

Committee: Licensing Sub-Committee	Date: 02 April 2019	Classification: UNRESTRICTED	Report No.	Agenda Item No.
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Report of: David Tolley Head of Environmental Health & Trading Standards Originating Officer: Kathy Driver Principal Licensing Officer	Title: Licensing Act 2003 Application to Review the Premises Licence for Queens Head, 8 Flamborough Street, London E14 7LS Ward affected: St Dunstans
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1.0 Summary

Name and Address of premises: **Queens Head
8 Flamborough Street
London E14 7LS**

Licence under review: **Licensing Act 2003**

- **Sale by retail of alcohol**
- **Regulated entertainment**
- **Late night refreshment**

Representations: **Licensing Authority**

- **Environmental Health**
- **Local Residents**
- **Interested party**

2.0 Recommendations

2.1 That the Licensing Committee considers the application for review and then adjudicates accordingly.

LOCAL GOVERNMENT 2000 (Section 97)
LIST OF "BACKGROUND PAPERS" USED IN THE DRAFTING OF THIS REPORT

Brief description of "background paper"	Tick if copy supplied for register	If not supplied, name and telephone number of holder
<ul style="list-style-type: none"> • Guidance Issued under Section 182 of the Licensing Act 2003 • Tower Hamlets Licensing Policy • File 		Kathy Driver 020 7364 5171

3.0 Review Application

3.1 This is an application for a review of the premises licence for Queens Head, 8 Flamborough Street, London E14 7LS. The review was triggered by the Licensing Authority.

3.2 A copy of the review application is attached in **Appendix 1**.

4.0 The Premises

4.1 The premises licence was issued on 29th September 2005. The current licence holder is H Company 6 Ltd who have been in place since 1st October 2018. The Designated Premises Supervisor, Valentina Thomas, has been in place since 22nd October 2018. A copy of the current licence is contained in **Appendix 2**.

4.2 Communication to the licence holders has proved difficult where the licence holder company is registered in Jersey, this Authority has no access to information on Directors of the company and communications have had to go via their solicitors, Poppleston Allen. We have received a letter from Michael Goldstein, a Director, purely to confirm they wish communications to go through Poppleston Allen.

4.3 A Notification of Interest was made on 14th June 2018 by Max Barney Ltd, this advises the Authority they have an interest as freeholder or leaseholder of which the Authority is required to notify them of any changes to the licence. They have made representation in regards to this review, of which they also communicate through Poppleston Allen Solicitors. Michael Goldstein is one of the directors of this company also.

4.4 On 28th February 2019 an application for transfer for immediate effect was applied by Mr. Thomas Jeffries. An objection has been made by Police and is scheduled for hearing.

4.5 Maps showing the premises, surrounding area and vicinity of local residents are included in **Appendix 3**.

5.0 Representations

5.1 This hearing is required by the Licensing Act 2003, because a review has been triggered by the Licensing Authority.

5.2 The review is further supported by Environmental Protection; please see **Appendix 4** for representations.

5.3 The review has received representations by interested parties and local residents. See below representations:

Hodders Law acting for (Thomas Jeffries)	Appendix 5
Max Barney Ltd (freeholder or leaseholder)	Appendix 6

Ms	Catherine	Dixon	Appendix 7
Mr & Mrs		Fanning	Appendix 8
Ms	Cynthia	Grant	Appendix 9
Ms	Maria	Graydon	Appendix 10
Ms	Diana	Grover	Appendix 11
Ms	Sandra	Hanshaw	Appendix 12
Ms	Mandy	Loveday	Appendix 13
Ms	Amanda	Luscombe	Appendix 14
Ms	Donna	McLoughlin	Appendix 15
Ms	Jane	Robinson	Appendix 16

5.4 Only representations that relate to the following licensing objectives are relevant:

- the prevention of crime and disorder
- public safety
- the prevention of public nuisance
- the protection of children from harm

5.5 In the view of the interested party and the responsible authorities it is necessary to achieve the licensing objectives of the prevention of public nuisance and prevention of crime & disorder.

6.0 Review Explained

6.1 The Licensing Act 2003 was described by the Government at the time as “light touch” but as Baroness Blackstone stated in the Lords at the time of the second reading (26 Nov 2002) “Local residents and businesses as well as expert bodies, will have the power to request that the licensing authority review existing licences where problems arise. Such a review could result in the modification of the licence, its suspension, or ultimately, revocation.”

6.2 The Home Office has issued guidance under Section 182 of the Licensing Act 2003 in relation to reviews and that is contained in **Appendix 17**. It is available on the Government’s website, www.homeoffice.gov.uk. It was last revised in April 2018.

6.3 Members are particularly asked to note the comments in relation Crime and Disorder. In particular the home office advice is that “The role of the licensing authority when determining such a review is not therefore to establish the guilt or innocence of any individual but to ensure that the crime prevention objective is promoted.”

