Committee :	Date	Classification	Report No.	Agenda Item
Licensing Sub Committee		Unclassified	LSC006/ 809	No.

Report of Colin Perrins

Head of Trading Standards and Commercial

Originating Officer: Jackie Randall

Principal Licensing Officer

Title Licensing Act 2003

Application for New Premises Licence for Masala

Restaurant, 88 Brick Lane, London E1 6RL

Ward affected

Spitalfields and Banglatown

1.0 **Summary**

Applicant:

Saiful Alam

Name and

Masala Restaurant

Address of Premises:

88 Brick Lane London E1 6RL

Licence sought:

Licensing Act 2003

The sale of alcohol

Provide regulated entertainment

Late Night Refreshment

Objectors:

Local Resident

2.0 Recommendations

2.1 That the Licensing Committee considers the application and objections then adjudicate accordingly.

LOCAL GOVERNMENT 2000 (Section 97) LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"

Tick if copy supplied for

If not supplied, name and telephone number of holder

File Only

Jackie Randall 020 7364 5108

3.0 Background

- 3.1 This is an application for a new premises licence for Masala Restaurant, 88 Brick Lane, London E1 6RL.
- 3.2 A copy of the application is enclosed as **Appendix 1**.
- 3.3 The applicant has described the nature of the application as: The sale of alcohol, Late night refreshment and recorded music.
- 3.4 The applicant has amended the application through consultation with Environmental Health. Recorded music has been withdrawn from the application. (See Appendix 2).
- 3.5 The hours and activities being applied for are as follows:-

Sale of Alcohol (on sales only)

- Monday to Saturday from 12:00 hours to 23:30 hours
- Sunday from 12:00 hours to 23:00 hours

The Provision of Late Night Refreshment:

Monday to Saturday until 23:30 hours

Hours premises is open to the public:

- Monday to Saturday from 12:00 hours to midnight
- Sunday from 12:00 hours to 23:30 hours
- 3.6 A map showing the relevant premises is included as **Appendix 3**.

4.0 Licensing Policy and Government Advice

- 4.1 The Council has adopted a licensing policy and this is available from the Licensing Section, and at the hearing. The revised policy came into effect on the 7th January 2008.
- 4.2 Relevant Sections of the policy are brought to the attention of Members within the Licensing Officers report.
- 4.3 The Government Minister, the Secretary of State for Culture, Media and Sport has issued Guidance under Section 182 of the Licensing Act 2003. This is available on the Government's website, www.culture.gov.uk. It was substantially revised on the 28 June 2007.
- 4.4 Relevant Sections of this advice are brought to Members attention within the Licensing Officers report. Members should note however, than in some areas Tower Hamlets, after a proper consideration of local circumstances, has not followed the Government's advice, or has developed it further.

5.0 Representations

- 5.1 All representations have to meet basic legal and administrative requirements. If they fail to do so they cannot be accepted. When rejected the person sending in the representation must be written to, and an explanation for rejection given in writing
- 5.2 Interested party as defined in Section 13 (3) of the Licensing Act 2003 is limited to persons living in the vicinity of the premises, their representatives and local businesses in the vicinity of the premises and their representatives. Essentially, the interested party making the representation should show by what they say that they, or those they represent are sufficiently close to be personally affected by the application.
- 5.3 Only a responsible authority or an interested party can make a representation. Both of these terms are defined by statute, in Section 13 of the Licensing Act 2003.
- 5.4 There are two tests for an interested party and only one for a responsible authority. The two tests are contained in Section 18 of the Act.
- 5.5 All representations must be "about the likely effect of the grant of the premises licence on the promotion of the licensing objectives." Likely means something that will probably happen, i.e. on balance more likely than not.
- 5.6 Representations by responsible authorities do not have to meet the second test of not being vexatious and frivolous. Interested parties and their representatives have to meet this test.
- 5.7 The Secretary of State recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation.
- 5.8 Section 182 Advice by the DCMS concerning relevant, vexatious and frivolous representations is attached as **Appendix 4**.
- 5.9 All the representations in this report have been considered by the relevant officer (Team Leader Licensing) and determined to have met the requirements of the Licensing Act 2003.
- 5.10 This hearing is required by the Licensing Act 2003, because relevant representations have been made by the following: Local Resident – See **Appendix 5**

