type</b>	Budget Pressures	
Title	Transitional Support to Manage Housing Benefit Admin Grant Reductions	
Reference	GRO/ RES 02 / 18-19	
Strategic Priority Area	a 3.0 A focussed and efficient Council co-producing excellent services	
Lead Member	Councillor David Edgar	
Directorate	Resources	
Service Area Housing Benefit		
Lead Officer	Steve Hill	

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18	2018-19	2019-20	2020-21
	£′000	£′000	£′000	£′000
Employee Costs	4,920			
Other Costs	1,447			
Income	3,698	500	(200)	(300)
Reserves				
Total	2,669	500	(200)	(300)

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	105	See note below*	See note below*	See note below*

The Authority has a statutory obligation to administer Housing Benefit (HB). The Government provides Authorities with a Benefits Administration Subsidy Grant, to assist the Authority in the cost of administration of HB claims. The level of award is allocated to each Authority by applying a complex weighting and analysis of caseload. Although caseloads are the most significant driver behind the DWP's allocation of HB Admin Subsidy the impact of the roll out of Universal Credit (UC) will also influence activity levels and trends .

Details of Tower Hamlets caseloads in recent years are shown as follows:

2014/2015: Benefits caseload - 36,021 2015/2016: Benefits caseload - 35,377 2016/2017: Benefits caseload - 34,403

2017/2018: Current caseload - 32,045 (to end of September 2017)

The Benefits Service estimates a shortfall of £500k and £300k for each respective year 2018/19 and 2019/20.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The Benefits Service will continue to protect the level of subsidy by preventing overpayments (which incur Subsidy loss) and minimising error, whilst processing claims promptly, achieving the best possible outcomes for all our service users. This approach maximises income to the Authority while providing a responsive Benefits service for residents.

The Service is on target to deliver savings of £450k for this year, the Benefits Service has Service reviews planned to deliver savings of £525k p.a. for each of the next two years. A planned analysis of caseload and work being generated by Universal Credit will be undertaken, this will also take into account the roll out of Universal Credit and whether the DWP are meeting their "migration" targets; this work will determine the actual reduction in staffing numbers.

#### **Risks & Implications**

Benefits claims must be processed in strict accordance with the Housing Benefit Regulations 2006.

Failure to process Benefits Claims promptly and correctly can result in significant reductions in income through Benefits Subsidy penalties.

For 2016/17 Tower Hamlets Annual Benefits Subsidy claim was £268m. Given the size of the Annual Benefits Subsidy Claim, every effort must be made by the Authority to minimise the risk of delays in processing claims, overpayments and errors in calculations as a result of the penalties and loss of subsidy applied to such errors. In order to achieve this, Benefits Service administration requires adequate resources to remain up to date, well trained and responsive. This expenditure would be categorised as inescapable growth, as ultimately these resulting changes in resources are driven by the DWP and DCLG.

In broad terms the DWP's change in stance on the levels of admin subsidy that will be paid to Local Authorities will be significantly affected by the level of unemployment and impact of UC. Due consideration will also need to be given to the influence of fiscal measures, which will impact on the wider economy in coming months and years.

Recent trends suggest that Benefits caseloads are in decline so it would be practical to allow a transitional period to reform the service sufficiently and allow for the introduction of UC and a Benefit Service which is fit for future purpose and able to respond to future levels of uncertainty and any statutory obligation.

The DWP appears to be assuming a reduction in caseloads and unemployment at this time. It would therefore be prudent to allow for a growth bid of £800k over the next two full financial years considering future requirements.

At this time the service remains on target to deliver £1.5m savings over the next three years.

# **Value for Money & Efficiency**

The growth bid represents the additional burden placed on the General Fund through the recent changes applied to the distribution of Local Authority Hosing Benefit Admin Grant.

The Benefits Service is already working on strategic decisions over the coming months and years to ensure the final contribution of the Authority will be kept to a minimum whilst not compromising service delivery and integrity of the Authority's Subsidy claims.

<b>Growth Type</b>	Budget Pressures		
Title	Idea Stores Books & Materials Stock Fund		
Reference	GRO/ RES 03 / 18-19		
Strategic Priority Area	1.4 Inequality is reduced and people live in a cohesive community		
Lead Member	David Edgar		
Directorate	Resources		
Service Area	Idea Store		
Lead Officer			

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£′000	£′000
Employee Costs				
Other Costs	340	80		
Income				
Reserves				
Total	340	80		

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

Information should include a brief description of the growth requirement; evidence of numbers; cost drivers; impact on outcomes; reasons such as changes in legislation etc

Several years' below average spending on materials has seen a gradual depletion of the range and quality of stock available to local people. The materials fund which in 2008-9 stood at £3.48 per head of population by 2017-18 had reduced to £1.11 per capita. Taking into account book price inflation the stock fund in 2017 will buy 1 book for every 9 residents compared to one for every 3 in 2008.

In the longer term funding for materials will be reviewed as a strong collection of books and other library materials is key to maintaining the high usage of the Idea Stores.

The current bid will be the first step in improving the quality and range of provision and will be concentrated on a specific allowing for measurement of impact. It will be targeted at redressing the weakness in the Idea Store provision of books that support health and healthy lifestyles and will allow Tower Hamlets to deliver, for the first time, the Society of Chief Librarians' Universal Offer on Health.

The bid will allow for the acquisition of the national Reading Well Books on Prescription collections of books for all five Idea Stores and for increased provision of health related books, including healthy eating and fitness.

This increase will be a relatively low cost but highly effective contribution to outcomes across a range of council services in particular 'A healthy and supportive community'

The Reading Well Books on Prescription scheme is delivered by The Reading Agency in partnership with the Society of Chief Librarians as part of the Society of Chief Librarians' Universal Health Offer. It is supported by Arts Council England and Wellcome.

The programme is supported by a wide range of professional health bodies including Public Health England, NHS

England and The Royal College of GPs.

The collections are all endorsed by health experts, as well as people with living with the conditions covered and their relatives and carers. There is potential to work with health professional who are can recommend titles to support their patients. Alternatively people can visit Idea Stores and select the books without an intervention.

There are currently Reading Well available: Reading Well Books on Prescription for common mental health conditions

- Reading Well Books on Prescription for dementia
- Reading Well for young people
- Reading Well for long term conditions

•

National Books on Prescription schemes and other collections of health related books support good health, particularly good mental health.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

Provision of a high quality and wide ranging library collection means that Idea Stores are able to contribute to a number of the council's strategic priorities. The collection supports the work done elsewhere in Idea Store, including Idea Store Learning, in particular:

'A healthy and supportive community'

Provision of materials on health, including healthy eating, smoking cessation, exercise as well as information on particular conditions and mental health. Growth in the materials fund will enable a refresh of the collection and participation in national 'Books on Prescription' schemes that use books to support the management on long term conditions.

# **Risks & Implications**

#### **Highlight Service/ Corporate associated;**

Reading Well Books on Prescription is a national programme. Participation is a commitment required as part of the society of Chief Librarians' Universal Offers for Libraries and is endorsed by the Department of Culture Media and Sport and Arts Council England.

Inability to acquire associated materials would jeopardise Tower Hamlets' ability to participate in this national offer.

### **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

The following performance indicators will be monitored before, during and after to measure impact:

- In house survey of Idea Store Customers
- Number of people during the Public Library User Survey (2018), stating that 'this library has helped me with my health'

Reference	Directorate	New or extension to 2020/21	Title	Strategic Priority Area	Lead Member	2018/19 £'000	2019/20 £'000	2020/21 £'000	TOTAL £'000
MPG/ CHI 01 / 18-19	Children's Services	New	Implementation of the Ethical Care Charter	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	109	-	-	109
MPG/ CHI 02 / 18-19	Children's Services	New	Early Years Provision Victoria Park and St Hilda's Community Centre	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	31	31	31	93
MPG/ CHI 03 / 18-19	Children's Services	Extension to 2020/21	Continuing to provide universal free school meals	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Amy Whitelock- Gibbs	250	-	2,000	2,250
		2020/21	Children's Services Total	the best start in the and realise their potential	GIDDS	390	31	2,031	2,452
		1							
MPG/ HAC 01 / 18-19	Health, Adults and Community	New	Community Safety, ASB & Crime	2.3 People live in safer neighbourhoods and anti-social behaviour is tackled	Cllr Denise Jones	289	289	289	867
			Health, Adult & Community Total			289	289	289	867
MPG/ PLA 01 / 18-19	Place	New	Enabling Unemployed Parents to Move into Childcare Jobs	1.1 People access a range of education, training, and employment opportunities and feel they share the benefits from growth	Cllr Joshua Peck	450	451	451	1,352
MPG/ PLA 02 / 18-19	Place	New	Watney Market Shop Front for 'Young WorkPath'	1.2 Children and young people feel they are protected and get the best start in life and realise their potential	Cllr Joshua Peck	60	60	60	180
MPG/ PLA 03 / 18-19	Place	New	Private Tenants Charter	2.2 People live in good quality and affordable homes and neighbourhoods	Cllr Sirajul Islam	100	-	-	100
MPG/ PLA 04 / 18-19	Place	New	Air Quality Assistant	2.1 People live in a borough that is clean and green	Cllr Rachel Blake	71	50	50	171
MPG/ PLA 05 / 18-19	Place	New	Bursary for Environmental Health Trainees	2.1 People live in a borough that is clean and green	Cllr Amina Ali	30	30	30	90
MPG/ PLA 06 / 18-19	Place	New	ASB & Crime Neighbourhood Management	2.3 People live in safer neighbourhoods and anti-social behaviour is tackled	Cllr Asma Begum	145	200	200	545
			Place Total			856	791	791	2,438
MGRO RES 2-17	Resources	Extension to 2020/21	Tackling Poverty Fund - Tackling poverty in Tower Hamlets by creating a Welfare Support Scheme to support residents	1.3 People access joined-up services when they need them and feel healthier and independent	Cllr David Edgar	-	-	1,667	1,667
			Resources Total			-	-	1,667	1,667
			TOTAL			1,535	1,111	4,778	7,424

<b>Growth Type</b>	Mayoral Priority
Title	Implementation of the Ethical Care Charter
Reference	MPG/ CHI 01 / 18-19
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start
	in life and realise their potential
Lead Member	Cllr Amy Whitelock-Gibbs
Directorate	Children's Services
Service Area	Children's Social Care
Lead Officer	Sandra Reddie

Financial	<b>Budget Allocation</b>	Growth Bid				
Information	2017-18 £'000	2018-19 £'000	2019-20 £'000	2020-21 £'000		
Employee Costs						
Other Costs	311.156	108.934				
Income						
Reserves						
Capital						
HRA						
Total	311.156	108.934				

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

Recurring growth bid for £108.934k from the Mayoral Priority fund for the Implementation of the Ethical Care Charter-description and rationale as indicated below

The Council recently tendered its personal care services for children with a disability and adult domiciliary care through a number of framework agreements with external care providers. The Mayor signed up to the Ethical Care Charter which requires external providers to sign up to a number of requirements associated with the Charter.

All of our commissioned external providers previously adhered to one or more of the requirements at each stage of the Charter:

- Commissioning of visits to customers is determined by their needs and not minutes or tasks;
- 15 minute calls are not used routinely;
- Visits will not be scheduled so that homecare workers are forced to rush;
- Statutory sick pay will be paid to those eligible.
- Customers will be allocated the same homecare worker where possible
- Zero hours contracts will not replace permanent contracts
- Providers have a procedure to follow-up concerns about customer wellbeing
- Homecare workers will be regularly trained
- All homecare workers will be paid at least the living wage;
- All homecare workers will be covered by an occupational sick pay scheme

Stage 1 also requires that homecare workers will be paid for their travel time and travel costs. Stage 2 requires that training time and time for homecare workers to meet regularly (such as at team meetings) should be provided in work time and at no cost to the worker. Not all of our providers are signed up to these requirements and the cost to the

provider in doing so has been passed on to us as commissioners.

#### **Cost Implications:**

Currently, we commission 1,700 hours of personal care from our external providers per month. We have two providers on the Children's Personal Care Framework and prices increased as a result of the requirement of providers to adhere to the requirements of the Ethical Care Charter, in particular relating to travel costs. Based on current spend we anticipate the increase in spend will be in the region of £64,650

Provider 1– costs increased from £15.20 to £19.15 per hour. £19.15 x 1,500 hours per month x 12 is £344,700. Previously was £273,600 = a difference of £71,100.

Provider 2 - increased in costs of previous provider from £13.25 to £15.50 x 200 hours per week. £37,200 per annum. Previously £31,800 = a difference of £5,400.

#### Total difference = £76,500

We are also expecting an increase in demand for services and have factored in a 10% annual increase to account for this. The requested growth bid is therefore £108,934.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

- Ensure Local authority's statutory obligations under the Children Act 1989 to provide services for children and young people with a disability
- Ensure Local Authority is compliant and prepared for SEND inspections which are imminent
- Ensure children with disabilities have equal opportunities to enjoy and achieve as their non-disabled peers

### **Risks & Implications**

Highlight Service/ Corporate associated;

- Ability to be able to meet our statutory duty to support children and young people with SEND.
- Risk of challenge as a result of the above.

#### **Value for Money & Efficiency**

There was a robust tender exercise for the provision of personal care for disabled children which included bidders demonstrating they were able to meet the requirements of the Ethnical Care Charter and also that they would offer value for money for the services provided. The preferred providers were selected on this basis.

<b>Growth Type</b>	Mayoral Priority
Title	Early Years Provision Victoria Park and St Hilda's Community Centre
Reference	MPG / CHI 002 / 18-19
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start
	in life and realise their potential
Lead Member	Amy Whitelock Gibbs
Directorate	Childrens Services
Service Area	Education and Partnerships
Lead Officer	Christine McInnes

Financial	<b>Budget Allocation</b>	Growth Bid				
Information	2017-18	2018-19	2019-20	2020-21		
	£'000	£'000	£'000	£'000		
Employee Costs						
Other Costs		31	31	31		
Income						
To Reserves						
Capital		50*				
HRA						
Total		81*	31	31		

<sup>\*</sup>The site needs to be refurbished to comply with DDA requirements. It also needs a new kitchen. The costs are yet to be finalised although the £50K quoted is an estimate of the potential capital investment required based on previous work commissioned.

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)				

This growth bid is for an adjustment to the budget for 3 consecutive years

At the Cabinet meeting on 10 January 2017, the Mayor announced additional funding for early years' services to enable commissioning to support the children's centre offer. This enabled early years' services be supported, including those offered from St. Hilda's and Victoria Park. We anticipate that early years' services at Victoria Park (associated with Overland Children's Centre) and St. Hilda's (associated with Mowlem Children's Centre) will continue on the basis of this bid.

Continuation of services at Victoria Park will require some refurbishment / development works to make the building suitable for the delivery of early years' provision. This is likely to require a temporary suspension of service to allow works to proceed. The capital expenditure would enable the building to be bought up a standard where the council could commission an external provider to provide childcare. The site could provide space for 16 children per session (32 places). In addition, income would also be generated from the provider to the LA from renting the space provided to run their early years' services.

The St Hilda's site and service offer is extremely popular with local families. This is because the nearest children's centre, Mowlem Children's Centre, is a 20min bus journey away. The loss of services from this outreach site would result in a significant drop in the overall reach of Mowlem Children's Centre.

Residents would welcome the continued provision of services from the Victoria Park site as they are concerned that early years' services will cease once the site at Olga is up and running. To continue to run services from Victoria Park and St Hilda's, additional resources would be required as outlined in this growth bid.

## **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

The additional service would meet the LA strategic objectives:

- 1. Children get the best start in life and young people realise their potential
- 2. Gaps in inequality have reduced and diversity is embraced

The Victoria Park site provides additional services for families, on the border with LB Hackney. This brings the challenge of ensuring that the families who use services are from LBTH.

#### **April-October**

Total Number unique families using Victoria Park			
Total number of unique families from Hackney	45		
Total number of unique families from Tower Hamlets	304		

The growth funding would enable the service to create additional childcare places at Victoria Park for up to 16 children per session (32 places). This would help the LA in meeting its sufficiency targets.

### St. Hilda's Site - April-October

	Adult	Adult	Child	Child
	Reach	Volume	Reach	Volume
Number of individuals	162	487	183	647

#### **Risks & Implications**

Highlight Service/ Corporate associated;

Victoria Park Site -

The risk associated would be that potentially 304 families, from Tower Hamlets would not engage in the new site at Olga which is approximately 10mins walking distance from Victoria Park. This is a low risk as the new site has new the facilities and increased capacity for each session (to up to 30 people at any one time). This will mean that more services for a greater number of families will be provided.

St. Hilda's Site -

The risk is that we would lose the engagement of 183 children and 162 parents, resulting in our early identification work from Mowlem becoming more difficult.

#### **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

Provision at these sites will ensure that families who might not otherwise engage with early education or take up early help are able to engage with these services. We are aware that should families not take up help early, problems can easily escalate becoming more serious, more difficult to address and more expensive. Research indicates that for every £1 of early intervention 0-4, £8 is saved in relation to more specialist services required at a later point.

<b>Growth Type</b>	Mayoral Priority
Title	Continuing to provide universal free school meals
Reference	MPG/ CHI 03 / 18-19
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start in life and realise their potential
Lead Member	Amy Whitelock-Gibb
Directorate	Children's Directorate
Service Area	Youth and Commissioning
Lead Officer	Ronke Martins-Taylor

Financial	<b>Budget Allocation</b>	Growth Bid				
Information	2017-18 £'000	2018-19 £'000	2019-20 £'000	2020-21 £′000		
Employee Costs	2 000	2 000	2 000	2 000		
Other Costs		250				
Income						
To Reserves						
Capital						
HRA						
Total		250				

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	N/a	N/a	N/a	N/a

It is a continued Mayoral priority to provide universal free school meals to primary school age children. The current Mayor's Free School Meal arrangements reimburse Primary Schools at a rate of £2.30 per meal. For 2018/19 a price increase has been proposed which will see the price of a Primary School meal increase as set out in the table below:

Proposed 2018/19 prices	Primary school meal price
The price per meal that the school is invoiced at	£2.45

It is possible that Primary Schools could pass this price increase to parents thus negating the Mayoral Free School Meal programme. This growth bid will cover the 15p per meal price increase, over and above £2.30, and will enable the Mayor to continue to provide his free school meals programme.

This growth bid for 2018/19 will cover the period April 2018 to August 2018 which will enable the Mayor and Primary School representatives' sufficient time to come to some agreement about future school price increases.

#### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

#### Priority - More people living healthily and independently for longer:

- Free school meals are associated with improved education, social and health benefits,
- There is a take up of 96% in of the Mayor's Free School Meal programme in all relevant schools
- Reduction in childhood obesity as children have access to a nutritious, healthy school meal

#### **Risks & Implications**

• If the proposed price increase to the Mayor's Free School Meal programme is not covered by this growth bid then there is a risk that schools will charge parents for school meals potentially negating the programme.

# **Value for Money & Efficiency**

• This growth bid represents value for money given the continued provision of the Mayor's Free School Meal programme.

<b>Growth Type</b>	Mayoral Priority			
Title	Community Safety, ASB & Crime			
Reference	eference MPG / HAC 01 / 18-19			
Strategic Priority Area 2.3 People live in safer neighbourhoods and anti-social behaviour is tack				
Lead Member Cllr Asma Begum				
Directorate Health Adults & Communities				
Service Area Community Safety				
Lead Officer Ann Corbett				

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18 £'000	2018-19 £'000	2019-20 £'000	2020-21 £'000
Employee Costs		261.757	261.757	261.757
Other Costs		75	27.5	27.5
Income				
To Reserves				
Capital				
HRA				
Total		289.257	289.257	289.257

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)		5	5	5

This investment aims to address community concerns relating to community safety, including acid attacks, drugs and gangs, ensure that we are appropriately resourced to fulfil our duties to Protect under the national CONTEST Strategy, tackle crime and ASB and serious organised crime in the borough. This will also allow us to move to "future proof" the Borough against the cumulative impacts of a 30% top slice (reduction) in Mayor's Officer for Policing and Crime (MOPAC) to our borough allocation under the London Crime Prevention Fund, which is due to reduce form £947,123 p.a. to £662,986 for the years 2018/19, 2019/20 and 2020/21.

Crime, particularly violent crime and anti-social behaviour (ASB) continue to be a primary concern for the Mayor, Councillors and residents in the Borough. Tackling crime and ASB is one of the Mayor's key priorities. The Borough has the highest volume of ASB (101 and 999) calls across London boroughs and some forms of violent crime incidents (e.g. domestic abuse and knife crime) are unacceptably high. The Borough also receives the highest number of drugs and alcohol related ASB and crime complaints in comparison to similar east London boroughs. In 2015/16, the Borough had c16,000 drugs and alcohol related ASB reports compared to the next highest borough (Newham) which had c10,000.

The Mayor in Cabinet has recently committed over £3.3 million to fund 39 police officers over the coming 3 years, to future proof local policing in our neighbourhoods in the face of £400 million Metropolitan Police required savings. These new officers will respond to the communities' highest concerns of ASB, drugs, prostitution, gangs, serious youth violence and knife crime.

The current community safety function in the council has many pressures and demands. The historical legacy of the use of MOPAC funding for projects and posts has led to a lack of sustainability and flexibility in the current model. The transfer of community safety into HA&C has proved successful as a number of

safeguarding service synergies have already delivered improvements e.g. the community MARAC. The current function as it stands delivers well on specialist areas VAWG, PREVENT, Hate Crime all of which align to the borough strategic priorities.

However these programmes and services do not deliver on the political priority to tackle ASB, reduce weapon enabled violence, PROTECT /counter-terrorism agenda and new expectations and emerging threats from serious organised crime (SOC). SOC is a key borough risk and links to the scale, nature and threat posed by organised criminal networks to children and vulnerable communities. In turn this impacts on the pace of the children's services improvement journey post Ofsted - a corporate priority.

The Civil Protection Unit, also under community safety (x2 fte), lacks the resilience to deliver on increasing expectations post the Grenfell Tower tragedy and the current UK threat level for terrorist attack.

Given the increasing demands and pressures and the high political profile of the community safety agenda there would be clear value to be gained and corporate risks mitigated in demonstrating that the Council is further committed to sustaining the gains achieved through the ASB review and the significant investment in additional policing.

#### Recommendations

- Safeguard current service provision and staffing funded through MOPAC grant from 30% LCPF topslice 2018.
- Develop new strategic approach to tackling Serious Organised Crime and new service model supported by SOC profiling/mapping, to seize opportunities aligned to the new proposal that the Met police will roll out dedicated SOC advisors in each borough. Also to support the corporate priority to improve children services and protect children at risk of exploitation.
- Provide an A&E based Gangs and Public Safety Co-ordinator to safeguard victims of violent crime (stabbings) to establish levels of risk, provide practical support and advice for victims of gang associated violence, exit strategies for those involved and share information with appropriate partner agencies.
- Develop enhanced strategic expertise in the current service to provide expert advice on ASB and crime internally within the council and externally to partners.
- Enhance the resilience of the Civil Protection Unit and aim to provide a gold service standard.
- Enhance expertise and develop a coherent programme of protective security measures and activity to PROTECT the borough from terrorist attack.

Post / Resource	<b>Individual Cost</b>	No.	Total Cost per annum
Civil Protection Unit:			
Protect Programme Manager (PO6)	£62,103	1	£62,103
Civil Contingencies Officer (PO4)	£55,898	1	£55,898
Borough Civil Protection IT System Purchase	£47,500*	1	*47,500 (one off cost)
Annual Licence	£27,500	1	£27,500(5 year contract)
Protect Programme Training	£10,000	1	£10,000
Rapid Response/ Community Safety Outreach			
<u>Team:</u>			
A&E Gangs and Public Safety Co-ordinator	£48,225	1	£48,225
(PO2)			
Partnership Commissioning:			
Crime and ASB Specialist Commissioner (PO7)	£65,877	1	£65,877

Serious Organised Crime (S.O.C): SOC Programme Co-ordinator (PO5)	£59,624	1	£59,624
		<u> </u>	
Total:			£346,257

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The Tower Hamlets Council Strategic Plan 2016-19 identifies 'People feel safe and places have less crime and ASB' as one of the desired outcomes. It will be achieved only when all the partners work together with sufficient resources. These crucial areas of growth to the Council will enable us to effectively co-ordinate partnership responses to priority community safety concerns, emerging trends and key duties/responsibilities.

Aligns to the strategic priorities

- Less crime and ASB
- Young people realising their potential
- An improved environment

Crime continues to be the second highest priority for Tower Hamlets residents. Nationally all crime is on the increase. Although the crime profile for the Borough has seen some reductions in traditional volume crime – the borough still has the highest level of ASB demand in London, Violence is still unacceptably high. Tower Hamlets is in the top 5 London boroughs in relation to knife crime with injury under 25yrs.

The Borough has an active, visible open street based drug markets, street prostitution and issues with street level gangs involved in violence and criminality. Organised crime networks operate differently and may be involved in the supply and distribution of drugs, modern slavery, facilitate child sexual exploitation and others bridge the gap between terrorism and organised criminality. The profile and prevalence of SOC differs greatly from area to area. We have an urgent need to understand our unique local vulnerabilities to serious and organised crime and address them through multi agency action plans whilst at the same time safeguarding children and those most vulnerable to exploitation.

#### **Outcomes**

Crime and ASB reduces

Children and vulnerable communities are protected from exploitation by OCGs

Improved feelings of safety and health and well-being.

Improved borough resilience

# **Risks & Implications**

Highlight Service/ Corporate associated;

- Crime & ASB goes up.
- Resident dissatisfaction increases & Increasing complaints in relation to asb and crime to the council
- Perceptions and feelings of safety
- The council is unable to fulfil its statutory duties in line with the Civil Contingencies Act
- This proposal will help reduce the Council's reputational risks. It aims to address community concerns relating to community safety in the Borough which has the highest volume of ASB (101 and 999) calls across London boroughs. Action to tackle these problems will reassure the residents.

# **Value for Money & Efficiency**

The cost to the public purse in relation to crime and ASB is significant, in total there were 37,942 crimes in the borough (Total Notifiable Offences) over the 12 months up to and including 5<sup>th</sup> October 2017, this is up 6% on the previous 12 month period. The Home Office most recently updated their Cost of Crime Calculator in 2010 with the cost per crime varying considerably within that, ranging from murders estimated at costing £1,774,681 and shoplifting costing £124 each.

Recorded Offences	Number of incidents in Tower Hamlets	Unit costs	Total estimated costs (year up to 5 Oct 2017)
Criminal damage	2,432	£1,053	£2,560,896
Knife injury victims (U25 non DA)	106	£25,747	£2,729,182
Robbery personal property	1,389	£8,810	£12,237,090

#### Sources

MPS daily dashboard report period ending 5 October 2017

"Revisions made to the multipliers an unit costs of crime used in the Integrated Offender Management Value for Money Toolkit"

(https://www.whatdotheyknow.com/request/163974/response/411544/attach/4/Further%20information.pdf)

<b>Growth Type</b>	Mayoral Priority		
Title	Enabling Unemployed Parents to Move into Childcare Jobs		
Reference	MPG / PLA 01 / 18-19		
Strategic Priority Area	1.1 People access a range of education, training, and employment		
	opportunities and feel they share the benefits from growth		
Lead Member	Cllr. Josh Peck, Cabinet Member for Work & Economic Development		
Directorate	Place		
Service Area	Growth & Economic Development		
Lead Officer	Andy Scott		

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£′000	£′000	£'000	£′000	
Employee Costs	7.4	44	45	45	
Other Costs	5.0	406	406	406	
Income*					
Reserves					
Capital					
HRA					
Total	12.4	450	451	451	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	1	1	1	1

<sup>\*</sup>Apprenticeship Levy

This bid seeks to increase the number of Level 2 skilled childcare workers and upskill at least the same number of existing childcare workers. It has been re-submitted from February 2017, taking into account the implementation of the government's new Apprenticeship Levy. The proposal is to provide, over the lifetime of the project:

- 60 new Level 2 Apprentice childcare roles
- A minimum of 60 up-skilled to Level 3 and above childcare workers

The above costs are based upon the following assumptions:

- 1 x PO3 delivery post (£44k including on-costs) to be recruited in the financial year 2017/18
- Recruitment and project marketing costs for the above at £5k per annum
- DBS checks for participants at £44.00 per client. 25 per annum have been allowed for on the basis that some will highlight difficulties that disqualify them from working with children. Existing staff to be upskilled will have been DBS checked but a small number may require and updated check.
- Apprentice salaries and on-costs for 20 per annum at £20k per client.
- All training costs to be covered by LBTH Levy or for upskilled staff, their own organisation's Levy allowance.

Affordable childcare is recognised as being a major barrier to employment for many local residents. Welfare reform is having a profound impact on residents in the borough, as are funding cuts to educational school-based nurseries. Lone parent households are one of the groups most affected early findings indicate that future changes to childcare through the proposed 30hrs central government scheme will further compound the difficulties for these households.

Two thirds of mothers (66%) reported that they were in employment; around 53% of non-working mothers agreed they would go to work if they could arrange good quality childcare which was convenient, reliable and affordable.

Estimates are that around 40,000 LBTH residents are economically inactive, of which 70% are women.

This project seeks to address in a small measure both supply and demand side need for quality childcare workers. A member of staff will be employed in the financial year 2017/18 in order to further develop the initiative and work with Legal and Procurement on the process for assigning placements.

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the council's strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

- 60 new Level 2 Apprentice childcare roles LBTH employed
- A minimum of 60 childcare workers up-skilled to Level 3 or above

A requirement of each placement will be a commitment from the provider to upskill at least one existing member of staff, and one of the key promotional themes of this programme will be the incentive for providers that by hosting an LBTH Level2 Apprentice they will mitigate the impact of the 20% study leave required by their existing staff during their up-skilling training.

This programme will increase the number of internal apprenticeships supported by LBTH and help to maximise the use of the Apprenticeship Levy funds, with training costs of up to 6k per learner for the 60 LBTH apprentices being paid out of the levy. The programme will further increase the number of apprenticeships, albeit by upskilling existing workers, under the Mayors "1000 apprenticeships" pledge.

Placements will be monitored to ensure effective relevant work planning and pastoral care provision. Training will be quality controlled through the processes laid down in the Digital Account management.

#### **Risks & Implications**

Highlight Service/ Corporate associated;

- Lack of take up by clients mitigated by effective marketing campaign and joint work with Children's Centres and schools using the WorkPath delivery model.
- Lack of available placements mitigated by joint work with Children's Services Early Years; outreach and engagement with provider; effective guidance and marketing materials.
- Delayed DBS checks the system has moved to online digital and is now much quicker. One of the roles of the appointed staff member will be to constantly chase completion of DBS checks.

### **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

Assisting unemployed residents into work secures a number of key savings; include costs to the Exchequer in terms of benefit payments, costs to the Council in terms of Discretionary Housing Payment and potential rent arrears. The expenditure on this type of Intermediate Labour Market programme bridges the gap between LBTH subsidising unemployed residents and developing their self-reliance in work. Work is known to have a positive impact on health and well-being and will have associated savings to health and potentially future care services.

The programme will increase the number of internal apprenticeship supported by LBTH and help to maximise the use of the Apprenticeship Levy funds, with training costs of up to 6k per learner for the 60 LBTH apprentices. The programme will further increase the number of apprenticeships, albeit by Upskilling existing workers, under the Mayors "1000 apprenticeships" pledge.

<b>Growth Type</b>	Mayoral Priority		
Title	Watney Market Shop Front for 'Young WorkPath'		
Reference	MPG/ PLA 02 / 18-19		
Strategic Priority Area	1.2 Children and young people feel they are protected and get the best start in life and realise their potential		
	in life and realise their potential		
Lead Member	er Cllr Josh Peck - Growth & Economic Development		
Directorate	Place		
Service Area	Growth & Economic Development (WorkPath/Employment)		
Lead Officer	Andy Scott / Rachel Jenman		

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs					
Other Costs		60 (Building costs))	60 (Building costs))	60 (Building costs))	
Income					
Reserves					
Capital		300 (Fit out & Prep)			
HRA					
Total		360	60	60	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	1	No newly employed staff - Will fund current staff contingent to		
		deliver coordinated service provision		

The bid is to fit out a shop front location in Watney Market and occupy it to deliver integrated employment and skills programmes. The premises will be used to house elements of Information advice and guidance service for the WorkPath programme.

Specifically it is intended to align services geared toward Younger residents from this site including skill, training and apprenticeships delivery alongside housing the restructured Careers service which is expected to be transferred from Children's Services to the Growth & Economic Development Division in Place Directorate in the new financial year.

Capital funds are required to fit out the space to meet the needs of the service. Revenue costs are required for an officer to drive the service transfer and multiagency occupancy which intends to increase engagement of younger residents, liaise with schools and colleges, better publicise the range of training and job opportunities available and to maximise the progression of young people and NEET residents into training and jobs.

Programmes to be provided form the unit will include:

- Information Advice and Guidance through WorkPath;
- Careers Services provision to vulnerable young people (Statutory obligation);
- Progressions to apprenticeships;
- Mayors Apprenticeship Programme generating opportunity;
- Pre-employment training including employability and interview preparation;
- Construction preparation training including CSCS cards and Health and Safety;
- Ad-hoc sector based training provision required by specific recruiting employers;

Occupation of the premises will also form part of a developing programme of regeneration for Watney Market area and the WorkPath shop front will offer a stable kick-start to the area for footfall and inward investment.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

Over the three year period it is expected that the service will engage an additional 900 residents, generate 1000 apprenticeship opportunities (Mayor Programme) deliver 1200 IAG sessions and deliver 400 additional training outcomes.

The Facility will become a focal point for young people engagement on pathways to employment and apprenticeship; and the provision will adapt more quickly to changing labour market trends and opportunities.

The Careers service provision is currently housed in Bow Road but no longer has a current lease and therefore will need to be rehoused elsewhere. The premises offers shared and joined up facilities to both align Careers Services to the Employment and training programmes within WorkPath and also potentially halves the costs to the council in lease arrangements for Bow Road.

The governance of the programme will fit within WorkPath delivery and performance will be driven and monitored through the council performance management process under employment and opportunity indicators.

### **Risks & Implications**

Service risks

• Risk: Careers Service Restructure does not complete - Low

Implications (High) - Continued overspend in Children's services budget; delays in opportunity to transfer the team, loss of formalised joined up service provision;

Mitigated by continuous working in partnership

Risk: Careers Services does not transfer to Place Directorate - Low

Implications (Medium) - Non-integrated service as outlined in the Careers Service restructure plan; Requirement to rehouse the Careers services are with Childrens Services budgets.

Mitigation – Employment teams can work in partnership with Careers Services but do not align all functions under Workpath

Risk: Not Occupying shop premises – TBC

Implications (Medium) - Non alignment of service provision, does not provide focal point for young people and therefore cannot enhance engagement and outcomes, Does not meet the strategic objective of outreach provision for WorkPath programme; potential that this will delay increases in outputs and not maximise joined up functions. Loss of premises for Careers services to locate in resulting in restart of process to rehouse the services and increased costs to council budgets.

Mitigation – Explore alternative options for shop front or outreach provision, align Careers and employment services at a distance.

#### **Value for Money & Efficiency**

Careers service is being restructured to not only bring the service back within its budget allocations, it is also taking account of the statutory services required going forward to vulnerable young people and the alignment of provision through the WorkPath programme in employment and skills. This will provide a cost effective and seamless pathway

from advice to young people through to accessing skills, training and employment opportunities.

The Careers restructure essentially stops a £350,000 overspend annually reduces the service costs to around half of their existing budget and offers a reduction in costs for current leased premises.

Alignment of the Careers Services alongside WorkPath will provide for an integrated service provision which can increase outcomes for skills and jobs across young people but also impacts positively on specific disadvantaged groups of NEET, Learning Difficulty, leaving care, Ethnic minorities, Women and disabilities (Physical & Mental).

<b>Growth Type</b>	Mayoral Priority		
Title	Private Tenants Charter		
Reference	MPG/ PLA 03 / 18-19		
Strategic Priority Area	2.2 People live in good quality and affordable homes and neighbourhoods		
Lead Member	Cllr Sirajul Islam – Deputy Mayor		
Directorate	Place		
Service Area	Environmental Health and Trading Standards		
Lead Officer	David Tolley		

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18 £'000	2018-19 £'000	2019-20 £'000	2020-21 £'000
Employee Costs	75	100	100	100
Other Costs				
Income				
Reserves				
Capital				
HRA				
Total	75	100	100	100

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	2	2	2	2

As part of the recent launch of the Tenants Charter by the Mayor and Deputy Mayor, it was recognised that there would be extra demand placed on Environmental Health and Trading Standards to address the complaints and undertake investigations/prosecutions against letting agents.