6.4 In relation to its advice on representations the home office has also advised that “there is no requirement for an interested party or responsible authority to produce a recorded history of problems at a

premises to support their representations.” It has also issued revised guidance about Crime and Disorder. **See Appendix 18.**

- 6.5 Members should also note the Council’s Licensing Policy in relation to Crime and Disorder, the relevant parts of which are contained in **Appendix 19.**
- 6.6 The home office has also issued guidance about the prevention of public nuisance this is contained in **Appendix 20.**
- 6.7 The Council’s Licensing Policy in relation to Public Nuisance is contained in **Appendix 21.**
- 6.8 The Home Office has advised that in relation to reviews “ Where authorised persons and responsible authorities have concerns about problems identified at premises, it is good practice for them to give licence holders early warning of their concerns and the need for improvement, and where possible they should advise the licence or certificate holder of the steps they need to take to address those concerns. A failure by the holder to respond to such warnings is expected to lead to a decision to apply for a review. Co-operation at a local level in promoting the licensing objectives should be encouraged and reviews should not be used to undermine this co-operation. ”
- 6.9 An interested party or a responsible authority can trigger a review at any time, but the grounds must be relevant to the licensing objectives. The form of the application, and the advertisement of the review are the subject of regulations (The Licensing Act 2003 (Premises Licences and Club Premises Certificate) Regulations 2005). In addition, the licensing authority has to satisfy itself of certain matters in relation to the Licensing Act 2003. The Licensing & Safety Team Leader is the delegated officer who deals with this on behalf of the Licensing Authority. All the matters stated in 5.0 were considered before any representations were accepted for inclusion in this report.
- 6.10 The Licensing Act 2003 requires that the Licensing Authority satisfies itself that it should reject the grounds for a review because:
 - The ground is not relevant to one or more of the licensing objectives
 - In the case of an application by a local resident that the application is frivolous, vexatious or repetitious.

7.0 **Review Advertisement**

- 7.1 The review was advertised by a blue poster, next to the premises, by the Licensing Section. This was periodically monitored by the Section to ensure it was on continuous display, and replaced as necessary. It was also advertised at Mulberry Place, 5 Clove Crescent, London E14 2BG.

7.2 The party that triggers the review must notify the licence holder and responsible authorities. The review documents were sent to the licence holders.

7.3 The procedure for a review can be summarised as follows:

- A review is triggered by a responsible authority or interested party
- Consultation is conducted for 28 full days
- Other responsible authorities or interested parties may join in the review
- Members conduct a hearing
- Members make a determination
- All the parties to the review have the right of appeal to the magistrates court (i.e. the licence holder, the person who triggered the review and those who have made a representation).

8.0 Licensing Officer Comments

8.1 The Governments advice in relation to reviews is contained in **Appendix 17**. Members must consider all the evidence and then decide from the following alternatives:

- Take no further action as they do not consider it proportionate to do so
- Impose conditions (including altering existing permissions) that relate to problems which they consider have been identified and which are necessary and proportionate to ensure that the licensing objectives are met
- Suspend the licence for a period
- Revoke the licence completely

8.2 The licence should only be suspended or revoked if Members believe that alterations to the existing licence, including imposing new conditions does not have a reasonable prospect of ensuring that the licensing objectives are met.

8.3 Members should bear in mind that conditions may not be imposed for any purpose other than to meet the licensing objectives.

8.4 In all cases the Members should make their decision on the civil burden of proof that is “the balance of probability.”

8.5 In all cases Members should consider whether or not primary legislation is the appropriate method of regulation and should only consider licence conditions when the circumstances in their view are not already adequately covered elsewhere.

9.0 Legal Comments

9.1 The Council's legal officer will give advice at the hearing.

10.0 Finance Comments

10.1 There are no financial implications in this report.

11.0 Appendices

Appendix 1	Copy of the review application
Appendix 2	Current Premises Licence
Appendix 3	Maps of the premises and surrounding area
Appendix 4	Representations from Environmental Protection
Appendix 5	Representations from Hodders Law representing Thomas Jeffries
Appendix 6	Max Barney Ltd
Appendix 7	Representation from C. Dixon
Appendix 8	Representations from Mr & Mrs Fanning
Appendix 9	Representations from C. Grant
Appendix 10	Representations from M. Graydon
Appendix 11	Representations from D. Grover
Appendix 12	Representations from S. Hanshaw
Appendix 13	Representations from M. Loveday
Appendix 14	Representations from A Luscombe
Appendix 15	Representations from D. McLoughlin
Appendix 16	Representations from J. Robinson
Appendix 17	Guidance issued under Section 182 by the Home Office for reviews

- Appendix 18** Guidance Issued by the Home Office under
Section 182 of the Licensing Act 2003 concerning
Crime and Disorder
- Appendix 19** London Borough of Tower Hamlets Licensing
Policy in relation to the prevention of Crime and
Disorder
- Appendix 20** Guidance Issued by the Home Office under
Section 182 of the Licensing Act 2003 concerning
Public Nuisance
- Appendix 21** London Borough of Tower Hamlets Policy in
relation to the prevention of Public Nuisance