- 5.11 The Metropolitan Police have not made representation to this application; however have agreed conditions relating to Touting and CCTV. Please see **Appendix 6.**
- 5.12 All of the responsible authorities have been consulted about this application. They are as follows:
 - The Metropolitan Police
 - The LFEPA (the London Fire and Emergency Planning Authority).
 - Planning
 - Health and Safety
 - Noise (Environmental Health)
 - Trading Standards
 - Child Protection
- 5.13 In addition the application was required to be advertised in a local newspaper and by a blue poster. Only objections that relate to the following licensing objectives are relevant:
 - the prevention of crime and disorder
 - public safety
 - the prevention of public nuisance
 - the protection of children from harm
- 5.14 The objections cover allegations of
 - Anti social behaviour from patrons leaving the premises
 - Acting as a magnet attracting the young who then engage in antisocial behaviour
 - Disturbance from patrons leaving the premises on foot
 - Lack of adequate car parking facilities
 - Close proximity to residential properties
- 5.15 There are strict time limits to any representations. The time limits are contained in The Licensing Act 2003 (Premises licences and club premises certificates) Regulations 2005.
- 6.0 Licensing Officer Comments
- 6.1 The Licensing Section is not a responsible authority and therefore has no ability to make any relevant representations. The following therefore is intended simply to advise Members of the relevant aspects of the Boroughs Licensing Policy, guidance from the Secretary of State, legislation and good practice. Members may depart from the Council's Licensing Policy and/or Government advice, provide they consider it appropriate to do so, and have clear reasons for their decision.

6.2 Guidance issued under section 182 of the Licensing Act 2003

- ❖ As stated in the guidance it is "provided for licensing authorities carrying out this their functions." It is a key mechanism for promoting best practice, ensuring consistent application and promoting fairness (1.6).
 - Also "so long as the guidance has been properly and carefully understood and considered, licensing authorities may depart from it if they have reason to do so." When doing so licensing authorities will need to give full reasons for their actions (1.7).
- Also Members should note "A Licensing Authority may depart from its own policy if the individual circumstances of any case merit such a decision in the interests of the promotion of the licensing objectives." (1.10)
- Conditions may not be imposed for the purpose other than the licensing objectives.
- Necessary conditions should emerge from a risk assessment by the applicant, which should then be reflected in the operating schedule (10.7).
- The Licensing Authority may only impose such conditions as are necessary for meeting the licensing objectives.
- It is Government policy that facilities for people and performers with disabilities should be provided at places of entertainment. (S. 10.24).
- ❖ The Government has stated "there is no general presumption in favour of lengthening licensing hours and the four licensing objectives should be paramount at all times. Where there are objections to an application and the committee believes that changing the licensing hours would undermine the licensing objectives, they may reject the application or grant it with appropriate conditions and/or different hours from those requested." (10.20)
- Mandatory conditions must be imposed (7.67) and censorship avoided (7.69).
- Routine conditions about drink promotions are not permitted but can be imposed in an appropriate circumstances (7.79). The Office of Fair Trading's Advice also needs to be considered, namely that minimum prices setting is not permitted.
- 6.3 The Licensing Act 2003 permits children of any age to be on the premises which primarily sells alcohol providing they are accompanied by an adult. It is not necessary to make this a condition.

- 6.4 In all cases the Members should make their decision on the civil burden of proof, that is "the balance of probability."
- 6.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.
- 6.6 The Government has advised that "In the context of preventing public nuisance it is again essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to public nuisance caused by anti-social behaviour of customers once they are beyond the control of the licence holder or premises management cannot be justified and will not serve the licensing objectives." (2.38)
- 6.7 The Council's Licensing Policy generally expects applicants to address the licensing objectives and discuss how to do this with the relevant responsible authorities.
- 6.8 In **Appendices 7-11** Members are given general advice, and also have explanations of the Council's Licensing Policy, Government advice and other legislation relating to the matters previously identified.

7.0 Exemptions

- 7.1 There are a number of statutory exemptions from the operation of the Licensing Act 2003, and Members need to bear these in mind.
- 7.2 Schedule 1 Part 2 of the Act states that entertainment in churches, Morris dancing (and accompanying music if live and unamplified) and incidental music are not licensable activities-that is no conditions can be set for them.
- 7.3 Acts of religious worship, wherever performed are not licensable.
- 7.4 Section 177, (1) and (2) of the Act provides that where a premises (or club) is licensed for alcohol consumption on the premises and is primarily thus used, and the permitted capacity does not exceed 200, additional conditions relating to the music should only relate to public safety or the prevention of crime (or both). That is they should not relate to any "noise nuisance."
- 7.5 Section 177 (4) provides that where a premises licence (or club) has a capacity of not more than 200 and the only music is unamplified live music between 08 00 hrs and midnight, no additional conditions should be set relating to the music.
- 7.6 Section 177 can be disapplied on a licence review if it is proportionate to do so.