As part of the launch the Mayor requested a further £75,000 to be allocated to the Service, in year, and an ongoing request for future funding to be considered.

This additional funding for forthcoming years would be used to employ a Senior Trading Standards Officer and a Environmental Health Officer

### **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

Develop a Tenants Charter and Deliver statutory responsibilities in relation to investigations and enforcement actions to tackle bad conditions in the Private Rented Sector – these are milestones in the Strategic Plan.

The employment of additional staff will meet this increase in demand for the Service area. The provision of these posts will enable the Charter to be regulated and miscreants brought in line.

# **Risks & Implications**

Highlight Service/ Corporate associated;

The Service would be unlikely to meet the extra demands placed on it through the Tenants Charter – the risk would be that public expectations would be raised and then not met. We would caution against raising the profile of the Charter as it would not be underpinned with enforcement.

# **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

There would be a realisation that the public would not scammed out of rental deposits.

The Housing market would be effectively policed

<b>Growth Type</b>	Mayoral Priority		
Title	Air Quality Assistant		
Reference	MPG/ PLA 04 / 18-19		
Strategic Priority Area	rea 2.1 People live in a borough that is clean and green		
Lead Member	Cllr Rachel Blake		
Directorate	Place		
Service Area	Environmental Health and Trading Standards		
Lead Officer	David Tolley		

Financial	<b>Budget Allocation</b>	Growth Bid		
Information	2017-18	2018-19	2019-20	2020-21
	£'000	£'000	£'000	£'000
Employee Costs	nil	45	45	45
Other Costs		26	5	5
Income				
Reserves				
Capital				
HRA				
Total		71	50	50

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	nil	1	1	1

Information should include a brief description of the growth requirement; evidence of numbers; cost drivers; impact on outcomes; reasons such as changes in legislation etc

The Mayor in Cabinet is set to sign off the Air Quality Action Plan, which has 74 actions that will need to be managed, reviewed and pursued. The current FTE for this work is one Air Quality Officer, whose main task is to ensure that the Councils statutory duty with regards to air quality is maintained.

The AQAP requires a number of projects to be run and evaluations carried out.

To deliver on the actions for improving the local environment it is proposed that a further 3 static monitors are purchased at a costs of £21k and located at 3 sites as part of enhancing the monitoring of Air Quality

There is also an expectation that the Mayors Air Quality grants (£200,000) will be administered from the Service.

The Service does not have a sufficient number of qualified staff to meet this demand.

# **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

Creating and maintaining a vibrant and successful place – an improved local environment

Key Deliverable: Improve air quality and enhance the environmental sustainability of the borough; reduce carbon emissions, enhance biodiversity and alleviate fuel poverty:

This additional post will assist with the delivery of the Mayors AQAP – without additional resourcing it is unlikely the action will be achieved

### **Risks & Implications**

Highlight Service/ Corporate associated;

A high profile action plan with associated communications will be unlikely to achieve its potential.

The risk is that few of the detailed actions will be achieved

### **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

The delivery of the air quality action plan, whilst continue to meet our statutory requirements.

The Government could pass on any relevant fines on breeches of the air quality objectives to Local Authorities. By implementing a comprehensive air quality plan the Council may avoid these additional penalties.

<b>Growth Type</b>	Mayoral Priority		
Title	Bursary for Environmental Health Trainees		
Reference	MPG / PLA 05 / 18-19		
Strategic Priority Area	2.1 People live in a borough that is clean and green		
Lead Member	Cllr Amina Ali		
Directorate	Place		
Service Area	Environmental Health and Trading Standards		
Lead Officer	David Tolley		

Financial	<b>Budget Allocation</b>	Growth Bid			
Information	2017-18	2018-19	2019-20	2020-21	
	£'000	£'000	£'000	£'000	
Employee Costs	nil	30	30	30	
Other Costs					
Income					
To Reserves					
Total		30	30	30	

<b>Staffing Impact</b>	2017-18	2018-19	2019-20	2020-21
Employees (FTE)	nil	3	3	3

## **Description & Justification**

Information should include a brief description of the growth requirement; evidence of numbers; cost drivers; impact on outcomes; reasons such as changes in legislation etc

Due to the difficulties in recruiting Environmental Health staff, this is having a direct impact on nor being able to deliver work programmes. We have approximately 15 vacancies across the Service which are being filled, where we can with agency staff. Using agency staff is not a stable platform and there is constant pressure to increase the hourly rate.

I would like to be able to offer a £10,000 bursary to final year students to encourage them to have a work placement at Tower Hamlets and assist them with their work based professional portfolios, after which we would encourage them to apply for our vacant positions.

The bursary would be given to final year students on the understanding they would be with us for one year training. Provision of a bursary to recruit end of year student Environmental Health Officers, to encourage recruitment of qualified Officers. £10,000 Bursary to final year students the encourage them to have a work placement at LBTH. The current scheme is for a regulators course for one year and then the student moves across to study the professional part (3 years TS and EH course). This is one-off funding.

## **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

Align with the councils strategic priorities; provide performance information data; agreed proposed outcomes and expected improvements in service delivery/ performance

Creating and maintaining a vibrant and successful place – without investing in new staff we will not be able to deliver of statutory functions or delivery on other work programmes.

# **Risks & Implications**

Highlight Service/ Corporate associated;

We are very reliant on agency staff which does not maintain a stable platform to deliver a service.

# **Value for Money & Efficiency**

Provide justification for VFM & Efficiency

It is more efficient in the long term to employ our own staff, by offering bursaries, we will be able to attract, new entrants into Environmental Health, with a view to becoming permanent employees

<b>Growth Type</b>	Mayoral Priority		
Title ASB Neighbourhood Operations			
Reference	MPG/ PLA 06 / 18-19		
Strategic Priority Area	2.3 People live in safer neighbourhoods and anti-social behaviour is tackled		
Lead Member	Cllr Asma Begum		
Directorate	Place Directorate		
Service Area	Community Safety		
Lead Officer	Ann Corbett & Roy Ormsby		

Financial	<b>Budget Allocation</b>	Growth Bid				
Information	2017-18 £'000	2018-19 £'000				
Employee Costs		145	200	200		
Other Costs						
Income						
Reserves						
Capital						
HRA						
Total		145	200	200		

<b>Staffing Impact</b>	2017-18	2018-19 2019-20		2020-21
Employees (FTE)		3	4	4

## **Description & Justification**

This investment aims to address community concerns relating to community safety, anti-social behaviour (ASB) continue to be a primary concern for the Mayor, Councillors and residents in the Borough. Tackling crime and ASB is one of the Mayor's key priorities. The Borough has the highest volume of ASB (101 and 999) calls across London boroughs.

After 10 years of sustained crime reduction we are moving into an increasingly challenging economic climate. Cutting crime and ASB will not get any easier. The challenge we faced in TH now is different to the challenge faced 3, 5, 7 years ago.

The ASB review 2016- 17 highlighted a number of issues and risks. There is a lack of capacity to deliver effectively on ASB casework, and insufficient operational expertise and capacity. In order to sustain and accelerate further improvement on the crime and disorder agenda, the council needs to apply its resources as efficiently and effectively as possible, ensuring its operational structures for crime and disorder delivery are responsive, resident focussed and geographically aligned to operational neighbourhood service clusters. Developing the planned Neighbourhood Management Pilot and realigning our operational response to geographical areas is crucial if we are to address these Mayoral and community Priorities

#### Recommendations

The model is being piloted in areas of the Borough where there is a concentration of ASB problems.

The proposal is for a Neighbourhood Manager and Community Warden posts for each Neighbourhood Area to coordinate operations that will:

- Enhance the case management and investigation capacity of the current ASB function in PLACE.
- Co-ordinate operations work in partnership with residents and partner agencies and manage ASB Case Investigation Officers in their area.

The investment identified in this proposal is indicative. Once the pilot has been completed this will inform the

approach that best determines the future requirements to deliver the Neighbourhood model along with alternative approaches to dealing with the problem identified such as investment in other areas such as CCTV and partnership taskforce working.

## **Budgeted Outcomes/ Accountability (Focus on Improved performance)**

The Tower Hamlets Council Strategic Plan 2016-19 identifies 'People feel safe and places have less crime and ASB' as one of the desired outcomes. It will be achieved only when all the partners work together with sufficient resources.

Additional neighbourhood area based Community Safety Operations Managers and ASB Case Investigation Officers will help provide a council response to our responsibility to tackle ASB in our neighbourhoods and link in to partnership agencies within these areas to ensure that response is co-ordinated and cost effective, this includes the new Neighbourhood Policing Support Teams and additional officers for our housing estates being funded by the Council.

It will help to build accountability and confidence at the community level, increasing visibility and tackling those issues that matter most to our residents. Expanding the capacity of our currently very limited ASB service will help tackle a wider range of anti-social behaviour issues, and prevent their escalation into more serious offences including violent crime and the use of offensive weapons like knives and acid/corrosive substance.

The investment in additional neighbourhood based ASB/community safety teams will, therefore, save the council in the long run by using the powers available to us to at the point of need and reduce our reputational risk as being seen as inactive and ineffective in exercising our statutory responsibilities to tackle and reduce ASB by both partner agencies and more importantly the communities we serve.

Aligns to the strategic priorities

- Less crime and ASB
- An improved environment

Crime continues to be the second highest priority for Tower Hamlets residents. Nationally all crime is on the increase. Although the crime profile for the Borough has seen some reductions in traditional volume crime – the borough still has the highest level of ASB demand in London. Complaints and casework in relation to ASB and drugs is increasing.

#### **Outcomes**

Co-ordinated and effective response to ASB ASB and crime reduces Confidence and satisfaction increases Reduction in MEs and Customer Complaints

### **Risks & Implications**

Highlight Service/ Corporate associated;

- Crime & ASB goes up.
- Resident dissatisfaction increases & Increasing complaints in relation to ASB and crime to the council
- Perceptions and feelings of safety
- The council is unable to deliver on the recommendation from the ASB Review
- This proposal will help reduce the Council's reputational risks. It aims to address community concerns relating
  to community safety in the Borough which has the highest volume of ASB (101 and 999) calls across London
  boroughs. Action to tackle these problems will reassure the residents.

# **Value for Money & Efficiency**

The cost to the public purse in relation to crime and ASB is significant, in total there were 37,942 crimes in the borough (Total Notifiable Offences) over the 12 months up to and including 5<sup>th</sup> October 2017, this is up 6% on the previous 12 month period. The Home Office most recently updated their Cost of Crime Calculator in 2010 with the cost per crime varying considerably within that, ranging from murders estimated at costing £1,774,681 and shoplifting costing £124 each.

Recorded Offences	Number of incidents in Tower Hamlets	Unit costs	Total estimated costs (year up to 5 Oct 2017)
Criminal damage	2,432	£1,053	£2,560,896
Knife injury victims (U25 non DA)	106	£25,747	£2,729,182
Robbery personal property	1,389	£8,810	£12,237,090

#### Sources

MPS daily dashboard report period ending 5 October 2017

(https://www.whatdotheyknow.com/request/163974/response/411544/attach/4/Further%20information.pdf)

<sup>&</sup>quot;Revisions made to the multipliers an unit costs of crime used in the Integrated Offender Management Value for Money Toolkit"

# The Council's 2018-19 Budget Report and Medium Term Financial Strategy 2018-21

# **Appendix 4**

# **SAVINGS**

Savings - Summary Appendix 4

Directorate	2018/19	2019/20	2020/21	Total
	£'000	£'000	£'000	£'000
Health, Adults and Community	-	-	1,000	1,000
Children's Services	300	-	350	650
Place	-	-	880	880
Governance	-	-	-	-
Resources	-	-	2,550	2,550
Corporate Costs	1,458	-	4,250	5,708
Total	1,758	-	9,030	10,788

Strategic Priority Area	2018/19	2019/20	2020/21	Total
	£'000	£'000	£'000	£'000
1.1 People access a range of education, training, and employment opportunities and feel they share	-	-	-	-
1.2 Children and young people feel they are protected and get the best start in life and realise their	-	-	-	-
1.3 People access joined-up services when they need them and feel healthier and independent	-	-	1,000	1,000
1.4 Inequality is reduced and people live in a cohesive community	300	-	350	650
2.1 People live in a borough that is clean and green	-	-	680	680
2.2 People live in good quality and affordable homes and neighbourhoods	-	-	100	100
2.3 People live in safer neighbourhoods and anti-social behaviour is tackled	-	-	-	-
3.0 A focussed and efficient Council co-producing excellent services	1,458	-	6,900	8,358
Total	1,758	-	9,030	10,788

Ref	Directorate	Service Area	Title	Strategic Priority Area	2018/19 £'000	2019/20 £'000	2020/21 £'000	TOTAL £'000
SAV/ CHI 01 / 18-19	Children's Services	Sports, Culture and Youth	Events In Parks - Income Generation	1.4 Inequality is reduced and people live in a cohesive community	300	-	350	650
SAV/ HAC 01 / 18-19	Health, Adults and Community	Adult Social Care	Adult Social Care Transformation	1.3 People access joined-up services when they need them and feel healthier and independent	-	-	1,000	1,000
SAV/ PLA 01 / 18-19	Place	Public Realm	Waste, Recycling & Street Cleansing Contract	2.1 People live in a borough that is clean and green	-	-	200	200
SAV/ PLA 02 / 18-19	Place	Housing /THH	Review of Housing Delivery (THH/TH)	2.2 People live in good quality and affordable homes and neighbourhoods	-	-	100	100
SAV/ PLA 03 / 18-19	Place	Asset management	Reduction in Running costs/ Liability of Council Assets	3.0 A focussed and efficient Council co-producing excellent services	-	-	100	100
SAV/ PLA 04 / 18-19	Place	Public Realm	Street Lighting Efficiencies	2.1 People live in a borough that is clean and green	-	-	180	180
SAV/ PLA 05 / 18-19	Place	Public Realm & Parks	Review of Parks	2.1 People live in a borough that is clean and green		-	300	300
SAV/ RES 01 / 18-19	Resources	Housing Benefits	Improved Recovery of Housing Benefits Overpayments	3.0 A focussed and efficient Council co-producing excellent services	-	-	500	500
SAV/ RES 02 / 18-19	Resources	Human Resources	HR Services - Additional Staffing Efficiencies	3.0 A focussed and efficient Council co-producing excellent services	-	-	100	100
SAV/ RES 03 / 18-19	Resources	Audit	Internal Audit – Streamline Management and Explore Shared Service Options	3.0 A focussed and efficient Council co-producing excellent services		-	50	50
SAV/ RES 04 / 18-19	Resources	Revenues Services	Revenue Services – Workforce efficiencies through greater self-service and	3.0 A focussed and efficient Council co-producing excellent services	-	-	100	100
SAV/ RES 05 / 18-19	Resources	ICT	ICT Savings	3.0 A focussed and efficient Council co-producing excellent services	-	-	750	750
SAV/ RES 06 / 18-19	Resources	Finance	Finance Services – Process improvements and new Finance System Implementation	3.0 A focussed and efficient Council co-producing excellent services	-	-	100	100
SAV/ RES 07 / 18-19	Resources	Wi-Fi Concession Contract	Income Through Wi-Fi Concession Contract	3.0 A focussed and efficient Council co-producing excellent services	-	-	300	300
SAV/ RES 08 / 18-19	Resources	Housing	Income Through Housing Companies	3.0 A focussed and efficient Council co-producing excellent services	-	-	250	250
SAV/ RES 09 / 18-19	Resources	Housing	THH - Potential support service Savings	3.0 A focussed and efficient Council co-producing excellent services	-	-	100	100
SAV/ RES 10 / 18-19	Resources	Customer Access	Additional Local Presence Efficiencies	3.0 A focussed and efficient Council co-producing excellent services	-	-	300	300
SAV/ CORP 01 / 18-19	Corporate Costs	Treasury Management	Treasury Management Investment Opportunities	3.0 A focussed and efficient Council co-producing excellent services	1,458	-	-	1,458
SAV/ CORP 02 / 18-19	Corporate Costs	Procurement/Contract Management	Contract Management Efficiencies	3.0 A focussed and efficient Council co-producing excellent services	-	-	4,250	4,250
			TOTAL		1,758	-	9,030	10,788

Project Title	Events in Parks – Income Generation
Reference	SAV/ CHI 01 / 18-19
<b>Strategic Priority Area</b>	1.4 Inequality is reduced and people live in a cohesive community
Directorate	Children's Services

In January 2017, Cabinet report "Contractual arrangements for commercial and community events" agreed to re-let the Victoria Park major events concessions contract. The outcome of the re-tendering process and changes in the events market since 2014 has resulted in a significantly higher income being achieved whilst minimising impact on the local residents and other park users.

As a consequence of the new contract, it is proposed to increase the annual contribution to the MTFS as set out below. This additional income above that currently assumed in the budget takes account of the need to address pressures in the core budget which have previously been covered on an ad-hoc basis from the Victoria Park income.

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2018-19 £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
E46	49342	(390)	(300)	(350)		

Project Title	Adult Social Care Transformation		
Reference	SAV/ HAC 01 / 18-19		
Strategic Priority Area 1.3 People access joined-up services when they need them and feel heal			
	and independent		
Directorate	Health, Adults and Community		

There is a significant programme of transformation within Adult Social Care which includes:

- Demand management
- Redesign of the 'front door'
- Increased efficiency and effectiveness of short term support including re-ablement
- Practice improvement in line with the Care Act 2014 and Making Safeguarding Personal
- Redesign of front-line teams to form integrated locality model with health
- Development of a "single point of access" across health and social care
- A new learning disability strategy to deliver improved local housing and support options which will over time reduce our reliance on expensive residential care out of the borough
- Working with Workpath to improve employment rates for those with mental health problems and those with a learning disability
- Increasingly integrated commissioning under the governance of the Health & Wellbeing Board

Aspects of this work have already been linked to savings within the current MTFS.

Where there is slippage on the current savings programme, there is a focus on ensuring these work strands remain on track against amended trajectories and where possible are brought back in line with anticipated timescales. Mitigation of the slippage this year is largely through use of the Improved Better Care Fund which is non-recurrent funding. It is not proposed to extend the current savings targets until delivery is in a firmer position and impact can be better assessed.