8.0 Legal Comments

8.1 The Council's legal officer will give advice at the hearing.

9.0 Finance Comments

9.1 There are no financial implications in this report.

10.0 Appendices

Appendix 1	A copy of the application.
Appendix 2	Amendments to application
Appendix 3	Maps of the area
Appendix 4	Section 182 Advice by the DCMS- Relevant, vexatious and frivolous representations
Appendix 5	Representation of Local resident
Appendix 6	Conditions agreed with Police
Appendix 7	Licensing Officer comments on Anti social behaviour from patrons leaving the premises
Appendix 8	Licensing Officer comments on Acting as a magnet attracting the young who then engage in anti-social behaviour
Appendix 9	Licensing Officer comments on Access and Egress Problems
Appendix 10	Licensing Officer comments on Planning
Appendix 11	Licensing Policy relating to hours of trading

Appendix 1

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if

You may wish to keep a copy of the completed form for your records.

I/We Saiful Alam (Insert name(s) of applicant) apply for a premises licence under section 17 described in Part 1 below (the premises) and I the relevant licensing authority in accordance Part 1 – Premises Details	with sec	tion 12 of the Li	ication to you as censing Act 2003
Postal address of premises or, if none, ordnan Masala Restaurant 88 Brick Lane	ce surve	y map reference	or description
Post town London		Post code	E1 6RL
Telephone number at premises (if any) 020 73			
Non-domestic reteable and	377 9123		
£15,250)		
Part 2 - Applicant Details			
Please state whether you are applying for a premise	es licence Please tid	e as Ck ves	
a) an individual or individuals *	\boxtimes	please complete section (A)	
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i. as a limited company		please comple	te section (R)
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iii. as an unincorporated association or		please complet	
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) a charity		,	· · · · · (D)
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you wish the lic	ence to	be valid only for a	limited period, when do	o Day Mo	onth Year

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	Please give a general description of the premises (please read guidance note1) Ground floor & mezzanine floor - eid terrace building - dining, kitchen and bar fac	ilities.
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þi	Commercial use self contained accomodation above premises (no connection wit remises) and offices located nearby.	th subject
lf or	5,000 or more people are expected to attend the premises at any ne time, please state the number expected to attend.	
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b)	films (if ticking yes, fill in box B)	
c)	indoor sporting events (if ticking yes, fill in box C)	
d)	boxing or wrestling entertainment (if ticking yes, fill in box D)	
e)	live music (if ticking yes, fill in box E)	
f)	recorded music (if ticking yes, fill in box F)	
g)	performances of dance (if ticking yes, fill in box G)	
h)	anything of a similar description to that falling within (e), (f) or (g) (if ticking yes, fill in box H)	
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i)	making music (if ticking yes, fill in box I)	
j)	dancing (if ticking yes, fill in box J)	
k)	entertainment of a similar description to that falling within (i) or (j) (if ticking yes, fill in box K)	
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Sat	12.00	23.30	guidance note 5)		
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State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Name	
Saiful Alam	
Address	
€5 Limborou	gn House
Thomas Roa	ad .
London	
Postanda	
Postcode	E14 7AN
Personal Lic	cence number (if known)
90236	
Issuing lice	nsing authority (if known)
Islington Cou	ncil

Ν

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

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open Stand timing	Hours premises are open to the public Standard days and timings (please read guidance note 6)		State any seasonal variations (please read guidance note
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Wed	12.00	00.00	
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Fri	12.00	00.00	
Sat	12.00	00.00	
Sun	12.00	23.30	

P Describe the steps you intend to take to promote the four licensing objectives:

a) General – all four licensing objectives (b,c,d,e) (please read guidance note 9)

The premises will be well lit, well maintained by experienced staff, who will offer a highly personal and professional service.

Staff at the restaurant will be offered compulsory training with regards to licensing aspects on a continuous basis.

CCTV installed

Dedicated taxi service operated.

Door control operated.

b) The prevention of crime and disorder

Intoxicated customers will not be served alcohol.

Will display signs stating no sale of alcohol to underage persons.

Staff will be under instruction to be vigilant for crime and disorder and report to police.

Management will limit amount of alcohol consumption in the premises to deter crime & disorder.

Estimates are being obtained to install CCTV (within 3 months) .

Door contral orperated by door persons at all times to create safer environment.

No queing will be allowed out side the front door to eliminate noise pollution & disorder.

c) Public safety

Will maintain serviced fire safety equipment.

Bottle contents poured in glass and served where appropriate.

Fire resistant doors and cupbords will be kept closed.

Steps, Stairs edges, will be appropriately highlighted so as to be conspicuous.

Appropriate fire notices and other emergency notices will be displayed.

Premises will be managed by experianced staff.

Dedicated taxi service will be operated for cusomer.

d) The prevention of public nuisance

Will not allow gathering of groups outside the unit to prevent disorder and disturbance to neighbours.

If groups do no leave when asked, will call police.

Ask cusomers to leave quitely to prevent public nusience.

Will not serve customers who are loud or causing nusience.

Low key background music to be played in the restaurant with no speakers near front door so that to prevent escape of noise from indoor.

Doors will be kept closed at all times to prevent escape of noice/music from indoor or entrance of dirty air/pollution.

Deliverie will be scheduled to prevent noise pollution to residents. No early morning deliveries will be accepted.

No congregation of groups will be allowed outside to prevent noise pollution/disorder to

Cofectionary (lolly pops) will be offer to leaving diners to minimise coversation when diners are leaving the premises to eleminate noise disturbance.

Complementory black coffes will be offered to customer prior to leaving the restaurant to minimize impect of alcohol thus disorder.

The company/management will work actively to gether with other businesses to create warm & friendy atmosphere to deter public nusience

e) The protection of children from harm

All children will be required to be accmpanied by adults.

No alcohol will be served to children - if in doubt of age, will seek proof of age.

Will not allow children to order alcohol for adults.

Will not accomodate children near the bar.

	Please ticl	k voe
•	I have made or enclosed payment of the fee	n yes
•	I have enclosed the plan of the premises	
•	I have sent copies of this application and the plan to responsible authorities and others where applicable	
•	I have enclosed the consent form completed by the individual I wish to be premises supervisor, if applicable	
•	I understand that I must now advertise my application	
•	understand that if I do not comply with the above	\boxtimes
	I understand that if I do not comply with the above requirements my application will be rejected	\boxtimes
	30	

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 4 - Signatures (please read guidance note 10)

Signature of applicant or applicant's solicitor or other duly authorised agent (See guidance note 11). If signing on behalf of the applicant please state in what capacity.

		· · · · · · · · · · · · · · · · · · ·
Signature	han	
Date	01 May 2008	
Capacity	Chartered Surveyor	

For joint applications signature of 2nd applicant or 2nd applicant's solicitor or other authorised agent. (please read guidance note 12). If signing on behalf of the applicant please state in what capacity.

Signature	
Date	
Capacity	

Contact nai associated City Surveyo 37 Radcliffe Portpool Lan	ors Buildings	eviously given) and postal addresion (please read guidance note 13	ss for corre	espondence
Post town	London		DootI	
Telephone number (if any)		07956279794	Post code	EC1N 7SN
If you would citysurveyors	prefer us to corr @hotmail.co.uk	espond with you by e-mail your	e-mail addr	ess (optional)

Notes for Guidance

- Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies you must include a description of where the place will be and its proximity to the premises.
- 2. Where taking place in a building or other structure please tick as appropriate. Indoors may include a tent.
- 3. For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.

Appendix 2

Kathy Butler

From: Muktar Miah [citysurveyors@hotmail.co.uk]

Sent: 12 May 2008 16:39

To: Kathy Butler
Cc: Alkesh Solanki

Subject: RE: Masala Restaurant - 88 Brick Lane

Hello Ms Butler

As advised by Mr Solanki i have ammended as below and now sending copy to you and copy to Mr Solanki.

I confirm amendment to the application for the above the we request removal of the RECORDED MUSIC from our application. We shall only be playing soft background music only.

The restaurant will be open from Midday to Midnight but alcohol will be served only until 23.30 hours from Monday to Saturday and opening time for Sunday is 12 midday until 23.30 hours and alcohol served until 23.00 hours.