In some areas, it is likely that further savings will be possible although firm proposals are not yet developed. These include:

- Demand Management work carried out by Impower (under the transformation strategic partnership) has highlighted the potential for improved conversations with residents at the front door of Adult Social Care and during annual reviews. Trials using behaviour insights methodology have been concluded and this demonstrates a positive impact of the approach. However, the financial assessment of impact is insufficient for a full business case at this stage.
- The redesign of the front-door as we move towards more integration with health and as we make improvements to our processes at the front door, there is potential for savings through faster access to short term support where appropriate and through effective strength-based care planning and more creative use of personal budgets and direct payments.

Work will need to be done during the next year to develop more specific savings proposals however there is sufficient indication that further savings will be possible. The savings are more likely to be from care packages rather than directly employed staff budgets.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Identify further savings from adult social care based on specific business cases	More clearly identifies where anticipated savings will come from	Work on demand management and the front-door model is not yet at a stage where robust business cases can be developed	Further work does not identify specific savings opportunities	92.805m	N/A as not developed
2	Do not identify any further savings from adult social care	Protects adult social care from having to find further savings	No contribution to the overall financial gap and areas where higher comparative costs are indicated would not get addressed	Challenge around effective use of resources	92.805m	0
3	Identify a high level, indicative saving which is likely to be possible through further work on adult social care transformation particularly around demand management and the model at the front-door	Keeps a focus on transformation and effective use of resources  Contributes to the overall financial sustainability of the Council	■ Saving outline is high level and subject to further work and analysis	■ Further work does not identify specific savings opportunities	92.805m	500k to £1m



Option 3

# **Budget Projection and Staffing Impact**

Service/Vote	Cost Centre	Base Budget 2017/18 £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Adult Social Care	Various – most likely care package cost centres	£92.805m	£0.5m-£1m	N/A	N/A – unlikely to be staffing reductions

# Risks

Identified	Trigger	Risk	Owner		Score		Mitigation that will be
Risk		Approach		Likelihood	Impact	Profile	developed into control measures
That further work does not demonstrate robust business cases for further savings	Further work on demand management and the model at the front door	Accept risk and mitigate	Corporate Director, Health, Adults & Community		4	4	Continue to work on several different aspects of transformation so that more than one business case is considered

Red (Severe)	Amber (Significant)	Yellow (Material)	Green (Manageable)
(15+)	(10+)	(5+)	(up to 4)
Serious concern.	Significant concern. Some	Incidences of risk are of	The risk is relatively
Comprehensive	immediate action required	some concern although	however risk should be
Management action	plus comprehensive action	treating the risk will usually	monitored.
required immediately.	plans.	be through contingency	
		planning. Risk to be kept	
		under regular monitoring	

Project Title	Waste, Recycling & Street Cleansing Contract
Reference	SAV/ PLA 01 / 18-19
<b>Strategic Priority Area</b>	2.1 People live in a borough that is clean and green
Directorate	Place

There may be the potential for savings from the procurement of the Waste and Recycling Collection and Street Cleansing contracts. This will be determined by the commercial appetite of bidding contractors and our ability to maintain or improve the level and quality of service as part of the tender award process. Officers are tasked with trying to achieve procurement savings from all major contracts and given the scale of this service it is anticipated that there will be significant market interest and therefore at least some potential for savings to be achieved. The level of potential scope for savings will only become apparent once the tender specification has been drawn up however given the long lead in time, there are opportunities to review or amend the proposal as the specification develops. Actual levels of savings that could be delivered through this proposal will not be known until the procurement exercise is undertaken but a working assumption of a minimum £200k per annum from 2020-21 is believed to be a reasonable starting point.

## **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Waste, Recycling & Street Cleansing Contract	Given the scale of the service, procurement savings could be realised as part of the tender award process.			£20m	£200k

## **Recommended Option**

No recommended options at present. Further work is required to be undertaken to determine the most appropriate commissioning options for the future delivery of recycling, refuse and street cleansing services as a result of the review

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
E15			200		

Project Title	Review of Housing Delivery (THH/TH)
Reference	SAV/ PLA 02 / 18-19
<b>Strategic Priority Area</b>	2.2 People live in good quality and affordable homes and neighbourhoods
Directorate	Place

Review of Housing Delivery (THH/TH) - Management & Service Delivery Efficiencies - Subject to review being undertaken to determine the level of potential savings that can be achieved.

Similar to (RES 009) which relates to opportunities to rationalise and streamline support services; it is anticipated that the management and service delivery would also be expected to yield efficiencies from the possible consolidation of its service delivery teams where there should be clear synergies in the delivery of capital programme; delivery of housing maintenance and other similar services.

There are housing related projects within both THH and TH designed to deliver new housing supply and carry out improvements to existing stock. A review will be undertaken to explore options to streamline management responsibilities and rationalise teams responsible for these areas with a view to delivering efficiency savings by 2020-21. Actual levels of savings that could be delivered through this proposal will not be known until the review is concluded but a working assumption of a minimum £100k per annum from 2020-21 is believed to be a reasonable starting point.

## **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Review of Housing Delivery (THH/TH)	Management & Service Delivery Efficiencies through clear synergies in the consolidation of delivery teams				£100k
2						

### **Recommended Option**

No recommended options at present subject to review on the management and service delivery being undertaken.

Service/Vote	Cost Centre	Base Budget	Net Savings	Original FTE	Total FTE
			2020-21		reduction
		£'000	£'000		2020-21
TBC	TBC	TBC	100		

Project Title Reduction in Running Costs / Liability of Council Assets		
Reference	SAV/ PLA 03 / 18-19	
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services	
Directorate	Place	

The Council will review its current asset base and look to increase the efficiency in the use of its buildings through consideration of a range of options including their possible disposal or use as part of investment proposals. The intention is to reduce the need for the Council to fund running costs of those assets from its core budget either through eliminating costs through disposal or covering those costs in other ways such as through income from tenants. This applies to the normal building operating costs such as utility costs and business rates.

# **Recommended Option**

No recommended options at present subject to review on the management and service delivery being undertaken.

Service/Vote	Cost Centre	Base Budget	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Asset Management	Various	TBC	100	TBC	TBC

Project Title	Street Lighting Efficiencies
Reference	SAV/ PLA 04 / 18-19
Strategic Priority Area	2.1 People live in a borough that is clean and green
Directorate	Place

Street Lighting Efficiencies – The introduction of long life LED lighting will enable savings to be made on the current energy consumption costs of approx. £600k per annum and from the maintenance budget of £541k. If the Remote Monitoring Capital bid is agreed then there is the potential for up to 100k to be deliverable from both efficiencies being implemented. This takes into account additional costs that will be incurred to service a back office data agreement with the service provider.

The current £15m capital investment in Street Lighting provides the opportunity to amend the current programme to include remote monitoring. Remote monitoring allows more effective management of the lighting stock, with less time out of lighting, but also allows the profile of lighting to be shaved at both the start and end of the lighting period. This is in addition to the dimming of lights to an extent where there is not a noticeable impact, but reduces the cost of energy. The proposed additional capital of £1.2m would allow retro fitting of those columns already replaced and for any new columns to be fitted along with their new LED fixtures.

# **Recommended Option**

Reduction in maintenance costs if remote monitoring of Street Lighting is agreed based on Capital investment in the Borough.

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
TBC	TBC	TBC	180		

Project Title	Review of Parks
Reference	SAV/ PLA 05 / 18-19
Strategic Priority Area	2.1 People live in a borough that is clean and green
Directorate	Place/Children's

Review of Parks

• Review of operations and delivery of parks service –this proposal will consider the way that services are delivered through consideration of amalgamating operations.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Amalgamations of operation					150
2	Other - TBC		•	•		150

# **Recommended Option**

Detailed options to be developed but will include options that consider amalgamation of operations and strategic responsibility.

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
TBC	TBC	TBC	300	TBC	ТВС

Project Title Improved Recovery of Housing Benefits Overpayments		
Reference	SAV/ RES 01 / 18-19	
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services	
Directorate	Resources	

Improve recovery of Housing Benefits Overpayments through earlier engagement. This follows an independent review undertaken in 2017 which proposes that increasing resources within the Benefits Service Overpayments Team will enable additional income through recovery of £500k p.a. The saving is considered to be a net benefit and will require investment in additional staff resources to achieve.

Options	Analysis					
Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1.	Improved recovery of Housing Benefits Overpayments	Increase resources to recover Overpayments and greater use of new powers, new systems, interventions and DWP data. Focus on early engagement when overpayments are raised for new overpayments, ensuring proposed recovery meets tackling poverty criteria and vulnerable households are supported e.g. overpayment recovery deferred where appropriate, debt advice, support provided. Use of new powers and data access to identify in work residents who have ignored invoices, making contact to obtain agreements to repay or use direct earnings attachment powers.	Under resourcing minimises income recovery	Failure to maximise income were the additional resources not secured.		£500k

# **Recommended Option**

Increase resources by recruitment of 4 Benefits Overpayment Recovery staff

Service/Vote	Cost	<b>Base Budget</b>	<b>Net Savings</b>	Original FTE	Total FTE
	Centre		2020-21		reduction
		£'000	£'000		2020-21
Housing Benefits	Various		500		0

Project Title	HR Services - Additional Staffing Efficiencies		
Reference	SAV/ RES 02 / 18-19		
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services		
Directorate	Resources		

The HR service currently has a controllable budget of c.£4.8m (gross budget £6.1m) and there are agreed savings of £1.5m to be delivered by 2018-19. To deliver these savings the service will be undergoing a fundamental service transformation and current indications are that further efficiencies could be achievable by 2020-21 through organisation re-design and systems improvements.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1.	Additional staffing efficiencies.		Less resources to deliver HR service			£100k

# **Recommended Option**

Additional staffing savings through HR service redesign

Service/Vote	Cost Centre	Base Budget	Net Savings	Original FTE	Total FTE
			2020-21		reduction
		£'000	£'000		2020-21
HR	Various		100		2

<b>Project Title</b> Internal Audit – Streamline Management and Explore Shared Serv			
Reference	SAV/ RES 03 / 18-19		
<b>Strategic Priority Area</b>	3.0 A focussed and efficient Council co-producing excellent services		
Directorate	Resources		

A shared service offers the opportunity to share the cost of management, particularly around sharing the cost of the Head of Audit, and to a lesser extent, the Audit Manager. A shared service offers the possibility of sharing ideas and best practice allowing internal audit to raise recommendations to improve council service. A shared service will also offer increased resilience when staff leave and place reliance on firms providing the service. The disadvantage of a shared service is that the capacity of the Head of Audit to be involved at the Council will decrease.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Shared Services	Sharing good practice and ideas across a group of local authorities and increased resilience	Capacity of senior audit professionals to engage with all organisations in the group and provide a strategic steer.	Shared service does not lead to perceived benefit / internal audit work not completed.	£525k	£50k

## **Recommended Option**

Explore a shared audit service option and determine whether to pursue this option "in principle."

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
R34	23320		£50k	9	0.5

# Risks

Identified	Trigger	Risk	Owner		Score		Mitigation that will be
Risk		Approach		Likelihood	Impact	Profile	developed into
							control measures
Shared	Poor internal	Treat	Minesh Jani	3	4	12	Ensure the
service does	audit delivery,						arrangements meet
not lead to	unresponsive.						expectation by
perceived							developing a project
benefit /							plan
internal audit							
work not							
completed.							

Red (Severe)	Amber (Significant)	Yellow (Material)	Green (Manageable)
(15+)	(10+)	(5+)	(up to 4)
Serious concern.	Significant concern. Some	Incidences of risk are of	The risk is relatively
Comprehensive	immediate action required	some concern although	however risk should be
Management action	plus comprehensive action	treating the risk will usually	monitored.
required immediately.	plans.	be through contingency	
		planning. Risk to be kept	
		under regular monitoring	

Project Title	Revenue Services – Workforce efficiencies through greater self-service and automation
Reference	SAV/ RES 04 / 18-19
<b>Strategic Priority Area</b>	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

The proposal is to conduct a comprehensive process review of the Council's Revenue Services, which will aim to automate and digitise services and promote self-service options. This will remove the need for manual interventions thereby delivering savings through reduced spend on staffing resources.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Revenue Services Process Review	To improve self- service options and digital contact	None	Low take up of self service options	£1,918,132	£100,000

# **Recommended Option**

To be developed through review of the service and processes. This should include better use of digital and telephone options to reduce manual/face to face interactions.

# **Budget Projection and Staffing Impact**

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Council Tax	23410	£1,918	100	34	3

### Risks

Identified	Trigger	Risk	Owner	Score			Mitigation that will be
Risk		Approach		Likelihood Impact Profile		developed into	
							control measures
Self Service	Low take up		Roger Jones	2	2	4	Promotion of service
take up and							and other access routes
process							taken away
redesign does							
not work							

Red (Severe)	Amber (Significant)	Yellow (Material)	Green (Manageable)
(15+)	(10+)	(5+)	(up to 4)
Serious concern.	Significant concern. Some	Incidences of risk are of	The risk is relatively
Comprehensive	immediate action required	some concern although	however risk should be
Management action	plus comprehensive action	treating the risk will usually	monitored.
required immediately.	plans.	be through contingency	
		planning. Risk to be kept	
		under regular monitoring	

Project Title	ICT Savings
Reference	SAV/ RES 05 / 18-19
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

The proposal is to review approaches to how ICT service provision is delivered. The end of the initial term of the contract with our ICT partner provides an opportunity to review the arrangements for aspects of ICT service provision including project management, application support and third party management with a view to exploring more cost effective options.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Continue as is	Continuity of service	No savings.	Continuing or increasing costs	£7.7m	0
2	Implement simple changes	Continuity of service with some savings	Only proportion of potential savings,	Difficult to achieve balance between cost and service.	£7.7m	£100,000
3	Full review and implementation of changes	Full savings from these areas and a new integrated model for delivery.	Effort and costs to fully review and implement changes.	Change and potential disruption to service.	£7.7m	£750,000

# **Recommended Option**

A full review of all aspects of ICT provision (option 3) will be undertaken with a view to achieving a new integrated model while delivering savings.

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Resources /					No predicated
11					on FTE reduction.

# Risks

Identified	Trigger	Risk	Owner		Score		Mitigation that will be
Risk		Approach		Likelihood	Impact	Profile	developed into
							control measures
Service disruption	Inadequate change management	Treat Tolerate	DDIT	1	2	3	Engage change manager, early engagement with staff, supplier and stakeholders. Accept there will be some disruption communicate
	G: (C			1		_	accordingly.
Service disruption	Staffing challenges	Tolerate Treat	DDIT	2	3	5	Treat by scheduling work accordingly and being ready to engage with interims as required.
Service disruption	Skills challenges	Treat	DDIT	1	3	3	Early engagement to identify requirements, plan training, manage HR issues.
Delays	Supplier delays	Treat	DDIT	1	5	5	Early engagement with suppliers to provide maximum time to iron out problems. Consider alternatives where possible.
Costs in transition	Contract variations	Treat	DDIT	1	5	5	Engage contract manager with extensive experience in novation. Consider alternatives where possible.

Red (Severe)	Amber (Significant)	Yellow (Material)	Green (Manageable)
(15+)	(10+)	(5+)	(up to 4)
Serious concern.	Significant concern. Some	Incidences of risk are of	The risk is relatively
Comprehensive	immediate action required	some concern although	however risk should be
Management action	plus comprehensive action	treating the risk will usually	monitored.
required immediately.	plans.	be through contingency	
		planning. Risk to be kept	
		under regular monitoring	

Project Title	Finance Services – Process improvements and new Finance System Implementation				
Reference	SAV/ RES 06 / 18-19				
<b>Strategic Priority Area</b>	3.0 A focussed and efficient Council co-producing excellent services				
Directorate	Resources				

Review and implementation of a new finance system is expected to deliver additional savings through system and process efficiencies in finance.

# **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1.	Additional staffing efficiencies.		Less resources to deliver HR service			£100k

# **Recommended Option**

To be developed through service design and new system.

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Finance	Various		100		2

Project Title	Income Through Wifi Concession Contract
Reference	SAV/ RES 07 / 18-19
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

The Council is embarking on a 'Public WiFi for All' programme. Cabinet considered a report on this on the 27th June 2017. The project will enable Connectivity Providers access to Council owned assets on a non-exclusive basis, and give them permission to deploy technology and fibre, at their own cost and in return for a fee to the Council, thereby improving local connectivity capacity and coverage.

The use of a concession arrangement will also enable the Council to generate revenue from allowing Providers access to our assets.

Service/Vote	Cost Centre	Base Budget	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Various	Various	N/A	300		

Project Title	Income Through Housing Companies
Reference	SAV/ RES 08 / 18-19
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

In February 2017 Cabinet agreed to establish two housing delivery vehicles, in order to expand the range of options available to the Council to deliver new supply across tenures, both permanent and temporary homes, with the two vehicles designed to operate in tandem:

- 1. A Wholly Owned Company (WOC) with a commercial purpose to provide homes for rent and sale, returning a dividend to the Council from long term profit-making activities; and
- 2. A charitable Community Benefit Society (CBS) to provide homes for sub-market rent, subsidised by grant of land and retained Right To Buy receipts, made possible by governance arrangements within which the Council holds a minority position.

Initial assumption are that the WOC is expected to generate at least £250k per annum from 2020-21.

## **Recommended Option**

Income generation through a wholly owned housing company.

Service/Vote	Cost Centre	Base Budget £'000	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Housing (GF)	Various	n/a	250		

Project Title	THH - Potential Support Service Savings
Reference	SAV/ RES 09 / 18-19
<b>Strategic Priority Area</b>	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

The Council will explore options for the future management of its housing stock in the borough including the option to bring Tower Hamlets Homes (THH) back in house.

It is anticipated that the review will identify opportunities to rationalise and streamline support service processes and teams, including HR, Finance, ICT and other support services with a view to delivering at least £100k per annum general fund savings from 2020-21.

Any saving is dependent on the outcome of the review.

Service/Vote	Cost Centre	Base Budget	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Housing	Various	TBC	100	TBC	ТВС

Project Title	Additional Local Presence Efficiencies
Reference	SAV/ RES 10 / 18-19
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

Further local presence and customer access improvements - (1) continue to develop/drive/encourage take up of digital services to further reduce demand for phone an face-to-face contact, thus enabling further staffing reductions (2) investigate options for including Clean & Green call handling within new refuse & recycling contract (3) consider moving to digital-only access for appropriate service areas

Service/Vote	Cost Centre	Base Budget	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Various	Various	TBC	300		

Project Title Treasury Management Investment Opportunities					
Reference SAV/ CORP 01 / 18-19					
Strategic Priority Area	3.0 A focussed and efficient Council co-producing excellent services				
Directorate	Resources				

Historically the Council has invested its cash balances over shorter terms in institutions to maintain the capital value of the investment. With interest rates at historically low levels, the Council is only earning around 0.6% on investment balances which currently total over £400m and this level of return is below inflationary increases.