So therefore if the late night refreshment timing start from 23.00 hours, then the requirement for late night refreshment will be the following:

Monday to Saturday 23.00 hours until 23.30 hours for late night refreshments.

Sunday is not applicable (as not **selling** refreshment after 11pm).

PLEASE LET ME KNOW IF I SHOULD SEND COPIES TO ALL RESPONSIBLE AUTHORITIES.

Await you reply

Kind regards

Muktar Miah MRICS

Subject: RE: Masala Restaurant - 88 Brick Lane Date: Mon, 12 May 2008 16:13:26 +0100 From: Alkesh.Solanki@towerhamlets.gov.uk

To: citysurveyors@hotmail.co.uk

Thank you Mr Miah. Please amend your wording MONDAY to SATURDAY 23:00 hours to 23:30 hours for late night refreshment.

Please compile a separate email as just discussed on the phone with all the amendments

best regards

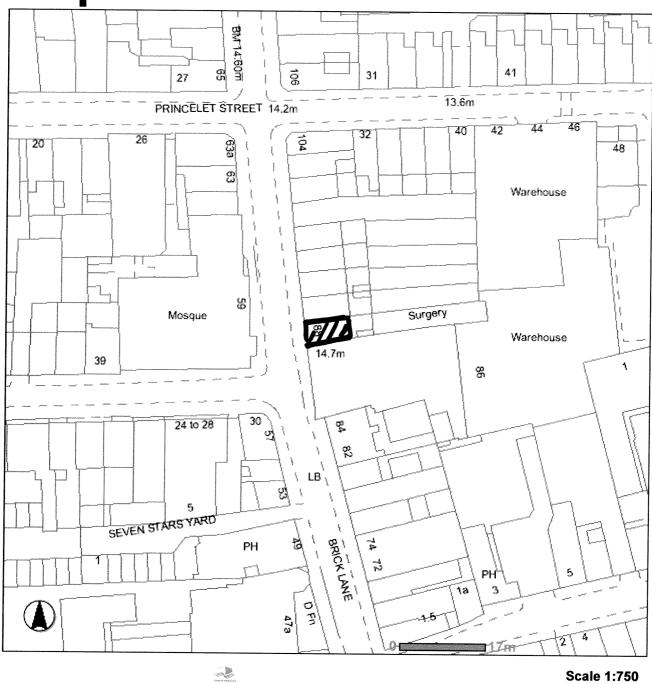
Alkesh

Mr A Solanki, BSc (Hons) MCIEH Environmental Health Officer Environmental Health Environmental Protection Area Team North

Appendix 3

GIS viewer - Map Page 1 of 1

Map



Map of: Notes:

88 Brick Lane

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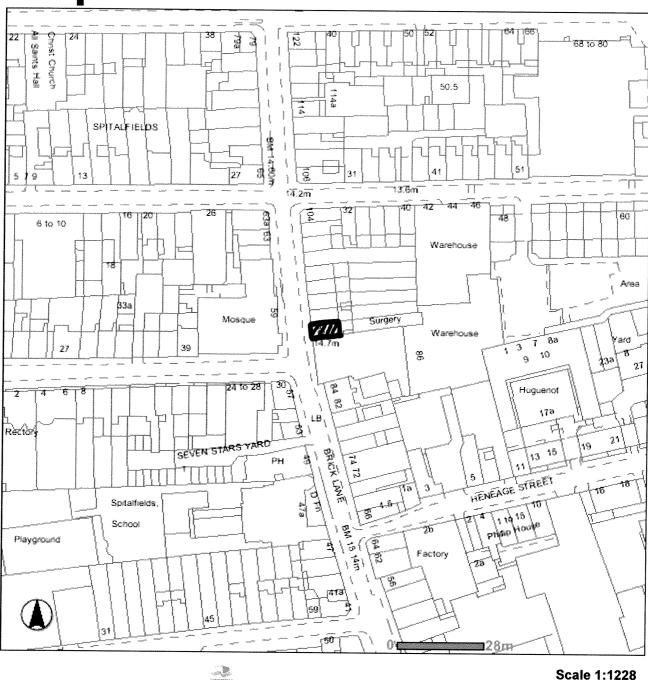
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GIS viewer - Map

Map



Map of: Notes:

88 Brick Lane

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Appendix 4

Section 182 Advice by the DCMS

Updated Jan 08

Relevant, vexatious and frivolous representations

- 9.8 A representation would only be "relevant" if it relates to the likely effect of the grant of the licence on the promotion of at least one of the licensing objectives. For example, a representation from a local businessman which argued that his business would be commercially damaged by a new licensed premises would not be relevant. On the other hand, a representation that nuisance caused by the new premises would deter customers from entering the local area and the steps proposed by the applicant to control that nuisance were inadequate would be relevant. There is no requirement for an interested party or responsible authority to produce a recorded history of problems at a premises to support their representations, and in fact this would not be possible for new premises. Further information for interested parties about the process for making representations is available in "Guidance for interested parties: Making representations" which can be found on the DCMS website.
- 9.9 The "cumulative impact" on the licensing objectives of a concentration of multiple licensed premises may also give rise to a relevant representation when an application for the grant or variation of a premises licence is being considered, but not in relation to an application for review which must relate to an individual premises.
- 9.10 It is for the licensing authority to determine whether any representation by an interested party is frivolous or vexatious on the basis of what might ordinarily be considered to be vexatious or frivolous. Vexation may arise because of disputes between rival businesses and local knowledge will therefore be invaluable in considering such matters. Frivolous representations would be essentially categorised by a lack of seriousness. An interested party who is aggrieved by a rejection of their representations on these grounds may challenge the authority's decision by way of judicial review.

- 9.11 Licensing authorities should not take decisions on whether representations are relevant on the basis of any political judgement. This may be difficult for ward councillors receiving complaints from residents within their own wards. If consideration is not to be delegated, contrary to the recommendation in this Guidance, an assessment should be prepared by officials for consideration by the subcommittee before any decision is taken that necessitates a hearing. Any ward councillor who considers that their own interests are such that they are unable to consider the matter independently should disqualify themselves.
- 9.12 The Secretary of State recommends that in borderline cases, the benefit of the doubt should be given to the interested party making the representation. The subsequent hearing would then provide an opportunity for the person or body making the representation to amplify and clarify it. If it then emerged, for example, that the representation should not be supported, the licensing authority could decide not to take any action in respect of the application.
- 9.13 Licensing authorities should consider providing advice on their websites about how any interested party can make representations to them.

Kathy Butler

From: David Cunningham [dc@stalk.net]

Sent: 30 May 2008 11:18
To: Trading Standards
Cc: Kathy Butler

Subject: Masala Restaurant 88 Brick Lane

To the Licensing Section LBTH

I wish to object to the license application for Masala Restaurant 88 Brick Lane because of the likely disturbance to myself and other nearby residents.

- 1) There is a existing public nuisance problem of noise disturbance from large groups of customers leaving nearby restaurants late at night and remaining on the street for some time. This has been exacerbated by the smoking ban. Late opening hours can only increase this disturbance. The proposed hours for 88 Brick Lane appear to be later than some other local restaurants and if granted the cumulative effect of this disturbance will escalate even further.
- 2) A further noise problem will be created as 88 Brick Lane is at the junction of rick Lane and Fournier St with no parking immediately outside there is no space for rate night taxis etc to wait outside without blocking this already very congested junction.
- 3) These opening times will significantly add to an existing problem of noise disturbance from the quantity of rubbish disposal, in particular bottles, late at night.

Yours

David Cunningham

David Cunningham 30 Fournier Street London E1 6QE

telephone: (+44) 20 7247 1346

mail: dc@stalk.net

Kathy Butler

From: Louise.Allen@met.pnn.police.uk

Sent: 28 May 2008 12:10

To: citysurveyors@hotmail.co.uk

Cc: Jacqueline Randall; Kathy Butler

Subject: Masala Restaurant, 88 Brick Lane, E1

Dear Mr Miah,

Following our conversation of todays date, the police would like your client to agree to;

1. Anti-Touting condition being added to their premises licence -

"The premises will not knowingly allow any person, by payment or otherwise, to solicit custom for that premises by offering inducements or other concessions"

2. CCTV will be installed at the premises to the satisfaction of police prior to the premises licence being issued and the premises trading.

Should the client agree to the above, the police as a responsible authority will not be objecting to the application.

Could you please inform me of thier reply at your earliest convenience.

Regards,

Louise Allen

Licensing Bethnal Green.