Latest cash flow forecasts indicate that the total value of these cash/investment balances will not be spent for at least five years, and thus it is proposed that the Council considers longer term investments into bonds, property and equity funds to generate higher investment returns over the longer term. However these potential investments will have a higher risk and could show short-term losses in value until values recover in the long-term.

The Council's new treasury advisor, Arlingclose is working with officers to develop a diversified strategy, within an acceptable risk appetite, to generate increased investment returns on the investment portfolio and an additional income target of up to £1.458m is estimated to be achievable. A range of risk levels will be considered.

Some property and equity investments have seen strong growth in recent years, therefor there is a risk that investment values might fall in the short-term.

Service/Vote	Cost Centre	Base Budget	Net Savings 2018-19	Original FTE	Total FTE reduction
		£'000	£'000		2020-21
	23195		1,458	nil	nil

# Risks

Identified	Trigger	Risk	Owner		Score		Mitigation that will be
Risk		Approach		Likelihood	Impact	Profile	developed into
							control measures
Investment values fall	Financial market downturn	Maintain investment to avoid crystallising losses with expectation that investment values will recover in time.		2	2	4	Diversified investment strategy
Borrowing requirement as long term investments have tied up cash balances	Capital spend increasing in short-term	Cash flow forecasts to be monitored		1	1	1	Short-term borrowing might be required to cover cash flow requirements

Red (Severe)	Amber (Significant)	Yellow (Material)	Green (Manageable)
(15+)	(10+)	(5+)	(up to 4)
Serious concern.	Significant concern. Some	Incidences of risk are of	The risk is relatively
Comprehensive	immediate action required	some concern although	however risk should be
Management action	plus comprehensive action	treating the risk will usually	monitored.
required immediately.	plans.	be through contingency	
		planning. Risk to be kept	
		under regular monitoring	

Project Title	Contract Management Efficiencies
Reference	SAV/ CORP 02 / 18-19
<b>Strategic Priority Area</b>	3.0 A focussed and efficient Council co-producing excellent services
Directorate	Resources

The Council spends over £320million every year on goods and services with a current supplier base of approximately 2,743 suppliers. Whilst, the recent improvements implemented will result in better visibility of our spend, a number of concerns remains with the devolved activity including; Quality of specifications; lack of aggregation of demand resulting inability to secure VFM and lack of procurement skills and experience of buyers resulting in compliance issues. The savings initiatives have been broadly categorised across the following three key areas.

- Category Management
- Commercial and Policy Changes
- Contract Efficiencies/SRM

#### **Category Management**

Extending the existing category management approach to all devolved procurement expenditure to ensure leverage is obtained from the appropriate shaping of demand and the aggregated purchase of common requirements across the organisation.

### **Commercial and Policy Changes**

This theme focusses on reviewing Councils historic approach to the use of quality and price weighting in our tenders, use of framework contracts and e-auctions. Frameworks as a procurement route are becoming the default strategy for approaching the market rather than an option to be considered if other options do not provide a better solution. Frameworks always cost money to use (a levy) and this levy is in the region of 0.5 to 5% (1% to 3% is the more common range). However, that means that when used, the contracts we secure have that added premium on the prices we pay and it should not always be assumed that this represents best value for money.

#### Contract Efficiencies and Supplier Relationship Management

A forward plan of our high value procurement activity to 2022 has been developed and a high level review of contract management across the organisation is underway. The outcome of this piece of work will assist in developing potential options to secure further efficiencies from our current approach to contract management as well investigate opportunity to initiative a broader renegotiation of our high value contracts.

## **Options Analysis**

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
1	Continue as is	Continuity of service	No savings. Commercial arrangement hinders operational, tactical and strategic agility.	Increasing costs based on day rates and percentage of spent	0	0
2	Expand Category Management and strengthen Contract Management	Greater level of spend under contract with improved supplier relations	None	Unwillingness from directorate to take ownership of new contracts or support further renegotiation of existing contract	£320m	£4.250m

Option	Description Title	Benefits	Dis benefits	Risks	Current Annual Costs	Proposed Annual Savings (ROI)
3	Centralise all cross Directorate contracts	Direct operational, tactical and strategic control to align with council priorities. Full savings from these areas.	Additional resource cost to manage centrally. In some instance officers managing contracts also responsible for managing day to day service provision	Disjoint between central team and operational service delivery		

# **Recommended Option**

Option 2 – Extend Category Management and Initiate Supplier Relationship Management programme to increase spend under contract as well launch a renegotiations of existing contracts to secure further efficiencies.

Service/Vote	Cost Centre	Base Budget	Net Savings 2020-21 £'000	Original FTE	Total FTE reduction 2020-21
Supplies and Services	Various	c.£320m	£4.250m		N/A

# **Appendix 5**

# RESERVES POLICY

## **Reserves Policy**

## 1. Background and Context

- 1.1. Sections 32 and 43 of the Local Government Finance Act 1992 require local authorities to consider the level of reserves when setting a budget requirement. Section 25 of the Local Government Act 2003 requires the Chief Financial Officer (Section 151 Officer) to report formally on the adequacy of proposed reserves when setting a budget requirement. The accounting treatment for reserves is set out in the Code of Practice on Local Authority Accounting.
- 1.2. CIPFA has issued Local Authority Accounting Panel (LAAP) Bulletin No.55, Guidance Note on Local Authority Reserves and Balances and LAAP Bulletin 99 (Local Authority Reserves and Provisions). Compliance with the guidance is recommended in CIPFA's Statement on the Role of the Chief Financial Officer in Local Government.
- 1.3. This policy sets out the Council's approach for compliance with the statutory regime and relevant non-statutory guidance.
- 1.4. Reserves are an important part of the Council's financial strategy and are held to create long-term budgetary stability. They enable the Council to manage change without undue impact on the Council Tax and are a key element of its strong financial standing and resilience. The Council's key sources of funding face an uncertain future and the Council therefore holds earmarked reserves and a working balance in order to mitigate future financial risks.
- 1.5. Earmarked reserves are reviewed annually as part of the budget process, to determine whether the original purpose for the creation of the reserve still exists and whether or not the reserves should be released in full or in part. Particular attention is paid in the annual review to those reserves whose balances have not moved over a three year period.

#### 2. Overview

- 2.1. The Council's overall approach to reserves will be defined by the system of internal control. The system of internal control is set out, and its effectiveness reviewed, in the Annual Governance Statement. Key elements of the internal control environment are objective setting and monitoring, policy and decision-making, compliance with statute and procedure rules, risk management, achieving value for money, financial management and performance management.
- 2.2. The Council will maintain:
  - a general fund general reserve;
  - a housing revenue account (HRA) general reserve; and
  - a number of earmarked reserves.
- 2.3. Additionally the Council is required to maintain *unusable* reserves to comply with accounting requirements although, as the term suggests, these reserves are not available to fund expenditure.
- 2.4. The level of the general reserve is a matter for the Council to determine having had regard to the advice of the S151 Officer. The level of the reserve will be a matter of judgement which will take account of the specific risks identified through the various corporate processes. It will also take account of the extent to which specific risks are supported through earmarked reserves. The level will be expressed as a cash sum over the period of the general fund medium-term financial strategy. The level will also be expressed as a percentage of the general funding requirement (to provide an indication of financial context).
- 2.5. In principle, only the income derived from the investment of reserve funds should be available to support recurring spending.

## 3. Strategic context

- 3.1. The Council is facing a significant withdrawal of grant funding and the transfer of funding risk from Government with demand for at least some services forecast to grow. The Council has to annually review its priorities in response to these issues.
- 3.2. Reserves play an important part in the Council's medium term financial strategy and are held to create long-term budgetary stability. They enable the Council to manage change without undue impact on the Council Tax and are a key element of its strong financial standing and resilience.
- 3.3. The Council holds reserves in order to mitigate future risks, such as increased demand and costs; to help absorb the costs of future liabilities; and to enable the Council to resource policy developments and initiatives without a disruptive impact on Council Tax.
- 3.4. Capital reserves play a crucial role in funding the Council's Capital Strategy. The Capital Expenditure Reserve is used to create capacity to meet future capital investment.
- 3.5. The Council relies on interest earned through holding reserves to support its general spending plans.
- 3.6. Reserves are one-off money. The Council aims to avoid using reserves to meet ongoing financial commitments other than as part of a sustainable budget plan. The Council has to balance the opportunity cost of holding reserves in terms of Council Tax against the importance of interest earning and long term future planning.

#### 4. Purposes

- 4.1. Reserves are therefore held for the following purposes, some of which may overlap:
  - Providing a working balance i.e. Housing Revenue Account and General Fund general reserves.
  - Smoothing the impact of uneven expenditure profiles between years e.g. local elections, structural building maintenance and carrying forward expenditure between years.
  - Holding funds for future spending plans e.g. Capital Expenditure Reserve, and for the renewal of operational assets e.g. repairs and renewal, and Information Technology renewal.
  - Meeting future costs and liabilities where an accounting 'provision' cannot be justified.
  - Meeting future costs and liabilities so as to cushion the effect on services e.g. The Insurance Reserve for selffunded liabilities arising from insurance claims.
  - To provide resilience against future risks.
  - To create policy capacity in a context of forecast declining future external resources e.g. Tackling Poverty Reserve.
- 4.2. All earmarked reserves are held for a specific purpose. This, together with a summary on the movement on each reserve, is published annually, to accompany the annual Statement of Accounts.
- 4.3. The use of some reserves is limited by regulation e.g. the Collection Fund balance must be set against Council Tax levels, reserves established through the Housing Revenue Account can only be applied within that account and the Parking Reserve can only be used to fund specific spending. Schools reserves are also ring-fenced for their use, although there are certain regulatory exceptions.

## 5. Management

5.1. All reserves are reviewed as part of the budget preparation, financial management and closing processes. The Council will consider a report from the S151 Officer on the adequacy of the reserves in the annual budget-setting process. The report will contain estimates of reserves where necessary. The Audit Committee will consider actual reserves when approving the statement of accounts each year.

- 5.2. The following matters apply to individual reserves:
  - The General Fund working balance will not fall below £20 million without the approval of The Council.
  - The Capital Expenditure Reserve is applied to meet future investment plans and is available either to fund investment directly or to support other financing costs. The reserve can also be used for preliminary costs of capital schemes e.g. feasibility.
  - The Parking Reserve will be applied to purposes for which there are specific statutory powers. This is broadly defined as transport and environmental improvements (the latter as defined in the Traffic Management Act 2004).
  - The Schools Reserve, the Insurance Reserve, and the Barkantine (PFI Reserve) are clearly defined and require no further authority for the financing of relevant expenditure.
- 5.3. The Council will review the Reserves Policy on an annual basis.

# **Appendix 6**

# **RISK EVALUATION**

#### **Risk Evaluation 2018-19**

		2018-19 Onwards			
Risks	Budget Exposure	Medium Risk	High Risk		
	£m	£m	£m		
General Economic Climate					
Inflation	272	2.7	5.4		
Tax base	230	2.3	4.6		
Fees and charges	36	0.4	0.7		
Grant funding (exc. ring fenced grants)	95	1.0	1.9		
Fraud	0	0.5	1.0		
Service Demand (inc. ring fenced grants)					
Children's Services	107	1.1	2.1		
Adult Services	105	1.1	2.1		
Demographics	100	2.0	4.0		
Welfare Reform	0	1.7	5.0		
Public Health transfer	36	0.4	0.7		
Savings programme					
Slippage and non-achievement of savings	36	3.6	5.4		
Cost of implementation	20	2.0	4.0		
Unidentified risks	0	3.0	5.0		
TOTAL RISK EVALUATION		21.6	42.1		

# **Appendix 7**

# PROJECTED MOVEMENT IN RESERVES

	31-03-2017	31-03-2018	31-03-2019	31-03-2020	31-03-2021
	£m	£m	£m	£m	£m
	2.7		0.5=	07.0	0- 1
General Fund Reserve	31.7	32.3	26.7	25.6	25.6
Earmarked Reserves					
Insurance	20.8	20.8	20.8	20.8	20.8
New Civic Centre	20.0	19.0	9.0	0.0	0.0
Parking Control	3.3	3.3	3.3	3.3	3.3
Transformation Reserve	25.0	19.2	12.5	6.9	1.6
ICT Reserve	23.1	20.0	15.0	10.0	5.0
Mayor's Tackling Poverty Reserve	5.0	4.0	2.3	0.7	0.0
Free School Meals Reserve	6.0	4.0	2.0	0.0	0.0
Mayor's Priority Investment Reserve	10.0	6.9	4.0	1.3	0.0
Risk Reserve	10.5	10.5	6.4	5.7	5.3
New Homes Bonus	7.3	1.3	1.3	1.3	1.3
Services Reserve	3.7	2.7	1.7	1.7	1.7
Other Reserves					
Housing Revenue Account	39.1	43.1	15.3	19.6	19.6
Schools	24.7	24.7	24.7	24.7	24.7
Capital					
Capital grants unapplied	82.0	77.0	74.0	74.0	74.0
Capital Receipts reserve	156.8	151.8	146.8	141.8	28.4
Major Repairs Reserve	9.5	9.5	9.5	9.5	9.5
	469.0	440.7	365.9	337.3	211.2

## **Appendix 8**

# RENT SETTING AND HOUSING REVENUE ACCOUNT

#### **Equality Analysis (EA)**

Section 1 – General Information

Name of the proposal including aims, objectives and purpose:

#### **2018/19 Rent Review**

As part of the Welfare Reform and Work Act, Social Housing providers are obliged to reduce rents payable by tenants by 1% compared to the rent payable in the preceding year. The Welfare Reform and Work Act requires a 1% rent cut for four years, starting in April 2016, therefore the 2018/19 rent report notes that for all Council Social Housing stock, average weekly rents will decrease by 1% from 1<sup>st</sup> April 2018.

In the current economic environment any rent decrease may be considered to have a beneficial effect on social tenants with no one protected characteristic being disproportionately advantaged over those with non-protected characteristics.

Under HRA Self-Financing, the Council is responsible for financing all council housing expenditure from its HRA income streams. The proposed rent decrease will reduce the level of resources available to fund the expenditure necessary to manage, maintain and improve the Council's housing stock, including the capital investment programme that will bring the Council's stock up to the Decent Homes standard and maintain that standard over a 30-year period.

It is has been estimated that four years of rent cuts will reduce the level of HRA resources by over £20 million over four years, and by over £90 million over 10 years. The Council has therefore re-considered its HRA Medium Term Financial Strategy and will need to continue to identify savings in order to ensure that the HRA remains in balance, as legally it must do. This could mean reductions to the provision of HRA services and/or to the capital investment programme.

#### Notes:

Under **HRA Self Financing**, there has been a substantial change in the way in which Tower Hamlets' HRA is financed. The annual HRA subsidy system has been abolished, and the Council now retains all HRA income but is responsible for financing all HRA expenditure. The requirement to implement a rent cut for four years is not consistent with the assumptions in the Self-Financing Settlement, which assumed above inflation rent increases throughout the 30 year period (see below).

**Rent Convergence** Under the original proposals announced in 2000, similar properties would be charged similar rents by 2012 (the date was subsequently moved to 2015), regardless of whether the property was owned by the local authority or a social housing provider; this is known as rent convergence. The HRA Self-Financing Final Settlement assumed that Authorities would continue with rent restructuring, and then implement rent increases of RPI (retail price index) + 0.5% each year after that for the remainder of the 30 year period.

The formula for calculating rent increases in order to follow rent restructuring for local authorities was RPI + 0.5% plus £2 per week. The reference point for RPI was the September in the year preceding the start of the financial year to 31 March.

The government ended rent convergence one year earlier than previously anticipated - in 2014/15 rather than in 2015/16 - and subsequently introduced a 10 year rent policy which linked future rent increases to CPI (consumer price index) + 1%.

The 10 year rent policy has now been superseded by the Welfare Reform & Work Act.

Who is expected to benefit from the proposal?	?				
The rent reduction will directly benefit all tenants in properties to which the rent decrease is applied. (i.e. council tenants).					
That said, rent reductions have an impact on local authority housing finances, as all rental income is used to fund housing management services and the Housing Capital Programme. The Housing Capital Programme is the means by which the housing stock is brought up to and maintained at a Decent Homes standard. If the shortfall in income (resulting from a reduction in rent) is not met, there could be adverse consequences on the scale and speed regarding planned works in the Housing Capital Programme and for those tenants who are in non-decent homes.					
Is this a policy or function?	olicy □ Function ☑				
Is this a new or existing policy or function?	ew □ Existing □				
Is the policy or function strategic, developmental or op	perational/functional?				
Strategic □ Developmental □ Op	perational/Functional ☑				
Date when the original policy/function was initiated: Council housing, for which tenants paid a lower market rent, was developed as early as 1919 when council homes were built to meet general needs.					
Date on which the policy/function is to be review basis. The last rent review was approved by Cabinet in					
Names and roles of the people carrying out the Equali	ity Analysis:				
Andy Simpson – Directorate Equalities Lead Hannah Katakwe – Senior Accountant (HRA)					

#### Section 2 - Evidence

#### **Key Findings**

From the perspective of the tenant, the rent decrease will be viewed as having a positive impact. The Equalities Assessment is undertaken from this perspective and has been assessed as not having a disproportional adverse effect on any specific group, although since the reduction is a flat 1% reduction across all stock, those residents in larger properties, with higher rents will see the largest weekly reduction in rent paid.

A rent decrease of 1% in Council rents will be in place from 1st April 2018.

Decreases for 2018/19 have been calculated in accordance with the Welfare Reform and Work Act's proposal to reduce rents by 1%

The actual amount of decrease as a proportion on current rent will vary across property sizes. Smaller properties tend to have a smaller rent decrease than larger units e.g. (studio and one bed units). (See Annex A: Table 10 – Average Increase per dwelling - by bedside).

The rent decrease is applied to all Council dwellings and has no bearing on the profile of the tenants, age, race gender etc. The rent decrease does not target or disproportionately affect any group of people based on any of the protected characteristics. Despite this, the distribution of various characteristics amongst larger properties is not even, thus meaning that while the variation will be minimal, the impact of this policy in real terms will not be equal.

As at the end of March 2017 there were 11,692 LBTH dwellings, managed by Tower Hamlets Homes (ALMO), housing 14,309 residents. The profile of Council tenants is set out in Annex A: to this document.