It is the policy of the MPS that:

MPS personnel (or agents working on behalf of the MPS) must not use MPS systems to author, transmit or store documents such as electronic mail (e-mail) messages or attachments:

- * containing racist, homophobic, sexist, defamatory, offensive, illegal or otherwise inappropriate material;
- .* containing material requiring a protective marking higher than RESTRICTED, (and not higher than NOT PROTECTIVELY MARKED across the internet) without the use of approved encryption;
- * containing personal data for use other than in accordance with the notification(s) under the Data Protection Act, 1998 of the system(s) from which the data originates.
- * This Email message has been scanned for viruses and contents.

Anti-Social Behaviour From Patrons Leaving The Premises

General Advice

Members need to bear in mind that once patrons have left a premises they are no longer under direct control. Members will need to be satisfied that there is a link between the way the premises is operating and the behaviour that is complained of. An example of this would be that irresponsible drinking is being encouraged. Before deciding that any particular licensing conditions are proportionate, Members will also need to be satisfied that other legislation is not a more effective route. For example, if the problem is drinking in the street it may be that the Council should designate the area as a place where alcohol cannot be consumed in public.

Members may also wish to consider whether the hours of opening relate to any problems of anti-social behaviour.

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application.

Licensing Policy

The policy recognises that other legislation or measures may be more appropriate but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy." (See Section 4.10 and 4.11 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 5.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- Bottle Bans
- Plastic containers
- CCTV (outside the premises)
- Restrictions on open containers for "off sales"
- Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions

Signage

Cumulative Impact

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However, the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 6 of the Licensing Policy).

Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

Guidance Issued under Section 182 of the Licensing Act 2003.

The pool of conditions, adopted by the council is recommended (13.20). The key role of the police is acknowledged (2.2).

Conditions attached to licences cannot seek to manage the behaviour of customers once they are beyond the direct management of the licence holder, but can relate to the immediate vicinity of the premises as they seek entry or leave (2.4).

Conditions are best targeted on deterrence and preventing crime and disorder (S.2.6) communication, police liaison, no glasses are all relevant (s.2.7-2.11). There is also guidance issued around the heading of "public nuisance as follows

The pool of conditions, adopted by the council is recommended (Annexe D). Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures "within the direct control of the licence holder" (2.38).

Other Legislation

Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- Parenting Orders
- Reparation Orders
- Tackling Racism

Acting As A Magnet Attracting The Young Who Then Engage In Anti-Social Behaviour

General Advice

Members will need to consider whether any of the problems alleged to be associated with young people are the responsibility of the premises. Are they encouraging gangs in any way? If not, there may not be any proportionate conditions that can be applied? Are these patrons of the premises?

If Members believe that there is a substantial problem of anti-social behaviour and it cannot be proportionately addressed by licensing conditions they should refuse the application. However, hours may be an important issue.

Licensing Policy

The policy recognises that other legislation or measures may be more appropriate (in relation to the behaviour of patrons who have left the premises) but also states that licensing laws are "a key aspect of such control and will always be part of an overall approach to the management of the evening and night time economy." (See Section 4.10 and 4.11 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all crime and disorder issues relating to the premises in their operating schedule and to have sought appropriate advice. (See Sections 5.2 of the Licensing Policy)

The Licensing Authority will consider attaching conditions to deter crime and disorder and these may include Conditions drawn from the Model Poll of Conditions relating to Crime and Disorder. (See Appendix 2 Annex D of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- CCTV (outside the premises)
- Restrictions on open containers for "off sales"
- Proof of Age scheme
- Crime prevention notices
- Drinks promotions-aimed at stopping irresponsible promotions
- Signage

Cumulative Impact

There is a process by which the Licensing Authority can determine that an area is saturated following representations. However the process for this involves wide consultation and cannot come from representations about a particular application. (See Section 6 of the Licensing Policy). Police Powers

The Licensing Act 2003, Part 8 gives a senior police officer the power to close a premises for up to 24 hours where the officer believes there is, or is likely to be disorder on or in the vicinity and closure is necessary in the interests of public.

Guidance Issued under Section 182 of the Licensing Act 2003

Conditions can be imposed for large capacity "vertical consumption" premises (10.43).

Other Legislation

Crime and Disorder Act 1998

The Council has a duty under Section 17 of the Crime and Disorder Act 1998 to do all it reasonably can to prevent crime and disorder.