In 2013 the median gross income of Tower Hamlets residents was £30,850. (Source: Median household income CACI Paycheck data 2013).

Tenants in rent arrears would previously have been negatively impacted upon by rent increases, potentially causing those in rent arrears, to potentially fall further behind. Appendix D outlines the breakdown of these residents which the policy may be seen as positively impacting upon. Since a rent reduction is being proposed, this policy will particularly alleviate any residents in arrears

While a rent reduction will impact positively on all tenants, it will also impact on local authority housing finances, since all rental income is used to fund housing management services and the Housing Capital Programme. The Housing Capital Programme is the means by which the housing stock is brought up to, and maintained at a Decent Homes standard. If the shortfall in income (produced by a reduction in rent) is not met, there could be adverse consequences on the scale and speed regarding planned works in Housing Capital Programme and for those tenants who are in non-decent homes.

#### **Evidence Base**

The following evidence was considered to help us to think about the impacts or likely impacts on service users.

#### **Tenant Profiles**

Tenant profile by Ethnicity

Tenant profile by Gender

Tenant profile by Age

Tenant profile by Disability

Tenant profile by Religion & Belief

Tenant profile by Sexual Orientation

Tenant profile by Gender Re-assignment

Tenant profile by Marriage/Civil Partnership

Pregnancy & Maternity

#### **Rent Analysis**

Average Increase per dwelling - by bedsize (2017/18)

Social Rent Cap Levels (Registered Social Landlords)

Comparison of Average Rent & Social Rent Cap Levels

Average actual rent /average rent charge (2017/18)

#### **Housing Benefit Analysis**

Nos. & % Tenants claiming Housing Benefit

Housing Benefit by Ethnicity

Housing Benefit by Gender

Housing Benefit by Age

Housing Benefit by Disability

Housing Benefit by Religion & Belief

Housing Benefit by Sexual Orientation

Housing Benefit by Gender Re-assignment

Housing Benefit by Marriage/Civil Partnership

Housing Benefit by Pregnancy & Maternity

#### **Property & Tenant Profile Analysis**

Stock Profile by bedsize

Property Bedsize by Ethnicity

Property Bedsize by Ethnicity

Property Bedsize by Gender

Property Bedsize by Age

Property Bedsize by Disability

Property Bedsize by Religion & Belief

Property Bedsize by Sexual Orientation

Property Bedsize by Marriage/Civil Partnership

Property Bedsize by Pregnancy & Maternity

#### Community and Population Data (Tower Hamlets, 2011 Census)

Borough Population by Ethic group

Borough Population by Religion

Borough Population by Disability

Borough Population by Gender

Borough Population by Age

### Section 3 – Consideration of data and research Identifying Differential / Adverse Impacts

Target Groups  What impact will the 'new' or 'significantly' amended policy or function have on specific groups of service users?	Positive or Adverse	<ul> <li>Reason(s)</li> <li>Please add a narrative to justify your claims around impacts and,</li> <li>Please describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making</li> <li>Can the negative impact be justified on the grounds of promoting equality?</li> </ul>
Race	P	People of Bangladeshi origin make up the largest percentage of tenants at 45.14%, people of white ethnicity making up the second largest group at 19.38%. Consequently, the impact of a rent reduction will have a higher impact upon residents of this background. This is generally reflective of the general make-up of the wider Tower Hamlets population, of which those of Bangladeshi origin are the largest group at 32% and White British as the second largest ethnic group at 31%.  Whilst all households are affected. Those in larger properties (5 bed +) are likely to see larger decreases in the total amount of rent paid than those in smaller properties. Families of Bangladeshi descent tend to occupy larger family sized accommodation where the actual amount reduced is larger even though the % reduction is 1%, the same as across all properties.  Just over 1.59% of all tenants of Bangladeshi origin are housed with 5 bedrooms or more, higher than the TH tenant average of 0.87%, which is a likely to be due to variations in family size.  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of race, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the grounds of race.

Target Groups  What impact will the 'new' or 'significantly' amended policy or function have on specific groups of service users?	Impact – Positive or Adverse	<ul> <li>Reason(s)</li> <li>Please add a narrative to justify your claims around impacts and,</li> <li>Please describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making</li> <li>Can the negative impact be justified on the grounds of promoting equality?</li> </ul>
Disability	P	The rent increase does not have a disproportionately adverse/positive effect on the grounds of disability.  Records indicate that approximately 19.02% of tenants have a disability and will benefit from the 1% rent reduction. This is a little higher than the general population reflected in the 2011 census data which illustrates that 13.58% of residents have conditions which impact upon day to day activities either 'a little' or 'a lot'. This differential is likely to be a result of those with disability being increasingly likely to be within social housing due to being in priority need when making an application.  Whilst all households are affected. Those in larger properties (5 bed +) are likely to see larger decreases in the total amount of rent paid rent than those in smaller properties. 0.92% of disabled tenants live in a property with 5 bedrooms or more, similar to the TH Tenant average of 0.91%, outlining there are no disproportionately favourable outcomes for this characteristic  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of disability, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the grounds of disability
Gender	Р	The rent decrease does not have a disproportionately positive effect on tenants on the grounds of gender.  Females make up 55.10% of tenancy holders. Gender is not a consideration in the way the rent increase is applied. Whilst women comprise the greater proportion of those impacted by the rent increase this is because women make up more than half of the tenancy holders,  It is noted that the rent decrease is proportionately larger for occupants in larger properties. These tend to be

Target Groups  What impact will the 'new' or 'significantly' amended policy or function have on specific groups of service users?	Impact – Positive or Adverse	<ul> <li>Reason(s)</li> <li>Please add a narrative to justify your claims around impacts and,</li> <li>Please describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making</li> <li>Can the negative impact be justified on the grounds of promoting equality?</li> </ul>
		occupied by females. 0.92% of all females occupy flats with 5 bedrooms or more, in comparison with 0.89% men, with this trend being carried across properties with more than 5 bedrooms.  It is noted that the male/female ratio of tenancy holders is the reverse of the wider population, in that the population of Tower Hamlets is 51.5% men and 48.5% women (Census 2011). This anomaly is likely to be due to housing acceptance policy favouring applicants in priority need with children or who are pregnant, who are more likely to be women than men.  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of gender, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the grounds of gender.
Gender Reassignment	P	The rent decrease does not have a disproportionately positive effect on tenants on the grounds of gender reassignment.  The collection of data in continually improving in this area, however a large percentage of tenants still prefer not to provide this information. Of the data collected 0.15% have declared a re-assignment of gender.  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of gender; the decrease is not considered to have a disproportionate advantage/disadvantage effect on the grounds of gender re-assignment.

Target Groups  What impact will the 'new' or 'significantly' amended policy or function have on specific groups of service users?	Impact – Positive or Adverse	<ul> <li>Reason(s)</li> <li>Please add a narrative to justify your claims around impacts and,</li> <li>Please describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making</li> <li>Can the negative impact be justified on the grounds of promoting equality?</li> </ul>
Sexual Orientation	P	The rent increase does not have a disproportionately adverse effect on tenants of a specific sexual orientation.  60.24% of tenants indicate a sexual orientation of heterosexual; with a large percentage (23.03%) preferring not to say, however, sexual orientation has no bearing of the application of the rent increase.  It is noted that the rent decrease is proportionately larger for occupants in larger properties. These tend to be occupied by heterosexuals. 0% of all gay/lesbian tenants occupy a 5 bedroom property or above, it is expected this is to do with gay men/lesbian women being within smaller family units.  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of sexuality, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the ground of sexuality.
Religion or Belief	P	The rent decrease does not have a disproportionately positive effect on tenants on the grounds of their Religion or Belief.  The 2011 Census revealed that 35% of LBTH citizens are of the Muslim faith, with the second largest faith in LBTH as Christian (27%). The tenant profile information confirms this trend is similar although the percentages differ, with 49.13% of tenants of a Muslim faith and 15.98% of Christian faith. The faith of approx. 29.65% of tenants is unknown as a number chose not to disclose this information.  Whilst all households are affected. Those in larger r properties (5 bed +) are likely to see larger decreases in the total amount of rent paid rent than those in smaller properties. Just over 1.57% of all tenants of Muslim religion are housed with properties of 5 bedrooms or more, higher than the TH tenant average of 0.91%. These variations are similar, and tied to variation set out under the 'race' section of this analysis, with

Target Groups  What impact will the 'new' or 'significantly' amended policy or function have on specific groups of service users?	Impact – Positive or Adverse	<ul> <li>Reason(s)</li> <li>Please add a narrative to justify your claims around impacts and,</li> <li>Please describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making</li> <li>Can the negative impact be justified on the grounds of promoting equality?</li> </ul>
		families of Muslim religion tend to occupy larger family sized accommodation.  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of religion, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the ground of religion.
Age	P	The rent decrease does not have a disproportionately positive effect on tenants on the grounds of age.  The tenant profile data shows that the largest proportion as being those who are over 60 years old, who constitute 30.66% of all tenants. This is significantly higher than the distribution of this group across the borough population, with census data illustrating only 8.4% of all residents as being over 60 years old. Looking at the wider population the rent decrease while favouring those who are over 60, does not do so disproportionately as the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of age, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the ground of age.
Socio- economic	P	There is currently no collection of data from tenant on their socio economic status.  Social Housing is generally the preferred option for people on lower incomes. This is reflected in the fact that approx. 64.8% of tenants are in receipt of some Housing Benefit.  The Benefits Cap has been reduced from £26,000 to £23,000 as part of the Welfare Reform and Work Act. This would suggest that for a number of residents, those in larger more expensive accommodation, while rent will be reduced by 1% the potential level of benefit received to pay for accommodation is likely to decrease also.

Target Groups  What impact will the 'new' or 'significantly' amended policy or function have on specific groups of service users?	Impact – Positive or Adverse	<ul> <li>Reason(s)</li> <li>Please add a narrative to justify your claims around impacts and,</li> <li>Please describe the analysis and interpretation of evidence to support your conclusion as this will inform members decision making</li> <li>Can the negative impact be justified on the grounds of promoting equality?</li> </ul>
		43.69% of all tenants are currently in some form of rent arrears of which a 1% decrease in rent will positively impact upon.
Marriage and Civil Partnerships.	P	The rent decrease does not have a disproportionately positive effect on tenants on the grounds of marriage or civil partnership.  The marital & civil partnership status of approx. 77.87% of tenants is unknown as a number chose not to disclose this information  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of marital/civil partnership status, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the ground of marital/civil partnership status.
Pregnancy and Maternity	P	The rent decrease does not have a disproportionately positive effect on tenants on the grounds of pregnancy or maternity status.  The application of the rent decrease cannot be affected by the tenant's situation regarding pregnancy or maternity responsibilities.  On the basis that the decreased rent charge is applied to the property, not the occupant, i.e. it applies to the tenant regardless of pregnancy/maternity status, the decrease is not considered to have a disproportionate advantage/disadvantage effect on the ground of this characteristic

#### **Section 4 – Conclusions and Recommendations**

or view th	From the analysis and interpretation of evidence in Section 2 and 3 – Is there any evidence of or view that suggests that different equality or other target groups have a disproportionately high/low take up of the service/function?			
Yes?		No?	<b>1</b>	

#### **Section 5 – Action Plan and Monitoring Systems**

Recommendation	Key activity	Progress milestones including target dates for either completion or progress	Officer responsible	Progress
Inform all tenants of Rent change in February.	Mandatory notice February		THH Rent Teams	
Inform tenants in March what they need to pay taking into account their new housing benefit entitlement from April	Work with Housing Benefits to identify new awards.  Have all letters checked and ready to be posted prior to the change to ensure tenants know what to pay from April.		THH Rent Teams	
Provide tenants with explanation of the rent change with the offer of support.	Design and prepare insert to be sent out with the mandatory notice in February and with the notice in March. Leaflet to offer support where tenants feel they will struggle with the change.		THH Rent Teams	
Provide adequate staffing levels when notices are sent out in order to deal with increased contact generated.	Create customised rota and reduce annual leave for the selected period to ensure adequate staffing levels.		THH Rent Teams	
Inform front line staff from other departments of the changes in order to manage enquiries.	Provide front line staff with FAQ's in order to respond to queries and sign post tenants to the relevant department.		THH Rent Teams	

Recommendation	Key activity	Progress milestones including target dates for either completion or progress	Officer responsible	Progress
Identify new impacted cases early as possible to provide advice to tenants on benefits on potential on entitlements	Work with Housing Benefits to identify cases as and when they are impacted and not when they fall into arrears.  Hold 'Welfare Reform surgeries' 3 times a week.  Book appointments with tenants		THH Rent Teams	
Revisit and monitor all cases affected by BC and BT, provide help, support and advice	<ul> <li>Assess if any exemption apply.</li> <li>Help tenants register to downsize.</li> <li>Help tenants to apply for DHP where. Applicable.</li> <li>Make referrals to partner advice agencies for budgeting, income maximisation and debt advice.</li> </ul>		THH Rent Teams	

Have monitoring systems been put in place to check the implementation of the policy/function and recommendations?
Yes? No?
How will the monitoring systems further assess the impact on the equality target groups?
The above activities will be reviewed alongside measures that are in place to monitor the effectiveness of the rents pilot and impact on target groups.

Name: (signed off by)		
Position:		
Date signed off: (approved)		
Section 7 Appendix – FOR OFFICE USE ONL Policy Hyperlink : Equality Strand	_Y Evidence	
Race	Lvidence	
Disability		
Gender		
Sexual Orientation		
Religion and Belief		
Age		
Socio-Economic		
Other		
Link to original EQIA	Link to original EQIA	
EQIAID	Link to original EQIA	1
(Team/Service/Year)		

#### **Annex A - Tenant Profile by Protected Characteristics**

Table 1 - Tenant profile by Ethnicity

		% of
Ethnicity	Nos	tenants
Asian Or Asian	6 121	45.14%
British:Bangladeshi	6,434	45.14%
White:British	2,762	19.38%
White:Other White	616	4.32%
Black Or Black British:Somali	449	3.15%
White:Unknown	392	2.75%
Black Or Black British:Caribbean	370	2.60%
Black Or Black British: African	343	2.41%
Asian Or Asian British:Unknown	315	2.21%
White:Irish	192	1.35%
Asian Or Asian British:Other Asian	186	1.30%
Black Or Black British:Other Black	176	1.23%
Asian Or Asian British:Indian	102	0.72%
Any Other Ethnic Group	99	0.69%
Asian Or Asian British:Chinese	88	0.62%
Asian Or Asian British:Vietnamese	87	0.61%
Asian Or Asian British:Pakistani	77	0.54%
Black Or Black British:Other African	70	0.49%
Dual:Black African & White	64	0.45%
Dual:Other	55	0.39%
Dual:Black Caribbean & White	48	0.34%
Black Or Black British:Unknown	24	0.17%
Dual:Asian & White	20	0.14%
Dual:Unknown	6	0.04%
Dual:Asian & Black	3	0.02%
Prefer not to say	1,046	7.34%
Unknown	231	1.62%
Total	14,255	100.00%

Table 2 - Tenant profile by Gender

Gender	Nos	% of tenants
Female	7,854	55.10%
Male	6,388	44.81%
Unknown	13	0.09%
Total	14,255	100.00%

Table 3 - Tenant profile by Age

Age Group	Nos	% of tenants
Under 16	27	0.19%
16-19	15	0.11%
20-24	176	1.23%
25-29	650	4.56%
30-39	2,996	21.02%
40-49	3,313	23.24%
50-54	1,312	9.20%
55-59	1,260	8.84%
60-64	1,125	7.89%
65+	3,246	22.77%
Prefer not to say	75	0.53%

Table 4 - Tenant profile by Disability

Disability	Nos	% of tenants
No disability	10,509	73.72%
One or more disability	2,712	19.02%
Unknown	1,034	7.25%
Total	14,255	100.00%

Table 5 - Tenant profile by Religion & Belief

Religion & Belief	Nos	% of tenants
Muslim	7,003	49.13%
Christian	2,278	15.98%
No religion	814	5.71%
Other	77	0.54%
Buddhist	64	0.45%
Jewish	64	0.45%
Hindu	23	0.16%
Sikh	20	0.14%
Prefer not to say	2,237	15.69%
Unknown	1,675	11.75%
Total	14,255	100.00%

**Table 6 - Tenant profile by Sexual Orientation** 

Sexual		% of
Orientation	Nos	tenants
Heterosexual	8,587	60.24%
Gay	54	0.38%
Bisexual	47	0.33%
Lesbian	15	0.11%
Other	5	0.04%
Prefer not to say	3,283	23.03%
Unknown	2,264	15.88%
<b>Grand Total</b>	14,255	100.00%

Table 7 - Tenant profile by Gender Re-assignment

Gender		% of
Reassignment	Nos	tenants
Gender same as at birth	4,303	30.19%
Gender reassigned	22	0.15%
Prefer not to say	1,427	10.01%
Unknown	8,503	59.65%
Total	14,255	100.00%

Table 8 - Tenant profile by Marriage /Civil Partnership

Marriage & Civil Partnership	Nos	% of tenants
Married	2,720	19.08%
Single	278	1.95%
Separated marriage/civil partnership	50	0.35%
Widowed	37	0.26%
Divorced	23	0.16%
Co-habiting	21	0.15%
Same-sex registered civil partnership	3	0.02%
Prefer not to say	23	0.16%
Unknown	11,100	77.87%
Total	14,255	100.00%

**Table 9 – Maternity & Pregnancy** 

Dragnanov & Matarnity	% of
Pregnancy & Maternity	tenants

<sup>\*</sup>Insufficient data

#### **Annex B – Rent Analysis**

Table 10 - Average change per dwelling – by bedroom size 2018/19

Bedsize	Average RENT CHARGE 17/18 £	Average of % Decrease 18/19	Average RENT CHARGE 18/19 £	Average of £ Decrease 18/19 £
0	82.76	-1%	81.93	0.83
1	96.33	-1%	95.37	0.96
2	108.90	-1%	107.81	1.09
3	122.46	-1%	121.24	1.22
4	137.31	-1%	135.94	1.37
5	152.86	-1%	151.33	1.53
6	156.12	-1%	154.56	1.56
7	162.46	-1%	160.84	1.62
8	174.74	-1%	172.99	1.75