Anti-Social Behaviour Act 2003

The Act also introduced a wide range of measures designed to address antisocial behaviour committed by adults and young people. These include:

- Anti-Social Behaviour Orders
- Child Curfew Schemes
- Truancy
- · Parenting Orders
- Reparation Orders
- Tackling Racism

Access and Egress problems

Such as:

Disturbance from patrons arriving/leaving the premises on foot Disturbance from patrons arriving/leaving the premises by car Lack of adequate car parking facilities

Close proximity to residential properties

General Advice

In considering concerns relating to disturbance from access or egress, Members need to be satisfied that the premises under consideration has been identified as the source of the actual or potential disturbance. If they are satisfied that this is a problem, then proportionate conditions should be considered.

The hours of operation also need to be considered.

If Members believe that there is a substantial problem concerning egress and it cannot be proportionately addressed by licensing conditions, they should refuse the application.

Licensing Policy

The policy recognises that noise nuisance can be an issue, especially if a premises is open late at night. (See Section 8.1 of the Licensing Policy).

The Licensing Authority expects the applicant to have addressed all nuisance issues relating to the premises in their operating schedule and to have sought appropriate advice from the Council's Environmental Health Officers. (See Section 8.2 of the Licensing Policy).

The policy also recognises that staggered closing can help prevent problems at closure time (**See Section 12.10**).

However, while all applications will be considered on their merits, consideration will be given to imposing stricter conditions in respect of noise control where premises are situated close to local residents. (**See Section 12.10**)

The Council has adopted a set of framework hours (See 12.8 of the licensing policy). This relates to potential disturbance caused by late night trading.

The Licensing Authority will consider attaching conditions to prevent nuisance and these may include Conditions drawn from the Model Pool of Conditions relating to the prevention of Public Nuisance. (See Appendix 2 Annex G of the Licensing Policy). In particular Members may wish to consider (this list is not exhaustive):

- hours of opening (this needs to be balanced against potential disorder caused by artificially early closing times
- Whether certain parts should close earlier than the rest (for example a "beer garden", or restricted in their use
- Whether or not certain activities should have to close at an early hour, for example live music
- Conditions controlling noise or vibration (for example, noise limiters, keeping doors and windows closed).
- Prominent clear and legible notices at all exits requesting the public to respect the needs of local residents and leave the premises and area quietly

Guidance Issued under Section 182 of the Licensing Act 2003

The pool of conditions, adopted by the council is recommended (Annex G). The prevention of public nuisance could include low-level nuisance, perhaps affecting a few people living locally as well as major disturbance affecting the whole community. (2.33).

Licence conditions should not duplicate other legislation (1.16).

Necessary and appropriate conditions should normally focus on the most sensitive periods and may address disturbance as customers enter or leave the premises (2.36) but it is essential that conditions are focused on measures within the direct control of the licence holder" (2.38).

In certain circumstances conditions relating to noise in the immediate vicinity of the premises may also prove necessary to address any disturbance anticipated as customers enter and leave (2.36).

However, it is essential that conditions are focused on measures within the direct control of the licence holder. Conditions relating to behaviour once they are beyond the control of the licence holder cannot be justified. (2.38)

Planning

An application for a Premises Licence can be made in respect of a premises even where the premises does not have relevant Planning Permission. That application has to be considered and Members can only refuse the application where the application itself does not promote one of more of the Licensing Objectives. Members cannot refuse just because there is no planning permission. Where a Premises Licence is granted and which exceeds what is allowed by the Planning Permission and that Premises then operates in breach of planning then the operator would be liable to enforcement by Planning.

Licensing Policy relating to hours of trading

All applications have to be considered on their own merits.

The Council has however adopted a set of framework hours as follows:

Sunday to Thursday 06 00 hrs to 23 30 hrs Friday and Saturday 06 00 hrs to midnight

(see 12.8 Of the licensing policy)

In considering the applicability of frame work hours to any particular application regard should be had to the following

- Location
- Proposed hours of regulated activities, and the proposed hours the premises are open to the public
- The adequacy of the applicants proposals to deal with issues of crime and disorder and public nuisance
- Previous history
- Access to public transport
- Proximity to other licensed premises, and their hours

(see 12.8 of the licensing policy)

Subject to any representations to the contrary in individual cases the following premises are not generally considered to contribute to late night anti-social behaviour and will therefore generally have greater freedom

- Theatres
- Cinemas
- Premises with club premises certificates
- Premises licensed for off sales only