**Table 11 - Social Rent Cap Levels (Registered Social Landlords)** 

Bedroom size	Rent Cap in 2018-19	Rent Cap in 2017-18	Rent Cap in 2016-17	Rent Cap in 2015-16	Rent Cap in 2014-15	Rent Cap in 2013-14
Bedsit & one bedroom	£137.23	£138.62	£140.02	£141.43	£137.71	£132.16
Two bedrooms	£145.29	£146.76	£148.24	£149.74	£145.80	£139.92
Three bedrooms	£153.37	£154.92	£156.48	£158.06	£153.90	£147.70
Four bedrooms	£161.43	£163.06	£164.71	£166.37	£162.00	£155.47
Five bedrooms	£169.50	£171.21	£172.94	£174.69	£170.10	£163.24
Six or more bedrooms	£177.56	£179.36	£181.17	£183.00	£178.19	£171.01

#### **Annex C – Analysis of Tenant Profile & Property Bedsize**

Table 13 - GENDER & PROPERTY BED SIZE

Gender by Bedsize	Nos	0 bed	Nos	1 bed	Nos	2 bed	Nos	3 bed	Nos	4 bed	Nos	5 bed	Nos	6 bed	Nos	7 bed	Nos	Total
Female	220	29.77%	142 3	41.80%	3589	62.50%	2109	60.73%	440	57.37%	63	56.76%	7	53.85%	3	50.00%	7854	55.10%
Male	518	70.09%	197 7	58.08%	2150	37.44%	1359	39.13%	327	42.63%	48	43.24%	6	46.15%	3	50.00%	6388	44.81%
Unknow n	1	0.14%	4	0.12%	3	0.05%	5	0.14%		0.00%		0.00%		0.00%		0.00%	13	0.09%
Total	739	100.00%	340 4	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

Table 14 - AGE & PROPERTY BED SIZE

Age Group by Bedsize	Nos	0 bed	Nos	1 bed	Nos	2 bed	Nos	3 bed	Nos	4 bed	Nos	5 bed	Nos	6 bed	Nos	7 bed	Nos	Total
Under 16		0.00%	6	0.18%	14	0.24%	7	0.20%		0.00%		0.00%		0.00%		0.00%	27	0.19%
16-19		0.00%	7	0.21%	4	0.07%	4	0.12%		0.00%		0.00%		0.00%		0.00%	15	0.11%
20-24	43	5.82%	85	2.50%	43	0.75%	5	0.14%		0.00%		0.00%		0.00%		0.00%	176	1.23%
25-29	103	13.94%	261	7.67%	253	4.41%	26	0.75%	6	0.78%	1	0.90%		0.00%		0.00%	650	4.56%
30-39	208	28.15%	618	18.16%	1659	28.89%	444	12.78%	60	7.82%	7	6.31%		0.00%		0.00%	2996	21.02%
40-49	123	16.64%	549	16.13%	1462	25.46%	964	27.76%	196	25.55%	16	14.41%	1	7.69%	2	33.33%	3313	23.24%
50-54	61	8.25%	271	7.96%	471	8.20%	399	11.49%	96	12.52%	12	10.81%	1	7.69%	1	16.67%	1312	9.20%
55-59	46	6.22%	345	10.14%	417	7.26%	341	9.82%	98	12.78%	10	9.01%	3	23.08%		0.00%	1260	8.84%
60-64	42	5.68%	292	8.58%	345	6.01%	325	9.36%	90	11.73%	24	21.62%	5	38.46%	2	33.33%	1125	7.89%
65+	111	15.02%	947	27.82%	1021	17.78%	913	26.29%	211	27.51%	39	35.14%	3	23.08%	1	16.67%	3246	22.77%
Prefer not to say	1	0.14%	14	0.41%	31	0.54%	24	0.69%	4	0.52%	1	0.90%		0.00%		0.00%	75	0.53%
Unknown	1	0.14%	9	0.26%	22	0.38%	21	0.60%	6	0.78%	1	0.90%		0.00%		0.00%	60	0.42%
Total	739	100.00%	3404	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

Table 15 - SEXUAL ORIENTATION & PROPERTY BED SIZE

Sexual Orientation by Bedsize Nos		0 bed	Nos	1 bed	Nos	2 bed	Nos	3 bed	Nos	4 bed	Nos	5 bed	Nos	6 bed	Nos	7 bed	Nos	Total
Heterosexual	408	55.21%	1952	57.34%	3641	63.41%	2051	59.06%	463	60.37%	61	54.95%	7	53.85%	4	66.67%	8587	60.24%
Gay	7	0.95%	33	0.97%	13	0.23%	1	0.03%		0.00%		0.00%		0.00%		0.00%	54	0.38%
Bisexual	2	0.27%	21	0.62%	14	0.24%	9	0.26%	1	0.13%		0.00%		0.00%		0.00%	47	0.33%
Lesbian	2	0.27%	9	0.26%	3	0.05%		0.00%	1	0.13%		0.00%		0.00%		0.00%	15	0.11%
Other		0.00%	3	0.09%	2	0.03%		0.00%		0.00%		0.00%		0.00%		0.00%	5	0.04%
Prefer not to say	165	22.33%	738	21.68%	1203	20.95%	911	26.23%	222	28.94%	38	34.23%	6	46.15%		0.00%	3283	23.03%
Unknown	155	20.97%	648	19.04%	866	15.08%	501	14.43%	80	10.43%	12	10.81%		0.00%	2	33.33%	2264	15.88%
Total	739	100.00%	3404	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

Table 16 - ETHNICITY & PROPERTY BED SIZE

Ethnicity by Bedsize	Nos	0 bed	Nos	1 bed	Nos	2 bed	Nos	3 bed	Nos	4 bed	Nos	5 bed	Nos	6 bed	Nos	7 bed	Nos	Total
Asian Or Asian British:Bangladeshi	301	40.73%	907	26.65%	2676	46.60%	1928	55.51%	520	67.80%	91	81.98%	11	84.62%		0.00%	6434	45.14%
White:British	119	16.10%	915	26.88%	1080	18.81%	574	16.53%	73	9.52%		0.00%		0.00%	1	16.67%	2762	19.38%
White:Other White	48	6.50%	235	6.90%	253	4.41%	72	2.07%	8	1.04%		0.00%		0.00%		0.00%	616	4.32%
Black Or Black British:Somali	22	2.98%	174	5.11%	156	2.72%	71	2.04%	21	2.74%	3	2.70%		0.00%	2	33.33%	449	3.15%
White:Unknown	28	3.79%	126	3.70%	153	2.66%	71	2.04%	13	1.69%	1	0.90%		0.00%		0.00%	392	2.75%
Black Or Black British:Caribbean	30	4.06%	142	4.17%	125	2.18%	62	1.79%	10	1.30%	1	0.90%		0.00%		0.00%	370	2.60%
Black Or Black British:African	38	5.14%	126	3.70%	128	2.23%	46	1.32%	5	0.65%		0.00%		0.00%		0.00%	343	2.41%
Asian Or Asian British:Unknown	8	1.08%	47	1.38%	118	2.06%	109	3.14%	24	3.13%	6	5.41%	2	15.38%	1	16.67%	315	2.21%
White:Irish	15	2.03%	80	2.35%	59	1.03%	31	0.89%	7	0.91%		0.00%		0.00%		0.00%	192	1.35%
Asian Or Asian British:Other Asian	9	1.22%	50	1.47%	74	1.29%	43	1.24%	8	1.04%	2	1.80%		0.00%		0.00%	186	1.30%
Black Or Black British:Other Black	9	1.22%	68	2.00%	69	1.20%	25	0.72%	5	0.65%		0.00%		0.00%		0.00%	176	1.23%
Asian Or Asian British:Indian	5	0.68%	30	0.88%	50	0.87%	15	0.43%	2	0.26%		0.00%		0.00%		0.00%	102	0.72%
Any Other Ethnic Group	9	1.22%	30	0.88%	40	0.70%	19	0.55%	1	0.13%		0.00%		0.00%		0.00%	99	0.69%
Asian Or Asian British:Chinese	6	0.81%	20	0.59%	26	0.45%	34	0.98%	2	0.26%		0.00%		0.00%		0.00%	88	0.62%
Asian Or Asian British:Vietnamese	2	0.27%	17	0.50%	47	0.82%	20	0.58%	1	0.13%		0.00%		0.00%		0.00%	87	0.61%
Asian Or Asian British:Pakistani	4	0.54%	29	0.85%	28	0.49%	10	0.29%	6	0.78%		0.00%		0.00%		0.00%	77	0.54%
Black Or Black British:Other African	3	0.41%	24	0.71%	27	0.47%	14	0.40%	1	0.13%	1	0.90%		0.00%		0.00%	70	0.49%
Dual:Black African & White	6	0.81%	18	0.53%	32	0.56%	7	0.20%	1	0.13%		0.00%		0.00%		0.00%	64	0.45%
Dual:Other	4	0.54%	12	0.35%	31	0.54%	8	0.23%		0.00%		0.00%		0.00%		0.00%	55	0.39%
Dual:Black Caribbean & White	5	0.68%	17	0.50%	21	0.37%	4	0.12%	1	0.13%		0.00%		0.00%		0.00%	48	0.34%
Black Or Black British:Unknown	2	0.27%	9	0.26%	7	0.12%	5	0.14%	1	0.13%		0.00%		0.00%		0.00%	24	0.17%
Dual:Asian & White	1	0.14%	10	0.29%	7	0.12%	1	0.03%	1	0.13%		0.00%		0.00%		0.00%	20	0.14%
Dual:Unknown	1	0.14%	3	0.09%	1	0.02%	1	0.03%		0.00%		0.00%		0.00%		0.00%	6	0.04%
Dual:Asian & Black		0.00%		0.00%	3	0.05%		0.00%		0.00%		0.00%		0.00%		0.00%	3	0.02%
Prefer not to say	49	6.63%	273	8.02%	429	7.47%	247	7.11%	42	5.48%	4	3.60%		0.00%	2	33.33%	1046	7.34%
Unknown	15	2.03%	42	1.23%	102	1.78%	56	1.61%	14	1.83%	2	1.80%	_	0.00%	_	0.00%	231	1.62%
Total	739	100.00%	3404	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

Table 17 - RELIGION & PROPERTY BED SIZE

Religion & Belief by Bedsize	Nos	0 bed	Nos	1 bed	Nos	2 bed	Nos	3 bed	Nos	4 bed	Nos	5 bed	Nos	6 bed	Nos	7 bed	Nos	Total
Muslim	324	43.84%	1164	34.20%	2873	50.03%	1999	57.56%	533	69.49%	95	85.59%	13	100.00%	2	33.33%	7003	49.13%
Christian	124	16.78%	769	22.59%	894	15.57%	433	12.47%	56	7.30%	1	0.90%		0.00%	1	16.67%	2278	15.98%
No religion	57	7.71%	318	9.34%	326	5.68%	100	2.88%	12	1.56%		0.00%		0.00%	1	16.67%	814	5.71%
Other	5	0.68%	29	0.85%	26	0.45%	15	0.43%	2	0.26%		0.00%		0.00%		0.00%	77	0.54%
Buddhist	2	0.27%	20	0.59%	30	0.52%	11	0.32%	1	0.13%		0.00%		0.00%		0.00%	64	0.45%
Jewish	1	0.14%	24	0.71%	33	0.57%	5	0.14%	1	0.13%		0.00%		0.00%		0.00%	64	0.45%
Hindu		0.00%	7	0.21%	12	0.21%	4	0.12%		0.00%		0.00%		0.00%		0.00%	23	0.16%
Sikh	1	0.14%	3	0.09%	10	0.17%	4	0.12%	2	0.26%		0.00%		0.00%		0.00%	20	0.14%
Prefer not to say	93	12.58%	575	16.89%	915	15.94%	549	15.81%	96	12.52%	8	7.21%		0.00%	1	16.67%	2237	15.69%
Unknown	132	17.86%	495	14.54%	623	10.85%	353	10.16%	64	8.34%	7	6.31%		0.00%	1	16.67%	1675	11.75%
Total	739	100.00%	3404	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

Table 18 - DISABILITY & PROPERTY BED SIZE

Disability by Bedsize	0 bed	1 bed	2 bed	3 bed	4 bed	5 bed	6 bed	7 bed	8 bed	Total
No disability	80.39%	65.95%	77.07%	76.66%	72.38%	78.45%	84.62%	66.67%	100.00%	74.26%
One or more disability	14.87%	28.06%	14.93%	17.81%	18.10%	18.97%	15.38%	33.33%	0.00%	18.97%
Unknown	4.74%	5.99%	8.00%	5.53%	9.52%	2.59%	0.00%	0.00%	0.00%	6.77%
Total	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%	100.00%

Table 19 - GENDER REASSIGNMENT & PROPERTY BED SIZE

	<u> </u>																	
Gender Reassignment by Bedsize	Nos	0 bed	Nos	1 bed	Nos	2 bed	Nos	3 bed	Nos	4 bed	Nos	5 bed	Nos	6 bed	Nos	7 bed	Nos	Total
Gender same as at birth	262	35.45%	1151	33.81%	1746	30.41%	896	25.80%	217	28.29%	24	21.62%	4	30.77%	3	50.00%	4303	30.19%
Gender reassigned	2	0.27%	8	0.24%	7	0.12%	4	0.12%		0.00%	1	0.90%		0.00%		0.00%	22	0.15%
Prefer not to say	52	7.04%	283	8.31%	569	9.91%	408	11.75%	93	12.13%	21	18.92%	1	7.69%		0.00%	1427	10.01%
Unknown	423	57.24%	1962	57.64%	3420	59.56%	2165	62.34%	457	59.58%	65	58.56%	8	61.54%	3	50.00%	8503	59.65%
Total	739	100.00%	3404	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

Table 20 – MARRIAGE & CIVIL PARTNERSHIP & PROPERTY BED SIZE

Marriage & Civil Partnership by Bedsize		0 bed		1 bed		2 bed		3 bed		4 bed		5 bed		6 bed		7 bed		Total
Married	25	3.38%	171	5.02%	1317	22.94%	952	27.41%	223	29.07%	27	24.32%	4	30.77%	1	16.67%	2720	19.08%
Single	32	4.33%	129	3.79%	99	1.72%	15	0.43%	2	0.26%	1	0.90%		0.00%		0.00%	278	1.95%
Separated marriage/civil partnership	3	0.41%	9	0.26%	30	0.52%	7	0.20%	1	0.13%		0.00%		0.00%		0.00%	50	0.35%
Widowed	1	0.14%	6	0.18%	13	0.23%	15	0.43%	2	0.26%		0.00%		0.00%		0.00%	37	0.26%
Divorced		0.00%	4	0.12%	16	0.28%	3	0.09%		0.00%		0.00%		0.00%		0.00%	23	0.16%
Co-habiting		0.00%	5	0.15%	11	0.19%	3	0.09%	2	0.26%		0.00%		0.00%		0.00%	21	0.15%
Same-sex registered civil partnership		0.00%		0.00%	2	0.03%	1	0.03%		0.00%		0.00%		0.00%		0.00%	3	0.02%
Prefer not to say		0.00%	11	0.32%	6	0.10%	5	0.14%	1	0.13%		0.00%		0.00%		0.00%	23	0.16%
Unknown	678	91.75%	3069	90.16%	4248	73.98%	2472	71.18%	536	69.88%	83	74.77%	9	69.23%	5	83.33%	11100	77.87%
Total	739	100.00%	3404	100.00%	5742	100.00%	3473	100.00%	767	100.00%	111	100.00%	13	100.00%	6	100.00%	14255	100.00%

#### Table 21 - PREGNANCY & MATERNITY & PROPERTY BED SIZE

Pregnancy & Maternity by Bedsize	0 bed	1 bed	2 bed	3 bed	4 bed	5 bed	6 bed	7 bed	8 bed	Total
*Insufficient data										

Table 22 – STOCK PROFILE BY BEDSIZE

Bed Size	Social Housing	Council
0	739	6.20%
1	3,264	27.60%
2	4,643	39.30%
3	2,560	21.60%
4	546	4.60%
5	74	0.60%
6	9	0.10%
7	5	0%
Total	11,840	100%

#### **Annex D – Analysis of Tenant Profile & HB Status**

Age Group By HB Status	Nos	Full HB	Nos	Partial HB	Nos	Not in receipt of HB	Nos	Total
Under 16	7	0.15%	11	0.27%	9	0.16%	27	0.19%
16-19	4	0.09%	5	0.12%	6	0.11%	15	0.11%
20-24	30	0.66%	21	0.52%	125	2.20%	176	1.23%
25-29	133	2.94%	104	2.56%	413	7.27%	650	4.56%
30-39	680	15.05%	866	21.35%	1450	25.52%	2996	21.02%
40-49	851	18.84%	1165	28.72%	1297	22.83%	3313	23.24%
50-54	344	7.62%	387	9.54%	581	10.23%	1312	9.20%
55-59	392	8.68%	317	7.81%	551	9.70%	1260	8.84%
60-64	393	8.70%	313	7.72%	419	7.38%	1125	7.89%
65+	1658	36.71%	831	20.48%	757	13.33%	3246	22.77%
Prefer not to say	9	0.20%	14	0.35%	52	0.92%	75	0.53%
Unknown	16	0.35%	23	0.57%	21	0.37%	60	0.42%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%

Gender by HB Status	Nos	Full HB	Nos	Partial HB	Nos	Not in receipt of HB	Nos	Total
Female	2503	55.41%	2371	58.44%	2980	52.46%	7854	55.10%
Male	2012	44.54%	1685	41.53%	2691	47.37%	6388	44.81%
Unknown	2	0.04%	1	0.02%	10	0.18%	13	0.09%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%

Sexual Orientation by HB Status	Nos	Full HB	Nos	Partial HB	Nos	Not in receipt of HB	No	Total
Heterosexual	2795	61.88%	2501	61.65%	3291	57.93%	8587	60.24%
Gay	22	0.49%	7	0.17%	25	0.44%	54	0.38%
Bisexual	18	0.40%	7	0.17%	22	0.39%	47	0.33%
Lesbian	4	0.09%	2	0.05%	9	0.16%	15	0.11%
Other	3	0.07%	2	0.05%		0.00%	5	0.04%
Prefer not to say	1085	24.02%	1031	25.41%	1167	20.54%	3283	23.03%
Unknown	590	13.06%	507	12.50%	1167	20.54%	2264	15.88%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%

Ethnicity by HB Status	Nos	Full HB	Nos	Partial HB	Nos	Not in reciept of HB	Nos	Total
Asian Or Asian British:Bangladeshi	1819	40.27%	2249	55.44%	2366	41.65%	6434	45.14%
White:British	1015	22.47%	646	15.92%	1101	19.38%	2762	19.38%
White:Other White	265	5.87%	130	3.20%	221	3.89%	616	4.32%
Black Or Black British:Somali	181	4.01%	108	2.66%	160	2.82%	449	3.15%
White:Unknown	157	3.48%	77	1.90%	158	2.78%	392	2.75%
Black Or Black British:Caribbean	127	2.81%	68	1.68%	175	3.08%	370	2.60%
Black Or Black British:African	82	1.82%	67	1.65%	194	3.41%	343	2.41%
Asian Or Asian British:Unknown	109	2.41%	115	2.83%	91	1.60%	315	2.21%
White:Irish	112	2.48%	35	0.86%	45	0.79%	192	1.35%

Asian Or Asian British:Other Asian	53	1.17%	59	1.45%	74	1.30%	186	1.30%
Black Or Black British:Other Black	46	1.02%	31	0.76%	99	1.74%	176	1.23%
Asian Or Asian British:Indian	39	0.86%	17	0.42%	46	0.81%	102	0.72%
Any Other Ethnic Group	33	0.73%	28	0.69%	38	0.67%	99	0.69%
Asian Or Asian British:Chinese	26	0.58%	27	0.67%	35	0.62%	88	0.62%
Asian Or Asian British:Vietnamese	27	0.60%	34	0.84%	26	0.46%	87	0.61%
Asian Or Asian British:Pakistani	25	0.55%	18	0.44%	34	0.60%	77	0.54%
Black Or Black British:Other African	17	0.38%	13	0.32%	40	0.70%	70	0.49%
Dual:Black African & White	19	0.42%	11	0.27%	34	0.60%	64	0.45%
Dual:Other	17	0.38%	11	0.27%	27	0.48%	55	0.39%
Dual:Black Caribbean & White	17	0.38%	9	0.22%	22	0.39%	48	0.34%
Black Or Black British:Unknown	7	0.15%	10	0.25%	7	0.12%	24	0.17%
Dual:Asian & White	5	0.11%	4	0.10%	11	0.19%	20	0.14%
Dual:Unknown	2	0.04%	1	0.02%	3	0.05%	6	0.04%
Dual:Asian & Black		0.00%	3	0.07%		0.00%	3	0.02%
Prefer not to say	265	5.87%	222	5.47%	559	9.84%	1046	7.34%
Unknown	52	1.15%	64	1.58%	115	2.02%	231	1.62%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%

Religion & Belief by HB Status		Full HB		Partial HB		Not in reciept of HB		Total
Muslim	2104	46.58%	2403	59.23%	2496	43.94%	7003	49.13%
Christian	823	18.22%	501	12.35%	954	16.79%	2278	15.98%
No religion	289	6.40%	178	4.39%	347	6.11%	814	5.71%
Other	32	0.71%	15	0.37%	30	0.53%	77	0.54%
Buddhist	15	0.33%	23	0.57%	26	0.46%	64	0.45%
Jewish	32	0.71%	10	0.25%	22	0.39%	64	0.45%
Hindu	9	0.20%	4	0.10%	10	0.18%	23	0.16%
Sikh	10	0.22%	4	0.10%	6	0.11%	20	0.14%
Prefer not to say	736	16.29%	542	13.36%	959	16.88%	2237	15.69%
Unknown	467	10.34%	377	9.29%	831	14.63%	1675	11.75%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%
Disability by HB Status		Full HB		Partial HB		Not in reciept of HB		Total
No disability	2874	63.63%	3182	78.43%	4453	78.38%	10509	73.72%
One or more disability	1462	32.37%	660	16.27%	590	10.39%	2712	19.02%
Unknown	181	4.01%	215	5.30%	638	11.23%	1034	7.25%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%
Gender Reassignment by HB Status		Full HB		Partial HB		Not in reciept of HB		Total
Gender same as at birth	1372	30.37%	1223	30.15%	1708	30.07%	4303	30.19%
Gender reassigned	9	0.20%	6	0.15%	7	0.12%	22	0.15%
Prefer not to say	442	9.79%	463	11.41%	522	9.19%	1427	10.01%
Unknown	2694	59.64%	2365	58.29%	3444	60.62%	8503	59.65%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%

Marriage & Civil Partnership by HB Statu	ıs	Full HB		Partial HB		Not in reciept of HB		Total
Married	726	16.07%	1037	25.56%	957	16.85%	2720	19.08%
Single	116	2.57%	41	1.01%	121	2.13%	278	1.95%
Separated marriage/civil partnership	12	0.27%	12	0.30%	26	0.46%	50	0.35%
Widowed	15	0.33%	10	0.25%	12	0.21%	37	0.26%
Divorced	7	0.15%	7	0.17%	9	0.16%	23	0.16%
Co-habiting	4	0.09%	2	0.05%	15	0.26%	21	0.15%
Same-sex registered civil partnership		0.00%		0.00%	3	0.05%	3	0.02%
Prefer not to say	3	0.07%	3	0.07%	17	0.30%	23	0.16%
Unknown	3634	80.45%	2945	72.59%	4521	79.58%	11100	77.87%
Total	4517	100.00%	4057	100.00%	5681	100.00%	14255	100.00%
Employment Status by HB Status		Full HB		Partial HB		Not in reciept of HB		Total
Retired								
netirea	1177	26.06%	579	14.27%	475	8.36%	2231	15.65%
Unemployed	1177 15	26.06% 0.33%	579 6	14.27% 0.15%	475 5	8.36% 0.09%	2231 26	15.65% 0.18%
Unemployed	15	0.33%	6	0.15%	5	0.09%	26	0.18%
Unemployed Employed	15	0.33%	6	0.15% 0.02%	5 13	0.09% 0.23%	26 18	0.18% 0.13%
Unemployed Employed Student	15	0.33% 0.09% 0.00%	6	0.15% 0.02% 0.05%	5 13 1	0.09% 0.23% 0.02%	26 18 3	0.18% 0.13% 0.02%
Unemployed Employed Student Self employed	15	0.33% 0.09% 0.00% 0.00%	6 1 2	0.15% 0.02% 0.05% 0.00%	5 13 1	0.09% 0.23% 0.02% 0.02%	26 18 3	0.18% 0.13% 0.02% 0.01%
Unemployed  Employed  Student  Self employed  Prefer not to say	15	0.33% 0.09% 0.00% 0.00% 0.00%	6 1 2	0.15% 0.02% 0.05% 0.00% 0.05%	5 13 1 1 3	0.09% 0.23% 0.02% 0.02% 0.05%	26 18 3 1	0.18% 0.13% 0.02% 0.01% 0.04%
Unemployed  Employed  Student  Self employed  Prefer not to say  Unknown	15 4 3321	0.33% 0.09% 0.00% 0.00% 0.00% 73.52%	6 1 2 2 2 3467	0.15% 0.02% 0.05% 0.00% 0.05% 85.46%	5 13 1 1 3 5183	0.09% 0.23% 0.02% 0.02% 0.05% 91.23%	26 18 3 1 5 11971	0.18% 0.13% 0.02% 0.01% 0.04% 83.98%
Unemployed  Employed  Student  Self employed  Prefer not to say  Unknown	15 4 3321	0.33% 0.09% 0.00% 0.00% 0.00% 73.52%	6 1 2 2 2 3467	0.15% 0.02% 0.05% 0.00% 0.05% 85.46%	5 13 1 1 3 5183	0.09% 0.23% 0.02% 0.02% 0.05% 91.23%	26 18 3 1 5 11971	0.18% 0.13% 0.02% 0.01% 0.04% 83.98%

#### **Annex E – Analysis of Tenant Profile & Rent Arrears**

Rent Arrears	In Arrears	Not in Arrears	Total
Numbers of Tenants	6,229	8,026	14,255
% of Tenants	43.70%	56.30%	100%

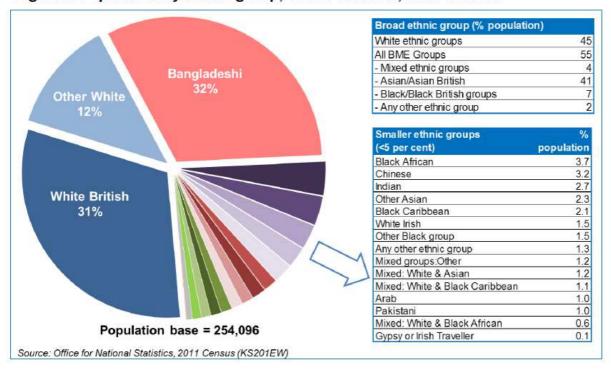
Age Group by Rent Arrears		In		Not in		Total
	4.6	Arrears	4.4	Arrears		0.400/
Under 16	16	0.26%	11	0.14%	27	0.19%
16-19	9	0.14%	6	0.07%	15	0.11%
20-24	92	1.48%	84	1.05%	176	1.23%
25-29	336	5.39%	314	3.91%	650	4.56%
30-39	1,479	23.74%	1,517	18.90%	2,996	21.02%
40-49	1,657	26.60%	1,656	20.63%	3,313	23.24%
50-54	612	9.83%	700	8.72%	1,312	9.20%
55-59	578	9.28%	682	8.50%	1,260	8.84%
60-64	426	6.84%	699	8.71%	1,125	7.89%
65+	973	15.62%	2,273	28.32%	3,246	22.77%
Prefer not to say	26	0.42%	49	0.61%	75	0.53%
Unknown	25	0.40%	35	0.44%	60	0.42%
Total	6,229	100.00%	8,026	100.00%	14,255	100.00%
Condox by Dont Associa		In		Not in		Total
Gender by Rent Arrears		Arrears		Arrears		TOtal
Female	3446	55.32%	4408	54.92%	7854	55.10%
Male	2779	44.61%	3609	44.97%	6388	44.81%
Unknown	4	0.06%	9	0.11%	13	0.09%
Total	6229	100.00%	8026	100.00%	14255	100.00%
Sexual Orientation by Rent Arrears		In		Not in		Total
Sexual Orientation by Rent Arrears	,	Arrears		Arrears		TOtal
Heterosexual	3677	59.03%	4910	61.18%	8587	60.24%
Gay	19	0.31%	35	0.44%	54	0.38%
Bisexual	16	0.26%	31	0.39%	47	0.33%
Lesbian	6	0.10%	9	0.11%	15	0.11%
Other	3	0.05%	2	0.02%	5	0.04%
Prefer not to say	1506	24.18%	1777	22.14%	3283	23.03%
Unknown	1002	16.09%	1262	15.72%	2264	15.88%
Total	6229	100.00%	8026	100.00%	14255	100.00%

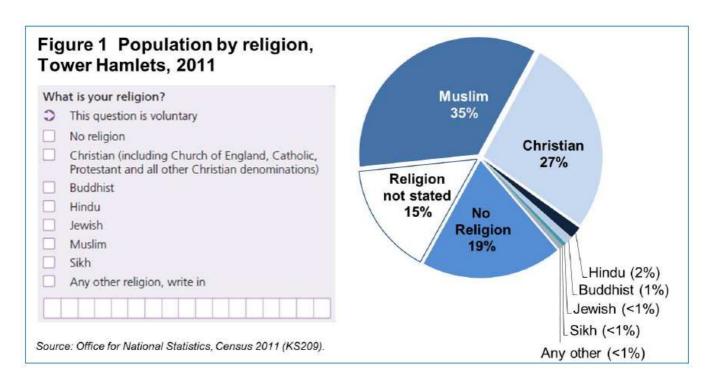
Ethnicity by Rent Arrears		In		Not in		Total
Asian Or Asian		Arrears		Arrears		
British:Bangladeshi	3052	49.00%	3382	42.14%	6434	45.14%
White:British	972	15.60%	1790	22.30%	2762	19.38%
White:Other White	225	3.61%	391	4.87%	616	4.32%
Black Or Black British:Somali	251	4.03%	198	2.47%	449	3.15%
White:Unknown	165	2.65%	227	2.83%	392	2.75%
Black Or Black British:Caribbean	183	2.94%	187	2.33%	370	2.60%
Black Or Black British:African	177	2.84%	166	2.07%	343	2.41%
Asian Or Asian British:Unknown	169	2.71%	146	1.82%	315	2.21%
White:Irish	52	0.83%	140	1.74%	192	1.35%
Asian Or Asian British:Other	81	1.30%	105	1.31%	186	1.30%
Asian	01	1.50/0	103	1.51/0	100	1.50/0
Black Or Black British:Other Black	91	1.46%	85	1.06%	176	1.23%
Asian Or Asian British:Indian	44	0.71%	58	0.72%	102	0.72%
Any Other Ethnic Group	50	0.80%	49	0.61%	99	0.69%
Asian Or Asian British:Chinese	17	0.27%	71	0.88%	88	0.62%
Asian Or Asian British:Vietnamese	27	0.43%	60	0.75%	87	0.61%
Asian Or Asian British:Pakistani	32	0.51%	45	0.56%	77	0.54%
Black Or Black British:Other African	41	0.66%	29	0.36%	70	0.49%
Dual:Black African & White	32	0.51%	32	0.40%	64	0.45%
Dual:Other	29	0.47%	26	0.32%	55	0.39%
Dual:Black Caribbean & White	26	0.42%	22	0.27%	48	0.34%
Black Or Black British:Unknown	10	0.16%	14	0.17%	24	0.17%
Dual:Asian & White	8	0.13%	12	0.15%	20	0.14%
Dual:Unknown	3	0.05%	3	0.04%	6	0.04%
Dual:Asian & Black	1	0.02%	2	0.02%	3	0.02%
Prefer not to say	380	6.10%	666	8.30%	1046	7.34%
Unknown	111	1.78%	120	1.50%	231	1.62%
Total	6229	100.00%	8026	100.00%	14255	100.00%

Religion & Belief by Rent Arrears		In		Not in		Total
Religion & Bellet by Rent Arrears		Arrears		Arrears		Total
Muslim	3393	54.47%	3610	44.98%	7003	49.13%
Christian	774	12.43%	1504	18.74%	2278	15.98%
No religion	352	5.65%	462	5.76%	814	5.71%
Other	31	0.50%	46	0.57%	77	0.54%
Buddhist	21	0.34%	43	0.54%	64	0.45%
Jewish	19	0.31%	45	0.56%	64	0.45%
Hindu	7	0.11%	16	0.20%	23	0.16%
Sikh	9	0.14%	11	0.14%	20	0.14%
Prefer not to say	866	13.90%	1371	17.08%	2237	15.69%
Unknown	757	12.15%	918	11.44%	1675	11.75%
Total	6229	100.00%	8026	100.00%	14255	100.00%
		In		Not in		
Disability by Pont Arroars		ın		NOT IN		Total
Disability by Rent Arrears		Arrears		Arrears		Total
Disability by Rent Arrears  No disability	4755		5754		10509	<b>Total</b> 73.72%
	4755 1103	Arrears	5754 1609	Arrears	10509 2712	
No disability		Arrears 76.34%		Arrears 71.69%		73.72%
No disability One or more disability	1103	Arrears 76.34% 17.71%	1609	Arrears 71.69% 20.05%	2712	73.72% 19.02%
No disability One or more disability Unknown	1103 371	Arrears 76.34% 17.71% 5.96%	1609 663	Arrears 71.69% 20.05% 8.26%	2712 1034	73.72% 19.02% 7.25%
No disability One or more disability Unknown Total	1103 371 6229	Arrears 76.34% 17.71% 5.96%	1609 663	Arrears 71.69% 20.05% 8.26%	2712 1034	73.72% 19.02% 7.25% 100.00%
No disability One or more disability Unknown	1103 371 6229	Arrears 76.34% 17.71% 5.96% 100.00%	1609 663	Arrears 71.69% 20.05% 8.26% 100.00%	2712 1034	73.72% 19.02% 7.25%
No disability One or more disability Unknown Total	1103 371 6229	Arrears 76.34% 17.71% 5.96% 100.00%	1609 663	Arrears 71.69% 20.05% 8.26% 100.00%  Not in	2712 1034	73.72% 19.02% 7.25% 100.00%
No disability One or more disability Unknown Total  Gender Reassignment by Rent Arrears	1103 371 6229	Arrears 76.34% 17.71% 5.96% 100.00% In Arrears	1609 663 8026	Arrears 71.69% 20.05% 8.26% 100.00%  Not in Arrears	2712 1034 14255	73.72% 19.02% 7.25% 100.00%
No disability One or more disability Unknown Total  Gender Reassignment by Rent Arrears Gender same as at birth	1103 371 6229 1884	Arrears 76.34% 17.71% 5.96% 100.00% In Arrears 30.25%	1609 663 8026 2419	Arrears 71.69% 20.05% 8.26% 100.00%  Not in Arrears 30.14%	2712 1034 14255 4303	73.72% 19.02% 7.25% 100.00% Total 30.19%
No disability One or more disability Unknown Total  Gender Reassignment by Rent Arrears Gender same as at birth Gender reassigned	1103 371 6229 1884 13	Arrears 76.34% 17.71% 5.96% 100.00% In Arrears 30.25% 0.21%	1609 663 8026 2419 9	Arrears 71.69% 20.05% 8.26% 100.00%  Not in Arrears 30.14% 0.11%	2712 1034 14255 4303 22	73.72% 19.02% 7.25% 100.00% Total 30.19% 0.15%

#### **Annex F - Community & Population Data**

Figure 2 Population by ethnic group, Tower Hamlets, 2011 Census





#### **Borough Population by Sex (Census 2011)**

Sex	2011 Number	2011 Percentage
All persons	254,096	100
Males	130,906	51.52
Females	123,190	48.48

#### **Borough Population by Disability (Census 2011)**

Disability	2011 Number	2011 Percentage
All categories: Long-term health problem or disability	254,096	100
Day-to-day activities limited a lot	17,258	6.79
Day-to-day activities limited a little	17,045	6.71
Day-to-day activities not limited	219,793	86.50

#### **Borough Population by Age (Census 2011)**

Age	2011	
		2/
	number	%
All usual residents	254,096	100.0
Age 0 to 4	18,750	7.4
Age 5 to 7	9,697	3.8
Age 8 to 9	5,834	2.3
Age 10 to 14	13,202	5.2
Age 15	2,660	1.0
Age 16 to 17	4,953	1.9
Age 18 to 19	7,010	2.8
Age 20 to 24	30,818	12.1
Age 25 to 29	40,157	15.8
Age 30 to 44	70,245	27.6
Age 45 to 59	29,337	11.5
Age 60 to 64	5,863	2.3
Age 65 to 74	8,169	3.2
Age 75 to 84	5,611	2.2
Age 85 to 89	1,256	0.5
Age 90 and over	534	0.2